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Accessibility Across Transport Modes and Residential Developments in Nairobi

Abstract

A key goal of urban transportation planning is to provide people with access to a greater number of opportunities for interaction with people and places. Measures of accessibility are gaining attention globally for use in planning, yet few studies measure accessibility in cities in low-income countries, and even fewer incorporate semi-formal bus systems, also called paratransit. Drawing on rich datasets available for Nairobi, Kenya this analysis quantifies place-based accessibility for walking, paratransit, and driving using three different measures: a mobility measure quantifying how many other locations in Nairobi can be reached in 60 minutes, a contour measure quantifying the number of health facilities that can be reached in 60 minutes, and a gravity measure quantifying the number of health facilities weighted by a time-decay function. Health facilities are used because they are an essential service that people need physical access to and as a representation of the spatial distribution of activities more broadly. The findings show that place-based accessibility is highest for driving, then paratransit, then walking, and that there are high levels of access to health facilities near the Central Business District (CBD) for all modes. Additionally, paratransit accessibility is comparatively better in the contour and gravity measures, which may mean that paratransit is efficiently providing access based on the spatial distribution of services. The contour measure results are also compared across different residential levels, which are grouped based on neighborhood characteristics and ordered by income. Counterintuitively, the wealthiest areas have very low levels of place-based accessibility for all modes. while poor areas have comparatively better walking access to health facilities. Interestingly, the medium low residential level, characterized in part by tenement apartment buildings, has significantly higher accessibility than other residential types. One way to reduce inequality in access across income groups is to increase spatial accessibility for the modes used by low- and middle-income households, for example with policies that prioritize public transport and non-motorized travel, integrate paratransit with land use development. and provide safe, efficient, and affordable options.

Keywords: accessibility, Nairobi, semi-formal transit, paratransit, transportation planning

1 1. Introduction

A key goal of urban transportation planning is to provide people with access to a greater number of oppor-2 tunities for interaction with other people and places, a goal which supports the creative dynamics, liveability, 3 and productivity of cities. The concept of accessibility based on this insight has been used in transportation 4 planning since Hansen (1959). Despite the growing interest in accessibility and related measures globally, 5 many cities continue to focus on increasing travel speeds and reducing congestion (UN Habitat, 2013; Sclar 6 and Lönnroth, 2014). This appears to be the focus in Nairobi, Kenya where road and highway construction 7 has been prioritized over non-motorized and mass transportation (Hagans, 2013; Klopp, 2012; Porter, 2016). 8 Rather than improve accessibility, this focus is likely to exacerbate high levels of fragmentation and social 9 and spatial inequality and affect the ability to meet Sustainable Development Goal 11.2 of providing 'access 10 to safe, affordable, accessible and sustainable transport systems for all' (Hagans, 2013; Lall et al., 2017; 11 UN Habitat, 2016). To bring more discussion of accessibility into this context, this research explores the 12 relationship between housing and access to health facilities in Nairobi, Kenya, specifically, using place-based 13 accessibility measures we explore how accessibility varies spatially across Nairobi, across transport modes, 14 and across different types of residential developments. Given that mode used and type of residential developments 15 opment are strongly linked to income, the resulting spatial inequality in accessibility has implications for 16 social equity and exclusion. 17

Nairobi presents a number of fundamental differences compared to cities typically studied in the United 18 States and Europe (Cervero, 2013). The first difference is the predominance of the paratransit system 19 (Behrens et al., 2016; Cervero, 2000). Common to many cities in low- and middle-income countries, the 20 paratransit system in Nairobi is made up of minibuses, often 14 seaters, called matatus, which are privately 21 owned and operated by individuals or cooperatives. As opposed to a formal public transit system, this semi-22 formal system of matatus runs on flexible schedules, stops, and sometimes routes. Little is known about 23 how well paratransit systems provide for increased accessibility citywide. Another crucial difference between 24 cities in high-income countries versus cities in low-income countries, is mode share. In Nairobi, the majority 25 of people rely on the paratransit system, which accounts for 40.7% of all trips (Nairobi City County, 2014b). 26 Walking accounts for 39.7%, private automobiles (including taxis) account for 13.5%, and two-wheelers 27 account for 5.4% of trips (Nairobi City County, 2014a). Given that paratransit and walking make up 80% of 28 all trips, accessibility metrics based solely on driving, as often happens in the literature, would capture only 29 a small portion of the overall level of accessibility and exclude consideration of accessibility for the majority 30 of citizens (Lucas, 2011). 31

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Finally, the way that transport access interacts with residential development in Nairobi is unexplored.

From 800,000 residents in 1980, Nairobi grew to 3.1 million in 2009 and the city is expected to grow to 5.2 33 million by 2030 (Nairobi City County, 2014a). Development is expanding outward, maintaining fairly low density in high-income areas in the western part of the city and car ownership rates have been on the rise. 35 For example, the Westland Division of the city has maintained a low density of 2,539 persons per sq km compared to the average density for the city of 5,429 persons per sq km (excluding the Nairobi National 37 Park). At the same time, a substantial portion of the population who cannot afford motorized transportation 38 often live within walking distance of employment opportunities in slum conditions near the city center (Salon 39 and Aligula, 2012), where density can be in excess of 25,000 persons per sq km. How transport and land use 40 interact to influence suburbanization, gentrification, and equity in Sub-Saharan Africa needs more attention. 41 In an effort to address gaps in what we know about transport access in low-income cities, this research 42 draws on rich datasets available for Nairobi to measure and visualize place-based accessibility using three 43 different metrics and to compare levels of accessibility across different types of residential development. In 44 one metric, referred to as the mobility measure, we focus on how the different transport modes (walking, 45 paratransit, or driving) enable travel to other locations throughout the city. We then incorporate the 46 location of health care facilities into a contour measure and a gravity measure to examine how physical 47 characteristics of the transport system interact with land use. Health facilities are used because they are 48 an essential service that people need physical access to and as a representation of the spatial distribution of 49 activities more broadly. Given that, in general, the poorest depend on walking, the poor and middle classes 50 take paratransit, and the wealthy tend to drive, unequal levels of access by mode serve as a rough proxy 51 for inequality in physical access across socio-economic groups. Using the contour measure we also compare 52 access to health facilities across seven different residential levels based on neighborhood characteristics and 53 ordered by median income. This analysis highlights how income is interconnected with transport, land use. and housing, which suggests that different metrics and a different guiding vision in planning may be required 55 if social equity is a goal. 56

57 2. Literature Review

Accessibility can be defined and operationalized in a number of different ways. We adopt the commonly used definition of accessibility as the "potential of opportunities for interaction" (Hansen, 1959) and focus on place-based measures. Place-based measures can be thought of as showing the potential access to destinations that an individual has at a given location (Handy and Niemeier, 1997; Geurs and van Wee, 2004). It is important to note that these measures do not capture actual travel behavior or other constraints individuals face such as time, affordability, or physical limitations (Curl et al., 2011; Weber, 2006; Odoki et al., 2001; van Wee, 2016) but is still a neccessray condition for a more holistic, person-based accessibility.

