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Voting behavior and public employment in Nazi Germany

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Voting behavior and public employment in Nazi Germany

This paper analyzes whether the German National Socialists used economic policies to reward their voters after coming to power in 1933. Using newly-collected data on public employment from the German censuses in 1925, 1933, and 1939 and addressing the potential endogeneity of the NSDAP vote share in 1933 by way of an instrumental variables strategy based on a similar party in Imperial Germany, I find that cities with higher NSDAP vote shares experienced a relative increase in public employment: for every additional percentage point in the vote share, the number of public employment jobs increased by around 2.5 percent.

Introduction

To what extent can governments use their economic power to favor supporters or to punish adversaries? While a large body of empirical literature has successfully established the economic value of political connections for firms, the evidence for voters or more aggregated units of observation is more scarce. In this paper, I try to fill this gap by analyzing whether cities benefit from having voted for the “right”, i.e. the winning political party. In particular, the meteoric rise of the German National Socialist party (NSDAP) in the 1930s, its coming to power in 1933 and the subsequently enacted racial and political discrimination, programs of large-scale public investment, and expansion of the armed forces create a quasi-experimental situation that allows me to identify the causal effect of a city's vote share on subsequent public employment. Between 1928 and 1933, the Nazi party grew from being one of many small and unimportant radical parties to representing the largest fraction in the parliament, making Adolf Hitler chancellor in January 1933 and, together with a coalition partner, achieving a parliamentary majority in March of the same year. In the subsequent years, the Nazi government increased the armed forces and enacted several laws that prevented Jews and political opponents from holding public office. These policy measures in conjunction with the

rapid rise of the National Socialists enable me to estimate whether Hitler's government used public employment as a reward to those cities that had helped him come to power.

The value of political connections for firms has been demonstrated convincingly. Raymond Fisman (2001) shows that rumors about the health of the Philippine dictator Suharto had a particularly strong influence on the share prices of firms politically connected to Suharto's regime. Similar positive effects of political connectedness have been found by Simon Johnson and Todd Mitton (2003) for Malaysia, Asim Ijaz Khwaja and Atif Mian (2005) for Pakistan and Seema Jayachandran (2006) for the United States of America. Other studies compare companies across countries: Mara Faccio et al. (2006) show that globally, politically connected firms are more likely to be bailed out, and Faccio (2006) finds that political connections are more prevalent in highly corrupt, but also in very transparent countries. Of particular relevance for this paper is the study by Thomas Ferguson and Hans-Joachim Voth (2008) that shows that firms that (directly or through their executives) supported the German National Socialists prior to their coming to power experienced particularly high stock market returns during the first two months of the Nazi regime: between January and March 1933, connected firms outperformed non-connected ones by between 5 and 8% (p. 102).

The potential benefits of political connections for individual voters have been analyzed less. While political connections of firms' executives and firms' donations are often public, the average voter's political affiliations and convictions are often neither known to the government nor to the researcher, and hence cannot be analyzed. One notable exception is the recent study by Chang-Tai Hsieh et al. (2011), who document evidence that Venezuelan voters who had signed a petition calling for a referendum against Hugo Chavez subsequently experienced drops in both earnings and employment. The peculiarities of this referendum, where signers had to sign not only with their name, but also required to provide their address and birth date, allowed Hsieh et al. to identify the signers and to match them with data from the Venezuelan

Household Survey. However, such detailed data on political affiliations are usually not available. A surrogate is to look at more aggregated units of observation such as cities, regions or electoral districts. Gary M. Anderson and Robert D. Tollison (1991), for example, present empirical evidence that US states with “influential” congressmen and senators (as measured by their tenure and their committee memberships) received more public funds during the New Deal era. Steven D. Levitt and James M. Snyder Sr. (1995) analyze the spending patterns of Federal programs on a congressional district level and find that the Democratic majorities in the late 1970s have favored districts with higher Democratic vote shares. Roland Hodler and Paul A. Raschky (2014) look at regions and show that in autocratic regimes, the birth regions of political leaders benefit more from foreign aid than others.¹

In this paper, I use cities as a “middle ground” between individual outcomes and larger units of aggregation. My paper adds to the existing literature by using a novel dataset to analyze whether cities with higher vote shares for the German National Socialists in 1933 experienced higher levels of public employment between 1933 and 1939.