In this paper, we show that place-based accessibility even with its limitations can be used to begin to understand spatial inequality and social equity. We follow the concepts as laid out by Teunissen et al. (2015) and use spatial inequality when referring to unequal levels of place-based accessibility across mode or residential type and use equity when referring to issues of fairness in the distribution of levels of accessibility. Accessibility is also linked to social exclusion, because households with low levels of access are socially excluded, unable to perform the activities and access the services deemed normal for the society in which they live (Páez et al., 2010).

Travel survey and focus group research demonstrates how residential location can limit the opportunities available to low-income households in Sub-Saharan Africa. In a study in the Tshwane region of South Africa, an urban area similar to Nairobi in terms of poverty and paratransit use, Lucas (2011) explores transport disadvantage and social exclusion. Through the qualitative analysis of a series of focus groups, she finds that cost and lack of transport limit the ability of low-income households from participating in key activities including employment, education, health services, and social networks.

In another study using a survey of 1,751 slum households in Nairobi, Salon and Gulyani (2010) find 78 that poor residents often have physical access to transit, but affordability remains a major issue. Only 38% 79 of slum households have at least one member who regularly uses motorized transport compared to 80% of 80 households citywide. In fact, matatus are the only form of motorized transport that slum residents report 81 using for any trip. The researchers highlight that slum residents in Nairobi have limited mode 'choice'; they 82 take matatus very infrequently and walk practically everywhere because they cannot afford other options. 83 In a second travel survey of 2,105 households throughout Nairobi, Salon and Aligula (2012) link transport 84 options to income and residence. With low car ownership rates, they demonstrate that the middle-income 85 group is dependent on the matatu system. They also find that a large number of households must live 86 within walking distance of work because they cannot afford any motorized transport options. This means 87 that households may be choosing to live in slums in order to be close to opportunities. The tradeoff between 88 residential quality and transportation is one that we explore further in this paper. 89

There is a small but growing body of empirical research on accessibility in cities in low- and middleincome countries. Melbye et al. (2015) map accessibility in Dar es Salaam and compare free-flow conditions to periods with significant traffic congestion. This research identifies locations where congestion has the largest adverse effect on the accessibility of motorized vehicles. Ziemke et al. (2017) compare two different accessibility computation approaches for Nelson Mandela Bay in South Africa, noting the usefulness and policy relevance of the different measures. A study in Buenos Aires, uses the OpenTripPlannerAnalyst tool to calculate employment accessibility by car and public transit (Quirós and Mehndiratta, 2015). Comparing the

accessibility of cars to transit for different neighborhoods, they find that jobs are predominantly accessible by 97 car; only in the city center does the transit system provide similar levels of access. They also find that growth is happening in places with very low levels of public transport access, particularly in gated communities. In 99 Accra, Moller-Jensen et al. (2012) map accessibility by time of day and at different directions, incorporating 100 congestion levels and traffic flows. Additionally, in a report for the Gauteng City-Region in South Africa. 101 Gotz et al. (2014) study the relationship between residential typology and travel patterns and use a gravity 102 measure to capture access to jobs. The report highlights the lack of local amenities in peripheral locations 103 and the advantages that centrally located households have in terms of access to public transport, lower costs. 104 and shorter travel distances. Their results, using an accessibility measure for a subset of townships, show 105 that low access to jobs is a combination of peripheral location, lack of transit access, and few economic 106 opportunities nearby. 107

In the past, lack of data would have been a barrier for accessibility planning in Nairobi but paratransit 108 and land-use data are now available (Klopp et al., 2015; Williams et al., 2014, 2015) and are being used to 109 study walkability and accessibility (Leis, 2014; Avner and Lall, 2016; The World Bank, 2016). The World 110 Bank's Kenya Urbanization Review, uses this data to analyze access to jobs, parks, hospitals, and schools 111 across modes. They find that access to jobs differs spatially between cars and transit, with cars able to 112 reach more formal economic opportunities within 30 minutes (The World Bank, 2016). This analysis relies 113 on a number of uncertain assumptions to quantify the number of jobs, which may bias their analysis. In an 114 extension of this work, Avner and Lall (2016) explore if the transport-land use relationship is efficient. By 115 simulating a number of counterfactual scenarios of the location of jobs and households, they find that better 116 coordination between land use and transport can increase the share of overall opportunities accessible within 117 a given timeframe (Avner and Lall, 2016). Our study builds on this work by looking directly at spatial 118 inequality in place-based accessibility across types of residential development. We compare all three modes 119 of transport incorporating congestion, and focus on access to health facilities where the georeferenced data 120 is more reliable and as an example of an important service that people need and must be able to physically 121 access in a timely manner (as do the workers in these facilities to make them work). The extent to which 122 the spatial distribution of health facilities is an approximation of opportunities more broadly, is an area for 123 future research. 124

By measuring and visualizing place-based accessibility in Nairobi we contribute to the literature in the following ways. First, we add to what is currently known about the relationship between transport and land use in Nairobi by analyzing place-based accessibility across the entire city for the three primary modes of travel: walking, paratransit, and driving. The richness of data available makes it possible to measure place-based accessibility generated by the paratransit system, which has rarely been studied. Although this

kind of semi-formal transit system is common to cities in the Africa, Asia, and Latin America, Nairobi is 130 one of the only places where the entire system has been mapped and put into a data format that can be 131 used for measuring accessibility (Williams et al., 2015; Klopp et al., 2015). A privately operated system 132 could offer some benefits in terms of flexibility and demand responsiveness or it could focus and limit its 133 service to only the most profitable subsets of the population (Mutongi, 2006; Woolf and Joubert, 2013). 134 A question remains about how well this system, and paratransit systems in general, provide for greater 135 urban accessibility. Finally, unlike previous studies, we compare the provision of transportation and access 136 to health facilities across types of residential development with a focus on understanding if there is spatial 137 inequality in access to health facilities across the city, across modes, and across income groups. 138

¹³⁹ 3. Methodology

This section describes the methods used to generate travel times for each mode across a grid over Nairobi, the three different metrics used to measure accessibility, how locations are classified based on a residential typology and income, and how levels of accessibility are compared across residential developments.

¹⁴³ 3.1. Compiling Travel Times

Travel times for walking, paratransit, and driving are computed on a grid of travel origins and origin-144 specific grids of travel destinations. For each mode, a grid of origins specifies the sampled locations where 145 accessibility is to be measured. To perform the measurement, a second grid is created for each origin location. 146 centered on the origin location. This grid specifies possible destinations to be reached from that origin. The 147 primary quantity we calculate for each pair of origin and destination points is the time required to traverse 148 the distance using the given mode, using paths appropriate to that mode as defined below. The origin grid 149 for all modes consist of points spaced 0.01° (about 1 km) over Nairobi City County (1.15 °S to 1.40 °S and 150 36.65 °E to 37.17 °E). 151

The radius of the destination grids for each origin point differs by mode, such that the furthest destinations 152 are about two or more hours distant. For walking and paratransit, destinations 0.16° or about 18 km distant 153 are sampled. For walking, this results in grids for which the shortest time to the furthest sampled point is 154 6.8 hours and the median furthest point time is 12.4 hours distant. For paratransit, the minimum furthest 155 time is 4.1 hours and median time is 7.9 hours. For driving, destinations 0.40° or about 44 km distant are 156 sampled, and the minimum furthest time is 1.9 hours and median furthest time is 3.2 hours. These minimum 157 furthest times ensure that we do not exclude any relevant destinations due to unsampled data. Destination 158 grids have a higher resolution than origin grids, with grid points 0.004° or about 400 m apart. Figure 1 159 shows the average travel time to each point in an origin's destination grid, across all origin points. Colors 160

- ¹⁶¹ fade to white at a distance of 2 hours. Boxes denote the range of sampled destinations, relative to the origin
- 162 location. The three maps are centered at an arbitrary example origin point in Nairobi, consistent across the three modes.



Figure 1: Example of Travel Time Data for a Given Origin Point

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Walking times are retrieved from the MapQuest transit route matrix interface, which draws upon Open-164 StreetMap data¹. The MapQuest route matrix reports the estimated time to walk the fastest route between 165 two points, avoiding limited access roads for pedestrian timing. If the destination is unreachable, MapQuest 166 will sometimes report the time to the closest reachable point. If the distance reported for such a partial route 167 is less than the straight-line distance from the origin to the destination, the observation is dropped. Origin 168 locations for which over 50% of destinations are unreachable or dropped are retrieved using the Google Maps 169 distance matrix interface instead, as described for driving, and the maximum of the two results is used. An 170 example of the sampling process is shown in AppendixA. 171

Driving times are collected using the Google Maps distance matrix interface². The Google Maps distance matrix provides shortest driving distances using the road network and walking distances using sidewalks and pedestrian paths. MapQuest and Google Maps routes are similar, with Google Maps providing complete routes from origins to destinations more often. Google Maps limited data collection more than MapQuest, motivating the use of both services.

We query driving times with and without congestion. The effects of congestion are estimated by the Google distance matrix based on historical average speeds, drawing from data for the same day of week and time of day. In the absence of congestion, driving times are based only on the road class, with an assumed velocity for that class. Driving duration with traffic is based on historical traffic conditions for a given day

¹MapQuest transit route matrix interface is described at http://www.mapquestapi.com/directions/#matrix. MapQuest relies on OpenStreetMap data (https://www.openstreetmap.org/) where it is more detailed than their own.

²Google Maps distance matrix interface is described at https://developers.google.com/maps/documentation/ distance-matrix/intro.

of the week and time of day. We assume a departure time of 7:30 am (local time) on a Tuesday, representing
 regular weekday commuting traffic.

Walking and driving times are first queried at 100 locations for each origin point, and then extended to the entire destination grid by a daisy-chaining process. The initial 100 points are arranged in a 10 x 10 grid, extending 0.04° (4.4 km) from the origin for walking and 0.16° (18.9 km) for driving. The entire collection of destination grids for each origin point is then used to determine times to further locations and interpolated to higher resolution. The total time required to travel from an origin point to a destination point in the final grid is the shortest time to leapfrog from one origin point to another, summing the origin-to-destination times in each step.

Paratransit connections are detailed in the form of a General Transit Feed Specification (GTFS) and made 190 open and available by the Digital Matatus Project, a research consortium, which generated and disseminated 191 the data (Williams et al., 2015; Klopp et al., 2015). The GTFS data includes waiting, departure, and 192 estimated transit times from each stop, and describes transfer points and transfer times between the routes. 193 We find the minimum time to travel from an origin point to a destination point by estimating the walking 194 time from the origin to each matatu stop, followed by all possible rides and connections, followed by the 195 walking time from each final stop to the destination. Walking times for paratransit are estimated using a 196 straight-line path at an average speed of 4 km per hour. If this total is greater than the time to walk from 197 the origin to the destination without using paratransit, then the walking time is reported instead. We only 198 consider paratransit trips with boarding times between 7am and 9am on Mondays, but allow the trip to 199 start at any time in this span that minimizes total travel time. The GTFS schedule was estimated from data 200 collected on board vehicles. For both the paratransit data and the driving data, we estimate the travel times 201 during the morning peak period to capture effects that incorporate historical traffic conditions. Paratransit 202 transit times are queried at the full resolution of the destination grids, rather than using a daisy-chain 203 approach. 204

²⁰⁵ 3.2. Calculating Accessibility

In this analysis we use three different place-based accessibility measures: a mobility measure that quantifies how many other locations in Nairobi can be reached in 60 minutes, a contour measure that quantifies the number of health facilities that can be reached in 60 minutes, and a gravity measure that quantifies the number of health facilities weighted by a time-decay function that penalizes facilities that are further away. To understand how service provision varies across modes, we use a measure that takes into account only characteristics of the transport network, excluding land use interactions. We call this the mobility measure and approximate it at each grid point in Nairobi using the following formula:

$$M_i^v = \sum_{j \in J(i)} I(t_{ij}^v \le t_{max}) \tag{1}$$

where M_i^v is the level of mobility (measured in number of grid points) at origin location *i* for transport mode v, J(i) is the set of destination points for origin point *i*, t_{ij}^v is the travel time in minutes between points *i* and *j* on mode *v*, and $I(\cdot)$ is an indicator function that is 1 if t_{ij}^v is less than or equal to t_{max} of 60 minutes. We use the travel times generated across a grid as explained previously. We use origin points *i* that fall within Nairobi City County. Destination points *j* can be outside the city limits. This measure counts the number of other grid points that an individual can reach in 60 minutes from a given grid point, without taking into account the types of activities at each grid point.

Next, we use a contour measure to understand how access to specific activities varies. The following contour-based accessibility measure, also referred to as a cumulative opportunities measure, is used to approximate access to health facilities at each grid point in Nairobi:

$$C_i^v = \sum_{j \in J(i)} O_j \cdot I(t_{ij}^v \le t_{max})$$
⁽²⁾

where C_i^v is the level of contour-based accessibility (measured in number of health facilities) at origin zone 223 i for mode v, O_j is the number of opportunities near destination point j, and $I(\cdot)$ is an indicator function 224 that is 1 if the time (t_{ij}^v) to get from origin zone i to destination zone j using mode v is less than or equal 225 to t_{max} , which we set to 60 minutes. A variety of opportunity types can be used, but for this analysis 226 we focus on medical facilities including hospitals (private or public), health centers, dispensaries, private 227 clinics, nursing homes, and institutional health facilities (such as at schools, universities and prisons). In the 228 main specification we use a 60 minute cutoff, because it is larger than the average travel time of 47 minutes 229 per trip in Nairobi (The World Bank, 2016). We also test the results at 20, 40, 80, and 100 minute time 230 bands. This measure is often used in accessibility analyses because it is easy to calculate and interpret. The 231 downsides are that the cutoff point (60 minutes in our study) is arbitrary and that it gives equal weight to 232 opportunities, whether they are 1 minute or 60 minutes away. 233

Finally, we use a gravity measure, also referred to as a potential accessibility measure, which incorporates a time-decay function. This has the benefit of giving less weight to locations that take a long time to reach and, with a big enough travel time window, minimizes the impact of the choice of cutoff point. In this case, we employ the commonly used negative exponential cost function in the gravity-based accessibility measure as follows:

$$G_i^v = \sum_{j \in J(i)} O_j \cdot e^{-\sigma^v t_{ij}^v}$$
(3)

where G_i^v is the level of gravity-based accessibility (measured in number of health facilities) at origin zone *i* for mode *v*, O_j is the number of opportunities (in this case health facilities) near destination point *j*, σ^v is the impedance parameter (also called the cost sensitivity parameter) for mode *v*, and (t_{ij}^v) is the time it takes to get from origin zone *i* to destination zone *j* using mode *v*.