In a closely related paper to mine, Nico Voigtländer and Hans-Joachim Voth (2016) analyze the effect of public spending, in particular highway construction during the early years of the Nazi regime, on subsequent support for the NSDAP. They find that highway construction increased support for the NSDAP by signaling government “competence”. My paper complements the study by Voigtländer and Voth (2016): whereas they find a causal effect of public spending on support for the NSDAP, I argue that causality also ran from 1933 NSDAP vote shares to public employment. Their finding of a causal effect of public spending on NSDAP support also suggests a potential issue of reverse causality in a simple regression of public spending on NSDAP vote shares. For this reason, I employ an instrumental variables

¹ Other evidence for regional favoritism in autocratic regimes is presented by Quoc-Anh Do et al. (forthcoming).

strategy. In addition to the potential problem of reverse causality, several previous studies (most recently Gary King et al. 2008) have highlighted the importance of the post-1929 economic crisis for the NSDAP's electoral results. While I control for city fixed effects and time-varying effects of several control variables, differential unobserved impacts of the economic crisis could likely lead to differences in public employment that could also be correlated with the 1933 Nazi vote share. In order to address both concerns, I employ a standard two-stage least squares estimation. As instrumental variable, I use the vote share of the “Economic Association” in 1912, a party alliance that tried to attract similar voters those of the NSDAP.

I find that cities with higher NSDAP vote shares indeed had higher relative growth of public employment after 1933: for every additional percentage point in the vote share, the number of public employment positions increased by around 2.5 percent. When measured relative to the total population, a one standard-deviation increase in the 1933 vote share led to an increase in the share of public employment of 45% of that variable's 1925 standard deviation. The findings are robust to including or excluding cities that underwent substantial changes in their population and territory during the period of observation, and to employing different definitions of “public employment” as outcome variables. Taken all together, my findings indicate a significant positive effect for cities from having voted for the National Socialists, thus providing evidence that the Nazis did indeed use economic policy and public employment policies to reward more loyal cities or punish disloyal ones. In a broader context, this is further evidence that governments can have and use the ability to reward their voters or punish their adversaries, although caveats apply to the representativeness of Nazi Germany.

Historical Background

In the early 1930's, Hitler's National Socialist German Workers' Party (*Nationalsozialistische Deutsche Arbeiterpartei*, NSDAP) experienced a meteoric rise from being one of many small parties in Weimar Germany to the strongest faction in the national parliament, the Reichstag. After an unsuccessful putsch in Bavaria in 1923, the party was banned and could only run for the national election in May 1924 by being the junior partner in an alliance with the German Völkisch Freedom Party (*Deutschvölkische Freiheitspartei*), another nationalist and anti-Semitic party in Weimar Germany. The two parties received 6.5% of the votes. They also ran together in the December 1924 election, albeit under the new name of National Socialist Freedom Movement (*Nationalsozialistische Freiheitsbewegung*). This time, the alliance only achieved a vote share of 3%. Soon afterwards, the two parties separated and in 1925, the NSDAP was re-formed. In 1928, it ran for the first time under this name at a national election, winning only 2.6% of the votes and 12 seats in the parliament (Jürgen Falter 1991, Chapter 2.1 and 2.2, Falter et al. 1986, Chapter 1.3). In the following years, the NSDAP changed its appearance² and, benefiting from the deep recession that befell Germany in the wake of “Black Friday” (1929), grew stronger and stronger.³ In September 1930, the National Socialists gained 18.3% of all votes, a share that they managed to double two years later, when they came out of the July 1932 election with 37.4%, making them the strongest faction in the Reichstag. They and the Communists held more than half of all seats in the Reichstag, rendering it impossible to form a coalition of democratic parties with a parliamentary majority.

² Originally, the NSDAP had catered to the urban industrial class. After the 1928 election, it instead tried to attract middle-class voters in rural areas. In this vein, it changed its focus from anti-Capitalism to radical Nationalism (Peter D. Stachura 1978).