We estimate the impedance parameter, σ^{v} , from travel surveys using the frequency distribution of trip 243 time fit to an exponential distribution for each mode. Travel survey data was prepared by JICA in 2013 for 244 the Nairobi Master Plan and included a survey of 10,000 households and 38,634 trips. In this data, one trip 245 can be composed of more than one mode, so we classify a trip as a walking trip if it includes only walking; a 246 paratransit trip if it includes any combination of walking, matatu, or bus; and a driving trip if it includes a 247 car or motorcycle. We exclude trips where primary mode used was ambiguous, which happened in less than 248 1 percent of the cases. The resulting estimates are 0.0303 for walking, 0.0165 for paratransit, and 0.0195 for 249 driving. These correspond to an average trip length of 33 minutes for walking, 61 minutes for transit, and 51 250 minutes for driving. The impedance parameters used in this analysis were calculated without distinguishing 251 trips based on trip purpose, so represent an average across all reasons for traveling. Separately, we estimated 252 the impedance parameters using only trips classified as "medical" and found similar, albeit slightly higher, 253 point estimates that were not statistically different than the values reported here. 254

To calculate the number of opportunities, we associate each facility of interest, such as a hospital, to a point on the destination grid. Facilities are associated with the destination grid point closest to their centroid, excluding points beyond the range of the sampled destination points. Data on health facilities is for 2007 and comes from the Kenya Bureau of Labor Statistics³. Additionally, we only include medical facilities that fall within Nairobi's city boundaries. All accessibility calculations were performed in R using a number of packages⁴.

Maps of the paratransit routes and the health facilities in Nairobi are shown in Figures 2a and 2b, respectively. For the paratransit map, darker lines indicate that there are more routes operating along that road. The paratransit network is dense close to the CBD. Routes primarily run from outlying areas into downtown. In terms of the spatial distribution of health facilities, there are more health facilities around central Nairobi. Excluding the National Park and the eastern part of the city, health facilities are disbursed

³This data was downloaded from Kenya Open Data (http://www.opendata.go.ke/) on May 20, 2016.

⁴Packages used include ggplot2, data.table, rgdal, RColorBrewer, ggmap, raster, maptools, stargazer, and PBSmapping. R Core Team (2013). R: A language and environment for statistical computing. R Foundation for Statistical Computing, Vienna, Austria. http://www.R-project.org/.

²⁶⁶ across Nairobi.



Figure 2: Health Facilities and Paratransit Routes in Nairobi

Note: The underlying basemap is from Google Static Maps API using the R package ggmap. The dashed grey line denotes Nairobis city limits, but is incorrectly displayed due to an error in Google's encoding.

267 3.3. Comparing Across Residential Levels

Data on residential types comes from the UN Habitat Global Water Operators Partnerships Alliance's 268 (GWOPA) pilot project on Access to Water in Nairobi (Ledant, 2013)⁵. Using a set of composite Quickbird 269 satellite images from October 2009, their work classified land cover into different land uses in Nairobi. 270 Residential plots were further classified into 17 distinct categories of housing based on having particular 271 combinations of physical characteristics. Physical characteristics included density of vegetation, plot size, 272 attached or detached housing, single or multiple stories, gated space, and roof material. In March and April 273 2011, they conducted a survey of 817 households, sampling across the different residential categories. They 274 assigned all neighborhoods of a given type the mean socioeconomic characteristics of the surveyed locations. 275 They further grouped the neighborhood types into 7 aggregated classes based on income. In the survey, 276 income ranges were recorded based on respondents' estimation of household income. The median value 277 was normalized by the number of household members and extrapolated to the neighborhood level. For the 278 purpose of our study, we take these seven aggregated classes and order them from very low to very high. 279 These residential levels and a description of the neighborhood typology is shown in Table 1 and mapped 280 in Figure 3. The list of physical characteristics and income that define each neighborhood typology can be 281 found in the GWOPA report. 282

⁵See http://access-to-water-in-nairobi.gwopa.org/

Table 1: Ordering of Residential Levels

Level	Income*	Description of Neighborhood Typology from Ledant (2013)			
Very High	39,890 KES	Detached housing on very large plots in intense vegetation			
		Detached housing on large plots in lush surroundings			
\mathbf{High}	22,084 KES	Attached housing on medium plots in lush surroundings			
		Moderate density apartment buildings			
Medium High 13,352 KES		Attached housing on small sized plots with some vegetation			
		Detached housing on large plots in lush surroundings			
Medium	6,153 KES	Attached housing on small-sized plots with some vegetation			
		Moderate-density apartment buildings			
Medium Low	3,854 KES	Institutional housing			
		Scattered detached housing			
		Attached housing on small-sized plots with some vegetation			
		High-density lower-quality tenement buildings			
Low	2,165 KES	Institutional housing			
		Institutional housing			
		Rural low-quality housing			
		Lower-quality housing under development			
		Planned lower-quality housing			
Very Low	$1,301 { m KES}$	Very low-quality housing (slums)			
*	1:	in the income from the control of the data and the data and the control of the co			

* Income is the median value of per capita income from each neighborhood type that makes up the aggregated class.



Figure 3: Map of Residential Levels

To analyze how accessibility varies by residential level and location we perform the following regression:

$$C_p^v = \beta_0 + \beta_1 dist CBD_p + \sum_{L \neq \text{medium}} \beta_L R_p^L + \varepsilon_p \tag{4}$$

where C_p^v is the value of the contour measure at residential plot p for mode v, distCBD_p is the straight-283 line distance (in kilometers) from the centroid of residential plot p to the CBD given by the coordinates 284 $1^{\circ}16'59.99"$ S, $36^{\circ}49'0.01"$ E, R_p^L are indicator variables set to 1 if residential plot p is of residential level L, 285 and ε_p is the residual error. There are 1,598 distinct residential plots in the dataset, which are mapped by 286 residential level in Figure 3. Residential levels L include "very low", "low", "medium low", "medium high". 287 "high", and "very high", as defined in the first column of Table 1. "Medium" is the reference level. Taking 288 the "low" residential level as an example, the interpretation of the coefficient on R_p^{low} is that on average 289 at a residential development in the "low" category, one can reach β_{low} more health facilities than from a 290 residential development in the "medium" category at the same distance from the CBD. A positive coefficient 291 means that, on average, a residential development of level L has greater access to health facilities within a 292 travel time radius of 60 minutes than would be expected for a "medium" level residential development. 293

²⁹⁴ 4. Results

The results are organized into two subsections. In 4.1, the three accessibility measures are mapped in 295 Figure 4 and descriptive statistics are presented in Table 2. The graphs in Figure 5 show the cumulative 296 distribution of values in each measure by mode. We compare place-baed accessibility across modes and review 297 the findings. In 4.2, the results for access to health facilities using the contour measure are compared across 298 different residential levels, where residential level is based on neighborhood characteristics and ordered by 299 income. The relationship between accessibility and residential level is shown graphically in Figures 6 and 7 300 and the regression results are shown in Table 3. The results using the gravity measure are similar, so are 301 presented in AppendixD. 302

303 4.1. Accessibility by Mode

The maps in Figure 4 show the results for each accessibility measure by mode. The mobility measure (M_i^v) , presented in the first column, shows the total number of grid points j that are reachable within 60 minutes of travel from each origin point i using a given mode. The mobility measure is essentially a description of the characteristics of the transport system, or the ability to reach one location from another location. In the second column, the contour measure (C_i^v) shows the total number of health facilities reachable within 60 minutes of travel from each origin point i. This measure incorporates the spatial distribution of health





Table 2: Summary Statistics of Accessibility Measures By Mode

	Mobility Measure (M_i^v)			Contour Measure (C_i^v)				Gravity Measure (G_i^v)				
Mode	Mean	St.Dev.	Min	Max	Mean	St.Dev.	Min	Max	Mean	St.Dev.	Min	Max
Walking	10.3	5.6	0	29	2.6	5.4	0	32	2.0	2.9	0.0	17.2
Paratransit	79.0	60.0	0	340	33.0	37.5	0	140	36.7	23.1	0.0	92.5
Driving	513.3	189.1	0	810	115.5	56.0	0	172	70.4	24.3	18.1	122.5
Driving (no traffic)	751.3	155.2	46	874	143.2	43.0	0	172	89.9	27.2	20.9	139.6

Note: Sample includes 566 origin points in Nairobi. The units for the mobility measure are number of grid points (including destination grid points outside of Nairobi). The units for the contour and gravity measures are number of medical facilities (with 172 total health facilities in Nairobi).

facilities throughout the city, and so presents one way to conceive of the interaction between transport and 310 land use. Results using other time bands is in AppendixB. The gravity measure (G_i^{ν}) , in the third column, 311 shows the number of health facilities reachable from each origin point i, weighted by the time-decay function. 312 This is an improvement over the contour measure in that it penalizes health facilities that take longer to get 313 to, and is not sensitive to a 60 minute threshold. The first row of maps shows the results for walking for each 314 measure, the second row shows paratransit, and the third row shows driving. The accompanying Table 2 315 provides summary statistics, including for the results for driving without traffic, which is not mapped here. 316 Additional information on the effects of congestion are available in AppendixC. 317

Overall, there are similar trends in place-based accessibility by mode in the three different measures used. In terms of paratransit access, the outline of the paratransit network is apparent, with high levels of accessibility along transit routes. A second trend throughout the maps is that the southern and eastern-most parts of Nairobi City County have low levels of accessibility, which makes sense because these areas have few roads, no paratransit routes, and no health facilities. The southern part is Nairobi National Park.

A third trend is that driving provides very high levels of accessibility, often an order of magnitude higher 323 than other modes (note that the scale is logarithmic). For example in the mobility measure, walking values 324 range from 0 to 29 with a mean of 10.3; paratransit values range from 0 to 340 with a mean of 79.0; and 325 driving values are much larger with a range from 0 to 810 and a mean of 513.3. On average one can reach 2%326 (10.3/513.3) of the locations (grid point centroids) on foot as by car and 15% (79.0/513.3) by paratransit as 327 by car in one hour. Furthermore, traffic congestion has a large impact. Using our estimates, it reduces the 328 mean number of locations reachable in 60 minutes by a third (from 751.3 to 513.3). Clearly, driving has an 329 advantage over walking and paratransit in reaching more points throughout the city. Similar patterns can 330 be seen in the contour and gravity measures. 331

A final trend apparent in the maps is that central city locations have a comparative advantage for all modes, and especially for walking in the contour and gravity measures where walking accessibility is very low outside of the CBD. It is informative to compare the results for walking in the mobility measure to the contour and gravity measures, which take into account the spatial distribution of health facilities. When land use factors are considered, then there are few locations outside of the CBD with even moderate levels of access to health facilities by walking.

In comparison to the contour measure, the gravity measure tends to give less variation when levels of access are high (such as in the results for driving), and a more radially uniform result for lower levels of access. This reflects the smoother weighting applied to distant health facilities given by the gravity measure. Whereas the contour measure applies a discrete cutoff at 60 minutes, facilities at 90 minutes still have a weight of 0.17, under transit, for the gravity measure.

In Figure 5, the empirical cumulative distribution function of the data is computed for each accessibility 343 measure and for each mode. The x-axis is the value of the accessibility measure and the y-axis is the 344 proportion of observations in the data with that level of accessibility or less. Reading across the graph at 345 50%, these values correspond to the means shown in Table 2. As an example for how to interpret the graph 346 using the contour measure in Figure 5b, reading across at 75%, we see that 75% of locations have access 347 to 2 health facilities or fewer by walking (or alternatively that 25% of locations have access to more than 348 2 health facilities); 75% of locations have access to 55 or fewer health facilities by paratransit; and 75% of 349 locations have access to 163 or fewer health facilities by driving. 350

How the shapes of the cumulative distribution curves and the comparisons between modes changes based 351 on the measure used, shows that it is important to consider the distribution of activities when comparing 352 driving to paratransit. In the cumulative distribution function of the mobility measure (Figure 5a), driving 353 has a huge advantage over paratransit in terms of having more locations that are able to reach more grid 354 points throughout the city, but this advantage becomes less pronounced in the contour and gravity measures, 355 Figures 5b and 5c, respectively. In particular, when we take into account where health facilities are, we see 356 that, because paratransit serves the areas where there are more health facilities, the comparative advantage 357 of driving compared to paratransit is reduced. In the mobility measure the average level of accessibility 358 by paratransit is 15% (79.0/513.3) as high as the average level of accessibility by driving, in the contour 359 measure the average level of accessibility by paratransit is 29% (33.0/115.5) as high as the average level of 360 accessibility by driving, and in the gravity measure the average level of accessibility by paratransit is 52%361 (36.7/70.4) as high as the average level of accessibility by driving. Paratransit provides comparatively better 362 accessibility when the location of health facilities is taken into account. 363

Figure 6: Contour-Based Access to Health Facilities (C_i^v) by Residential Level



364 4.2. Accessibility by Residential Level

Figure 6 shows the mean and standard error of the contour measure (C_i^v) by residential level for each 365 mode. How residential levels were generated from neighborhood characteristics and ordered by household 366 income is explained in Section 3.3. Because the results are so similar whether using the contour or grav-367 ity measure, the main analysis uses the contour measure and the results for the gravity measure are in 368 AppendixD. In general, the contour measure for walking is higher for lower residential levels. The "low" 369 level is the main exception with very low contour-based access to health facilities. It is also, on average, 370 the furthest from the central business district (CBD) at 11.0 km away versus 6.7 km for the "very low" and 371 10.0 km for the "medium low" residential levels. This is due in part to the residential developments on the 372 western side of the city, in the neighborhoods of Kawangware, Kangemi, and Riruta. They make up a large 373 proportion of the observations for the "low" category. Trends are less obvious for driving and paratransit, 374 except that the "very high" and the "low" residential levels have much lower contour-based accessibility than 375 other categories. 376