³ For a recent review of key aspects of Germany's economy at the time of the crisis, see Albrecht Ritschl (2013).

As a result, the chancellors had to rely more and more on the authority and legislative powers of the president via so-called “emergency decrees”.

With the demise of 3 chancellors (Heinrich Brüning, Franz von Papen and Kurt von Schleicher) within half a year, the associates of President Hindenburg managed to convince him to appoint Hitler to head the government, which happened on January 30, 1933 (Eberhard Kolb 2005, Part C). The new chancellor was still far from being a dictator. At the time of his appointment, Hitler, like his predecessors von Papen and von Schleicher, had no parliamentary majority. However, Hindenburg soon dissolved the Reichstag, and in the elections that followed in March, the NSDAP won 43.9% of the votes. Together with its coalition partner, the national conservative German National People's Party (*Deutschnationale Volkspartei*, DNVP), the National Socialists now also had a majority in the parliament. Subsequently, the Enabling Act (*Ermächtigungsgesetz*) was passed, giving legislative powers to the executive branch of the government. In the following months, Hitler used these powers to put the German states under the rule of centrally appointed “Commissars” (a process commonly known as “coordination” or *Gleichschaltung*), to ban trade unions, and to pressure all other parties until they dissolved. By July 1933, the NSDAP was the only remaining party in Germany. With the death of President Hindenburg in 1934, the last remaining non-Nazi source of power died, and Hitler and his party had now control over every aspect of government (Ian Kershaw 1999, ch. 10-12).

Not surprisingly, economic policy was an important item on the agenda of the newly-appointed chancellor. Already in May 1932, the NSDAP had demanded an “immediate economic program” (*Wirtschaftliches Sofortprogramm*) to address the issue of unemployment. In particular, the party advocated increasing employment through large public investments that were, at least in parts, supposed to be financed through debt (Avraham Barkai 1988, p.42). In subsequent years massive military and non-military investment ensued. Full employment was

achieved by 1936, a success that the general public attributed largely to Hitler (Werner Abelshauser 1998). However, modern econometric analyses (Albrecht Ritschl 2002, 2003, Mark Weder 2006) suggest Germany's economic upswing was caused not by Hitler's policies, but largely due to market forces and an international economic recovery that would have benefited the country also in the absence of a Nazi government. Public expenditure grew in the process of rearmament, but it often crowded out private demand.

During the same time, the Nazis also enacted several important policies in order to redesign the public sector according to their ideas. In 1933, the Law for the restoration of the professional civil service (*Gesetz zur Wiederherstellung des Berufsbeamtentums*) was passed. It allowed the dismissal of “non-Aryan” or politically “unreliable” civil servants.⁴ A similar law was enacted for lawyers, and as far as “non-Aryan” professionals were concerned, both laws were made stricter with a reform of the Citizenship Act in 1935 that precluded Jews from holding public office. While these laws, *ceteris paribus*, led to a decrease in public employment, employment in the armed forces increased. Within two and a half years, the strength of the German army increased fourfold to around 400,000 men in autumn 1935. The officer corps alone increased between October 1933 and October 1935 by nearly 3,000 men. With the re-introduction of national conscription in October 1935, the expansion of the army was further advanced. The navy and the air force experienced similar increases (Wilhelm Deist 2003, ch. II). Obviously, this increased military force required new bases. It is noteworthy that the city of Coburg, a small town in Northern Bavaria, with very high vote shares for the Hitler movement⁵, that was labelled “the first Nazi town” in a book by Nicholas F. Hayward and David S. Morris (1983), experienced a substantial amount of public construction after the Nazi's seizure of power. In 1934, several new military barracks were built, followed by a

⁴ See Fabian Waldinger (2010, 2012) for some economic consequences of such dismissals.

⁵ In 1933, for example, the NSDAP received 55.8%, compared to the overall national result of 43.9%.

regional center for the Hitler Youth in 1937. Other projects, such as a new monument to remember soldiers killed in action or a “thingstead”, were planned, but never realized (Stefan Nöth 2006).