Figure 7: Contour-Based Access to Health Facilities (C_i^v) by Residential Level Plotted by Distance to CBD

Figure 7 shows the relationship between the contour measure (of access to health facilities) and distance to the CBD by residential level for each mode. The graph includes a scatterplot of the data and a linear regression line. The regression results are shown in Table 3. The slope of the regression line represents the change in the number of health facilities reachable in 60 minutes for a 1 kilometer change in the distance to the CBD. The negative slope means that the value of the contour measure is lower on average for locations

	Dependent Variable (Contour Measure):				
	Walking Access	Paratransit Access	Driving Access		
	(1)	(2)	(3)		
Distance to CBD	-1.148^{***}	-8.058^{***}	-3.968^{***}		
	(0.034)	(0.142)	(0.124)		
Very Low	2.200***	-0.207	-0.716		
	(0.640)	(2.667)	(2.335)		
Low	2.993^{***}	-8.166^{***}	0.406		
	(0.517)	(2.153)	(1.885)		
Medium Low	4.999***	13.802***	8.259***		
	(0.555)	(2.312)	(2.024)		
Medium High	-1.357^{*}	-5.073^{*}	2.566		
	(0.559)	(2.327)	(2.037)		
High	-1.878^{***}	-8.070^{***}	-5.718^{**}		
	(0.502)	(2.091)	(1.830)		
Very High	-0.639	-17.369^{***}	-20.081^{***}		
	(0.517)	(2.154)	(1.885)		
Constant	13.309***	130.435***	184.494***		
	(0.469)	(1.955)	(1.712)		
Observations	1,598	1,598	1,598		
Adjusted \mathbb{R}^2	0.446	0.751	0.503		
Residual Std. Error $(df = 1590)$	4.630	19.286	16.884		
F Statistic (df = 7; 1590)	184.920***	688.476^{***}	232.310^{***}		

Table 3: Regression of Contour Measure (C_i^v) on Residential Level

Note: *p<0.05; **p<0.01; ***p<0.001

further from the CBD. The average slope is steepest for paratransit (-8.058), followed by driving (-3.968), 382 and walking (-1.148), and each is statistically significant. Notably, access to health facilities decreases more 383 quickly going away from the CBD for paratransit than for the other modes, likely because the paratransit 384 system is characterized by fixed routes that converge on and are very dense in the CBD. Furthermore. 385 the ability to transfer between routes is easier near the CBD, which is another factor increasing center 386 city accessibility. The results also show the large comparative advantage of paratransit travel. Switching 387 from walking to paratransit provides a 10-fold (130.435/13.309) increase in access to health facilities, while 388 switching from paratransit to driving only provides 1.4 times (184.494/130.435) higher level of access to 389 health facilities on average. 390

The regression results in Table 3 also demonstrate that, controlling for the distance from the CBD, 391 higher residential levels tend to have lower accessibility than other residential levels. High residential levels 392 ("medium high", "high", and "very high") reach up to 1.878 fewer health facilities in an hour by walking, 393 between 5.073 and 17.369 fewer by paratransit, up to 20.082 fewer by driving than the "medium" residential 394 level (which is the reference category in the regression), although the results are not statistically significant 395 for walking accessibility for the "very high" level or driving accessibility for the "medium high" level. On the 396 other hand, lower residential levels ("very low", "low", and "medium low") are able to reach between 2.200 397 and 4.999 additional health facilities in an hour by walking than the "medium" residential level given the 398 same distance from the CBD. Overall patterns for paratransit and driving are less clear for lower residential 300 levels. 400

Of particular note are the exceptionally high levels of the contour measure for the "medium low" residen-401 tial level and the exceptionally low levels for the "very high" residential level. Controlling for distance from 402 the CBD, the "medium low" residential level has the highest average contour-based accessibility compared to 403 other residential developments for all three modes. The "medium low" residential level includes large-scale 404 multi-story tenement buildings such as in Huruma, Pipeline, Umoja, Inner Core, and Eastleigh; institutional 405 housing such as in the neighborhoods of Bahati, Pangani, and Eastleigh including the old Indian quarters 406 and housing developed during colonial rule to house African railway laborers; and the eastern part of Nairobi 407 where private developers have built low-density single family homes. The tenement buildings are notable 408 because of their very high population densities and poor conditions. A sample in Huruma estimates densities 409 of approximately 5,242 people per hectare, which is extreme, even compared with late nineteenth century 410 New York City tenements that reached 1,294 people per hectare (Huchzermeyer, 2007). 411

The other housing category that stands out is the "very high" residential level because the contour measure is exceptionally low. This category includes detached housing on very large (often gated) plots of land. It is likely that this dispersed and land-intensive development leads to low physical access. It is also ⁴¹⁵ due to the lack of health facilities in these exclusive areas, likely a result of their restrictive zoning.

416 5. Discussion

These findings add to the small but growing body of research measuring accessibility in low-income countries, research made possible by open and available data on paratransit. The results concerning the spatial distribution of access to health facilities are similar to what Avner and Lall (2016) find in access to jobs. Our findings are also in line with the analysis of travel surveys by Salon and Gulyani (2010), who show that living in slums near the CBD may be the only feasible option for low-income households who cannot afford motorized transport and need to be able to walk everywhere they want to go.

We add to this body of research by making explicit the relationship between housing and transportation's 423 contribution to access to health facilities, quantified using a contour measure and gravity measure. In 424 addition to finding that lower residential types have better walking accessibility, we find notable results for 425 the "medium low" and "very high" types, as compared to the "medium" residential type. The "very high" 426 residential level stands out for having much lower driving and paratransit accessibility, even after we control 427 for the distance from the CBD. This is a somewhat counterintuitive result that the housing type with the 428 highest median income has access to the fewest number of health facilities within 60 minutes. This type is 429 representative of detached single-family housing on very large (often gated) plots of land. It may be that this 430 dispersed and land-intensive development leads to lower accessibility. It could also represent a preference 431 not for access, but for seclusion, a point made by Couclelis and Getis (2000). In addition to being built 432 for cars, some of these neighborhoods also ban matatus from entering. Although these neighborhoods often 433 employ domestic workers, the ability of domestic workers to get there is severely limited. This type of urban 434 development appears to contribute to spatial segregation. 435

Our findings also highlight the issue of tenement housing, a rapidly growing residential form in Nairobi. The "medium low" residential level has significantly higher levels of access to health facilities and is characterized by both colonial-era institutional housing and by privatized high-rise apartment buildings. Huchzermeyer (2007) draws attention to the growth in large-scale privately owned apartment buildings, likening them to modern-day tenements with extremely high population densities, insufficient planning and regulation, and driven by profit-maximization. However, we find that the location of this residential type near transport networks has a significant advantage in accessibility which may explain their attraction.

The mobility, contour, and gravity measures used here are estimates and do not capture all the factors that influence individual travel decisions or health care service. For example, we do not take into account quality of care, the variation in services offered at each health facility, or how the ratio of health facilities per

person in high-density slum areas may limit provision of service. Additionally, these place-based measures do 446 not account for the variation across individuals such as how access differs by age, gender, or physical ability, which are important when considering health care accessibility (Guagliardo, 2004; LaMondia et al., 2011). 448 We also do not take into account financial constraints, such as the ability to pay for paratransit or a car or 449 to pay for health services upon arrival at a health facility, which is a limitation of the data. The only "cost" 450 that is currently captured is the time spent traveling. The results presented here are useful in understanding 451 how the potential for physical access compares across neighborhoods (also called "nominal" access), and if 452 used in practice should be compared with actual travel behavior and realized benefits (or "effective" access). 453 In particular we recommend further study on the complex factors that affect travel behavior and the use of 454 person-based accessibility measures. One area for future research is further incorporating travel survey data 455 into these measures and analysis in a way that reflects the different constraints that individuals face. Since 456 access is a function not only of location, but also of personal characteristics, person-based measures would 457 provide information about additional factors contributing to transport-based social exclusion (Páez et al., 458 2010; Preston and Rajé, 2007). 459

Another limitation is the lack of high-quality land parcel data, which, for political reasons, is rarely made 460 public (Williams et al., 2014). As a proof of concept, we focus on health care facilities, but future work should 461 be done to understand how the distribution of health care facilities compares to other destination types and 462 if health care facilities are an appropriate proxy for access to opportunities more broadly. Health facility data 463 tends to be more readily available than local land use data, so this is an important area for future research 464 in low-income countries. Additionally, we do not take into account the variation in quality of health care 465 facilities, which future research should explore. Furthermore, the residential typology data is an estimate. 466 In creating the residential typology data, field surveys were conducted and income was extrapolated to all 467 neighborhoods within the same category. The accuracy of the extrapolation has not been verified and has 468 an unknown influence on our results (Ledant, 2013). 469

The quality of walking infrastructure may have a larger negative impact on location-based accessibility 470 than is captured here. Using travel surveys with the frequency distribution of trip time by mode, we find 471 an impedance parameter of 0.0303 for walking, which is much higher than the parameters estimated for 472 paratransit (0.0165) or driving (0.0195), and higher than what is commonly used in the literature in high-473 income countries. This means that the time-decay penalty for walking in the gravity measure is higher than 474 for the other modes, although the actual pedestrian environment on each route is still not captured; it is 475 assumed that if the MapQuest transit route matrix interface can calculate a path, then it is walkable. The 476 Nairobi Master Plan highlights how sidewalks are narrow and in many places do not exist at all, particularly 477 not as a formulated pedestrian network, and that there is insufficient pedestrian signage and crossing signals. 478

These street-level characteristics may have a huge impact on accessibility and safety that we do not fully
capture and deserves further attention.

Finally, although we take into account traffic congestion, there are a number of other factors that impact transportation service. For example, future research could look at how accessibility varies over a 24-hour period and how reliability and safety vary across modes. These may be important when considering paratransit access and important features for understanding how equitable accessibility is across groups (El-Geneidy et al., 2016; Fransen et al., 2015; Klopp and Mitullah, 2016). In addition, one might be able to explore how a more optimal paratransit network might generate better place-based accessibility.

487 6. Conclusion

Our findings show how place-based accessibility, calculated using mobility, contour, and gravity measures. 488 varies spatially across Nairobi and across modes, and the results make explicit the relationship between resi-489 dential developments and physical access to health facilities. In particular we find that the mobility, contour, 490 and gravity measures are highest near the Central Business District (CBD) for the three modes: walking, 491 semi-formal transit (or paratransit), and driving. The central location may be particularly advantageous to 492 people who walk because walking accessibility (and access to health facilities) is very low outside this area. 493 We also find significant variation in accessibility across residential levels where levels are grouped based 101 on similar physical characteristics and then ordered by income. Lower residential levels are found to have 495 better physical access to health facilities by walking than higher residential levels. It is important to note that higher place-based accessibility does not imply a socially just situation in terms of actual access to 497 health care. For example, it may be that some clinics are in low-income neighborhoods to specifically 498 cater to them, while wealthier residents living in more stringently zoned residential neighborhoods drive to 499 clinics that offer higher quality care. However, it does tell us something about the character of different 500 neighborhoods. Poor neighborhoods, which are not typically regulated, have a larger variety of land use 501 types in close proximity (residential and health services) than high-income neighborhoods. In addition, the 502 highest residential level has the lowest access to health facilities for paratransit and walking. Wealthier 503 residents tend to drive, which may discourage public transit, investment in walking paths, or mixed use 504 development in these neighborhoods. We note that this raises problems for the many low-income people 505 living and working in these areas or who must pass through them. We also find that the "medium low" 506 residential level, which includes tenement style apartments, offers significantly better place-based access to 507 health facilities than other residential types after controlling for distance from the CBD. Whether this kind 508 of accessibility tends to increase density as a market response to demand for housing near mixed land uses 509

⁵¹⁰ needs further exploration.

Focusing on accessibility and the interaction between transport and land use is important for under-511 standing how well transport systems serve the needs of urban populations. We found that although driving 512 provides much higher levels of mobility than paratransit, the advantage of driving over paratransit is smaller 513 when we incorporate land use information. Evaluating transport projects based solely on physical charac-514 teristics of the system such as travel time savings, underestimates the importance of paratransit and other 515 systems that work in conjunction with land use and policy instruments to produce not just mobility but 516 accessibility, greater opportunities for interaction. Indeed, a breakdown of mobility and accessibility by mode 517 as a proxy for socio-economic status can also highlight where increasing mobility for some (for example by 518 banning matatus from wealthy neighborhoods to reduce congestion or putting high speed highways through 519 poor neighborhoods) creates serious accessibility barriers for others. 520

Furthermore, we show that there are potential tradeoffs that households are facing between housing 521 quality and place-based accessibility. For example, low-income households may live in lower quality housing 522 precisely because it gives them walking access when no other modes are affordable. Middle-income house-523 holds may compromise on private tenement-like apartments also because it provides better access to urban 524 opportunities based on the modes available to them. Finally, at the highest end of the spectrum, residential 525 developments for the wealthy are built in ways that limit access to these neighborhoods but have real draw-526 backs for residents in terms of convenience and congestion, which may be one reason some entrepreneurs are 527 looking into van pooling or other ways to share mobility in wealthy neighborhoods⁶. If access to transport 528 modes is limited by income, then a first order condition for equitable access is for better equality in spatial 529 access across modes and across residential developments. 530