The new Nazi government also greatly changed the composition of public employees. The dismissal of Jewish or politically opposing civil servants is one prominent example, women another. While it is a myth that the Nazis drove women out of the labor force en masse, they did take action against women in the upper ranks of civil and professional service jobs. Women were excluded, for example, from the judiciary, the bar, and (with few exceptions) the highest levels of public service jobs. At the same time, however, the number of women working in low-level office jobs increased (Jill Stephenson 2001, ch. 3).

Finally, and particularly importantly for this study, the Nazis rewarded deserving party veterans for their loyalty by giving them attractive positions in the local administration and related branches (Frank Bajohr 2004, ch. 1). Part of this was to “compensate” the movement’s followers for hardships (actual or imaginary ones) suffered during the Weimar era. In addition, patronage and nepotism also reflected the NSDAP’s internal structure. According to Bajohr (2004, p. 21), the NSDAP had always been “an agglomeration of cliques and insider relationships” where members’ relationships with their direct superior and their position in the internal cliques were crucial. Such wide-spread insider relationships were particularly conducive to patronage: members that had served their superiors well expected, demanded, and ultimately received rewards for their services. Thus, while Hitler’s second-in-command Rudolf Heß in a speech in 1936 urged regional leaders to take care of the “old warhorses”, local party leaders often went well beyond that. In Hamburg, for example, the Gau government decided to reserve 90% of all vacancies for salaried public employees (*Angestellte*) for party members (Bajohr 2004, p. 23f.). In Heilbronn, several men were hired by the municipal administration based solely on their long-lasting party membership, and one position seems to have been

created exclusively for one such party stalwart. Another applicant was told by the NSDAP district head that “...as an old party member, you have a salary that is not commensurate with your contribution in establishing the 3rd Reich. I will immediately look for a suitable position for you” (Susanne Schlösser 2003). Overall, Bajohr (2004, p. 23-26) estimates that hundreds of thousands National Socialists received lucrative public employment positions during the early years of the regime, often way beyond their training or abilities. The importance of party affiliation and patronage in the distribution of public sector jobs can also be seen in the fact that civil servants and teachers are particularly prevalent among the “March Converts”, i.e. among those that joined the Nazi party after it had already come to power. Falter (2013) notes that the number of civil servants in the party more than quadrupled in 1933 and suspects that many of these entries were motivated by the desire to secure or advance public sector careers.⁶

It is conceivable that giving local administration jobs to party veterans and removing political opponents from office would have increased the number of public employment jobs in NSDAP strongholds (where there presumably were more long-standing party members) relative to cities whose electorate had not voted for the new regime (where there were more opponents and thus more people who potentially could be dismissed). Local folklore gives an example for another form of (presumed) punishment of such cities. According to popular belief, the independent city of Lübeck⁷ lost its independence because of its opposition to Hitler.

⁶ According to David Schoenbaum (1966/1997, ch. 7), the traditional central bureaucracy proved somewhat resilient to party patronage, with obvious exceptions such as the ministries headed by Goebbels and Göring. However, he also notes that the local level saw a closer union of state administration and party: In 1935, for example, around 20% of all State and local offices were occupied by party members who had joined the party before 1933. Among city offices, this share amounted to 47%.

⁷ Three *Länder* in the Weimar Republic were merely city-states: Bremen, Hamburg and Lübeck, all of them former Hansa cities.

Allegedly, the town council in 1932 had prevented Hitler from speaking within the city's borders, and Hitler took revenge in 1937 by revoking the city's independent status and making it part of Schleswig-Holstein. While the overall credibility of this story is rather dubious (see *Pressemitteilung der Stadt Lübeck* 2012), its existence alone suggests that people believed that Hitler's policy was driven by such thoughts.