The recent Master Plan for Nairobi recommends public transport development policies including sup-531 porting a modal shift to public transport, examining ways to improve the existing matatu and bus services. 532 strengthening the existing rail service, and promoting Transit Oriented Development. The master plan also 533 acknowledges that a developed non-motorized transport network is a prerequisite. Yet in practice, trans-534 portation planning in Nairobi continues to be skewed towards the implementation of road development plans 535 with a focus on the mobility of wealthier car users (Klopp, 2012; Hagans, 2013). Transport investments which 536 focus on highways for rapid car travel do not always enhance accessibility for the majority and, in fact, can 537 make walkablity worse for those who do not own cars, exacerbating inequality in access to the city. Our work 538 demonstrates that paratransit and walking provide crucial access, particularly to low- and middle-income 539 neighborhoods, and especially given that these modes are used by the vast majority of citizens. Investments 540

 $^{^{6}}$ See https://nairobiplanninginnovations.com/2016/11/12/ubabi-vanpooling-shared-mobility-for-nairobis-driving-class/

that may increase place- and person-based accessibility such as mixed land-use and affordable fares, tend to be neglected within current transportation planning. Even in the new Non-Motorized Transport (NMT) policy adopted by the Nairobi City County, only 20% of the transportation budget is allocated to NMT and public transit, whereas 80% of the people use these modes (Nairobi City County, 2014b). Careful interventions that focus on improving the way the modes used by the majority interact with land use is one path to increasing access for all.

In conclusion, in line with new global thinking, cities are beginning to move from theory to practice by 547 mainstreaming accessibility and social equity as goals in transport and land-use planning and by supporting 548 these goals through related investment. Critical to this effort is the movement to leverage technology to 549 create vital data on public transport, housing, and land use (Klopp et al., 2015; Williams et al., 2014, 550 2015). This data is essential for measuring, analyzing, and visualizing accessibility. In addition, this study 551 underscores the value of open data which allows for more and richer analysis, transparency, and debate 552 around accessibility, spatial inequality, and social equity in our transport systems and cities. Overall, this 553 push for data and metrics and a stronger focus on accessibility instead of mobility, must also reach planning 554 discussions in cities like Nairobi, which are rapidly growing and building transport infrastructure with large 555 impacts into the future. This is particularly the case in light of the Sustainable Development Goals, including 556 target 11.2 that aims to 'By 2030, provide access to safe, affordable, accessible and sustainable transport 557 systems for all, improving road safety, notably by expanding public transport, with special attention to the 558 needs of those in vulnerable situations, women, children, persons with disabilities and older persons' (United 559 Nations, 2015). Finally, this study also demonstrates that accessibility issues, and approaches to addressing 560 them, may look different depending on the historical dynamics and context of particular cities. 561

562 7. Acknowledgments

563 Removed for Blind Review

564 8. Online content

565 Removed for Blind Review

566 9. References

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⁶⁶⁷ AppendixA. Sampling process for walking and driving

Figure A.8 shows an example of the sampling process employed for a point, 1.3° S, 36.8° E, shown with a green marker. Holding the origin point fixed, we sample travel times from it to a grid of destination points, shown with red markers. The actual route is determined by MapQuest or the Google Distance Matrix to minimize travel time.

These are spaced 0.04° apart. This grid spacing is one tenth the resolution of the final grid used in the paper. The result is a matrix of travel times, as shown below. Note that the travel time from the origin point to the same point, in the center of the grid, is 0 min.

 201 min
 99 min
 111 min

 90 min
 0 min
 88 min

 145 min
 145 min
 228 min

In some cases, the travel route only gets as close as possible to the destination point, within the limits of the mapping system.



Figure A.8: An example grid of destination points (red markers) from a common origin point (green marker). These are spaced 0.04° apart, ten times farther than the grid used in the paper.

677 AppendixB. Sensitivity to Time Threshold

Figure B.9 plots the cumulative distribution function of the access data from the contour measure calculated using time bands of 20, 40, 60, 80, and 100 minutes with each graph displaying a different mode. The 60-minute threshold is used in the main results. As seen in the graphs, the higher time bands increase the magnitude of the results. In the walking and paratransit graphs the relative distribution of the data is similar for each time band used. For driving, at higher time bands, there is less variation in the access at different origins; most locations have only very high levels of access. We interpret these graphs as demonstrating that the choice in time cutoff is more of a scaling than censoring issue.

685 AppendixC. Effects of Congestion

We estimate the effects of congestion in two ways. First, we compute the average ratio of congested driving time to uncongested driving time in the vicinity of each origin point, during the morning rush-hour period used in the paper. This is shown in figure C.10. This shows ratios from 50% to over 1000%. The median ratio of congested driving times to uncongested times in the city is 176%, meaning that it takes 76% longer to travel in the city than would be possible just by the grading or speed limits of the roads. Ratios



Figure B.9: Various Time Bands Used for the Contour Measure

(c) Driving

that are less than 100% imply that cars are able to move faster than the roads are graded for, which only occurs near Nairobi National Park and outside the city.



Figure C.10: The ratio between travel times to points near each origin point including historical traffic to travel times to the same points excluding traffic.

Second, we compare the mobility measure for driving with and without the historical effects of traffic, 693 to estimate the effects of congestion. The percent ratio of mobility including traffic to the mobility without 694 traffic describes the losses to congestion, where a ratio of 0% implies a complete stand-still in all directions. 695 Across Nairobi City County, the average ratio is 67%, implying that about a third of mobility is lost. Figure 696 C.11 shows how this measure varies across our study region. Interestingly, the area where traffic has the 697 least affect is in the city center. This is because much of the city is accessible even with traffic to those in 698 this area. Areas in the east have the largest mobility losses from congestion, with some having only a quarter 699 of the mobility they would have otherwise. 700

701 AppendixD. Regression Analysis Using Gravity Measure



Figure C.11: The ratio of the mobility measure (points reachable in 60 minutes) including historical traffic and excluding traffic, expressed as a percent.

	Dependent Variable (Gravity Measure):				
	Walking Access	Paratransit Access	Driving Access		
	(1)	(2)	(3)		
Distance to CBD	-0.625^{***}	-3.888^{***}	-3.419^{***}		
	(0.017)	(0.061)	(0.061)		
Very Low	1.091***	0.109	0.147		
	(0.318)	(1.154)	(1.146)		
Low	0.922***	-4.047^{***}	-0.576		
	(0.257)	(0.931)	(0.925)		
Medium Low	2.346***	7.526***	4.703***		
	(0.276)	(1.000)	(0.994)		
Medium High	-0.830**	-1.866	-1.815		
	(0.278)	(1.007)	(1.000)		
High	-1.437^{***}	-3.557^{***}	-7.554^{***}		
	(0.250)	(0.905)	(0.898)		
Very High	-0.975^{***}	-7.597^{***}	-10.972^{***}		
	(0.257)	(0.932)	(0.925)		
Constant	8.312***	86.268***	117.270***		
	(0.233)	(0.846)	(0.840)		
Observations	1,598	1,598	1,598		
Adjusted \mathbb{R}^2	0.506	0.791	0.726		
Residual Std. Error $(df = 1590)$	2.303	8.345	8.287		
F Statistic (df = 7; 1590)	234.576^{***}	862.949***	604.734***		

Table D.4: Regression of Gravity Measure (G_i^v) on Residential Level

Note: *p<0.05; **p<0.01; ***p<0.001