Taken together, the clearly discriminating purpose of the Nazis' public employment laws and the anecdotal evidence suggests that the Nazis, once in power, might have used public employment and the appointments of public servants to reward cities and regions that had been loyal to them and to punish those that had been reluctant. If this were the case, one would expect to find a relative increase in public employment for cities with high NSDAP vote shares. Such a rewarding behavior could be due to political patronage, which has been shown to be operational in other settings as well⁸. The party's policy to give public sector jobs to long-standing party members and similar decrees in road construction (Dan P. Silverman 1998, p.188) indicate that this was also a motive in Nazi Germany. Ideological considerations too might have played a role. Jürgen Erdmann (1969, p.115ff.) points out that the Nazis tried to fabricate the illusion of a long-standing National socialist tradition, creating a propagandistic cult around the early days of the party and the events that the movement's "old guard" had lived through. Loyal supporters were given honorary medals like the "blood medal" (*Blutorden*; see Cornelia Schmitz-Berning 1998, p.117f.) for participants of Hitler's putsch in 1923, and cities would be given (or adopt with official consent) honorary titles such as "the capital of the movement" (Munich, see Schmitz-Berning 1998, p.296f.) or "First National Socialist town in Germany" (Coburg, see Harald Sandner 2000, p.157). Thus, celebrating long-standing loyalty and National Socialist tradition appears frequently in Nazi propaganda. Finally, rewarding core

⁸ For example Guo Xu (2017) for the case of the British Empire, Stefano Gagliarducci and Marco Manacorda (2016) for nepotism in modern Italy.

voters as opposed to marginal ones can be utility-maximizing for candidates in some models of voting games, for example when candidates need loyal “activists” (Assar Lindbeck and Jörgen W. Weibull 1987) or if core voters are more responsive and less risky investments than swing ones (Gary W. Cox and Matthew D. McCubbins 1986). The evidence presented by Hsieh et al. (2011), Hodler and Raschky (2014) and Do et al. (forthcoming) also highlights the importance of political and regional favoritism in distributional politics, particularly in autocratic regimes and countries with poor institutions.⁹

However, it should be noted that a priori, it is also conceivable that public spending could be increased in more disloyal regions in order to “buy support” from former adversaries or marginal voters and thus stabilize the regime in its early days. An emerging body of economic literature has shown that local government spending has a positive causal effect on support for the government (see for example Manacorda et al. 2011 and Stephan Litschig and Kevin Morrison 2012). Particularly important for the context of my study, Voigtländer and Voth (2016) find that areas traversed by newly-built motorways reduced their opposition to the Nazi regime between 1933 and 1934. If the NSDAP were distributing public funds and jobs in a way to broaden its support base, one would expect to find a relative decrease in public employment for cities with high NSDAP vote shares, or a relative increase for cities with low NSDAP vote shares.

⁹ Related to this literature, but of less importance for the setting I study, Robin Burgess et al. (2015) document the role of ethnic favouritism in autocratic regimes.

Empirical Strategy

Data and Summary Statistics

To evaluate whether the Nazis allocated more public sector jobs to cities with high Nazi vote shares, I collected data on the number and fraction of people working in such jobs from the German Censuses of Occupation. Administered in 1925, 1933 and 1939, they contain fairly detailed data about the number of people working in different occupations and types of jobs. Unfortunately, the definitions of jobs and occupations and the method of counting them vary somewhat over time. The 1939 census, for example, reports separately people working in the public administration and armed forces, in teaching occupations, church-related occupations, in legal or economic counselling, and in the entertainment industry. The 1925 census, on the other hand, groups all of those occupations together, while the 1933 census has a slightly finer categorization that at least separates the entertainment industry from administration, armed forces, church, and teaching. The ideal measure for the purpose of my analysis would be the 1939 census category of people working in public administration and the armed forces, but in order to obtain a consistent measure of “public employment” for all three censuses, I am forced to group several occupations, following the widest definition of the 1925 census. Because of this, my measure of public employment does not just include occupations related to the administration and the armed forces, but also teaching professions, artists and other entertainment professions, and church-related professions. For more details, refer to Online Appendix A.

Although this wider definition introduces additional noise into my outcome variable, table 1 provides evidence that public administration proper is the key component and driver of the measure that I am using. In panel A, I use the narrower 1939 employment categories to decompose my aggregated 1939 measure. As can be seen, nearly two thirds of the people working in public employment according to my wide definition worked in occupations

belonging to public administration and the armed forces. Typical occupations in this category in 1939 include officers, non-commissioned officers and long-serving privates (no conscripts) in the *Wehrmacht*, civil servants in various levels of public administration, and the police (see Online Appendix A). In panel B, I decompose my aggregated measure in 1933 into the two components that the 1933 census reports separately. Artists and entertainers are only a very small component.¹⁰ Finally, and most importantly, panel C shows that the variation that my aggregate measure uses is similar to the variation in the narrower categories of public employment according to the 1933 and 1939 definitions: In 1939, my aggregated measure of public employment is highly correlated with the number of workers in the narrower 1939 census category of public administration, armed forces, and judicature (both numbers normalized by city population) and even more so with the somewhat broader 1933 category. Thus, while aggregating several census categories introduces noise, the resulting variable still seems to be driven to a very large extent by public administration proper.

To address additional concerns, I will show that using only 1933 and 1939 and the narrower definition of public employment according to the 1933 census leads to similar results, as does using the number of civil servants (*Beamte*) across all sectors, which is available for 1933 and 1939. I will also show cross-sectional results for 1939 only, using the narrower categories of the 1939 census.

In my baseline results, I will use the data from 1925, 1933 and 1939 and thus the wider, but internally consistent public employment definition described above. My main outcome variable is the log of the number of public administration jobs. Because German cities experienced considerable population growth between 1925 and 1939, I examine the ratio of public administration jobs to total population and the ratio of public administration jobs to the

¹⁰ The fraction of the entertainment category in 1933 is much larger than in 1939 since the 1939 census groups some artists (e.g. actors) with teachers.

labor force. While the latter measure is robust to population changes, it is subject to another type of criticism: public investment is likely to also have increased employment in other sectors (for example due to increased spending on construction or military equipment). In some cities, growth in these industries might have outpaced growth in public employment, leading to a decrease in the ratio of public employment out of the population or labor force, even though the city might still have been benefiting from increased public employment. Put differently, a relative increase in one of the two ratio measures might just mean that the rest of the city's economy was doing relatively poorly, thereby increasing the share of public sector jobs. However, this is not a concern for the natural logarithm specification, which measures absolute, rather than relative, increases in public employment. Both the absolute and the relative measures therefore have their respective advantages and disadvantages. In practice, both lead to similar results, as I show below.

The advantage of using public sector employment is that most of the respective job categories are under the direct control of the central or local government (e.g. the number of officers and non-commissioned officers in the armed forces) and less constrained by the pre-existing regional industry, making them a more natural outcome measure that also has closer resemblance to the individual-level outcome measure employed by, for example, Hsieh et al. (2011). Data on public employment is available for nearly 300 cities; In particular, it is available for all cities with more than 20,000 inhabitants and for some smaller ones that happened to be independent cities, not belonging to any other administrative district (*Kreisfreie Städte*). Figure 1 illustrates the geographical distribution of public employment growth over the sample period. Specifically, it maps quintiles of the difference in the natural logarithm of public employment between 1925 and 1939. As can be seen, increases in public employment are spread relatively evenly across the country, with perhaps a small concentration of stronger increases in Central Germany.

The main explanatory variable of interest is the NSDAP vote share in the election of March 1933. For this, I use the extensive database on social and electoral variables for Weimar Germany compiled by Dirk Hänisch and Jürgen Falter (1990). This database also contains other socioeconomic variables that might be of interest when analyzing NSDAP vote shares. In particular, I include the Jewish share of a city's population in 1925 and the unemployment rate at the time of the census in 1933.¹¹ In addition to these socioeconomic variables, I control for longitude, latitude, an indicator for being in the Rhineland and an indicator for being the capital of a Nazi “Gau” (see below). These variables are included to control for potential geographic determinants of public, especially military employment.

According to articles 42-44 of the Versailles treaty, Germany was not allowed to maintain or construct fortifications or assembly troops on the left (Western) bank of the Rhine or within 50km of its right (Eastern) bank. In 1936, Hitler violated this stipulation by “reoccupying” the Rhineland with armed forces. If the Rhineland is also correlated with voting behavior, this could create a spurious correlation between public employment and vote shares. To avoid this concern, I control for a city lying in the “Rhineland” as defined by the Versailles Treaty. Similarly, the territorial reorganization of the former German states (*Länder*) into new units called *Gaue* might also have led to differential changes in public employment in the *Gau* capital cities. If these capital cities had also been more likely to vote for the Nazis, again a spurious correlation might arise. I therefore include an indicator for whether a city was a *Gau* capital in 1938 (Das Buch der deutschen Gaue 1938).

¹¹ For Berlin, the data in the database are on the level of the city's administrative districts. I created an aggregated measure for Berlin by adding all districts and boroughs belonging to it. In order to assess the validity of this aggregation, I compared the aggregated population to the one from the censuses in 1925 and 1933. Some differences exist, but they are well below 5%.

A potential problem is the question of whether a city in 1925 was the same city in 1933 and 1939, as many German cities underwent changes in their territory and population, acquiring smaller surrounding towns and villages, merging with other cities and the like. A prime example is Wilhelmshaven, which more than quadrupled its population between 1933 and 1939 with the acquisition of the neighboring city of Rüstringen. Similar mergers occurred in the Ruhr area in 1928-1930. In order to avoid problems due to these territorial restructurings, I excluded all cities which experienced a substantial enlargement in their population between 1910 and 1925, 1925 and 1933 or 1933 and 1939.¹²

In addition, I use voting data from the 1912 Reichstag election, for which I have city-level data for all cities that had more than 10,000 inhabitants in 1910. These were obtained from the official election results, published by the Statistisches Reichsamt in 1913. Ultimately, I have a sample of 246 cities for the three census years 1925, 1933 and 1939. Because the 1933 census was administered on June 16, four and a half months after Hitler had become chancellor, but still before his large-scale rearmament programs had begun, I usually treat it as a pre-NSDAP year but will show below that my results are not driven by this.

In table 2, I provide summary statistics of the explanatory and explained variables. As can be seen, both the number and shares of public employees increased from 1925 to 1933, and then decreased again. The number of public employees is higher in 1939 than in 1925, whereas their shares of total population or labor force are lower. Given the large amount of public

¹² In particular, for all cities whose population growth between 1910 and 1925 or 1925 and 1933 or 1933 and 1939 exceeded the mean growth rate by more than one standard deviation, I analysed whether this large population growth was due to territorial gains or changes that made the city grow by more than 25% alone. If this was the case, I excluded the city. For details, see Online Appendix B. As an alternative measure, I simply excluded all cities whose population growth between either 1910 and 1925, 1925 and 1933 or 1933 and 1939 exceeded the mean growth by more than one standard deviation. The results are not sensitive to this, as shown in below.

investment and the substantial increase of the German armed forces between 1933 and 1939, this might seem surprising. The most likely explanation is that public employment was driven up between 1925 and 1933 by general employment measures, used as a means of fighting unemployment even before the Nazis came to power. Hitler's predecessors von Papen and von Schleicher had already made credit and funding for public employment measures available (Anton Golecki 1986, p.XXXIV-XL). Fritz Blaich (1970) uses the example of Ludwigshafen to show how cities themselves tried to fight the economic crisis by employing otherwise unemployed workers in the construction of roads and sewerage systems. This pattern of a strong increase as a reaction to the economic crisis makes it even more difficult to uncover the causal effect of the NSDAP vote share using a standard OLS approach. Cities where more of these emergency projects were carried out could experience an increase in public employment between 1929 and 1933, followed by a decrease until 1939, when full employment had rendered these emergency measures obsolete. As an alternative measure of public employment, I also use the number of civil servants (*Beamte*) across all sectors. Data for this variable exists for 1933 and 1939, and this measure (which should measure more permanent jobs, but across a wider spectrum of sectors) shows a raw increase even between 1933 and 1939. The mean NSDAP vote share in my sample of cities is 41.8%, very close to the national average of 43.9%. The 1912 Economic Association was a much smaller party. Across my whole sample, it averaged 1.5% of all votes, but with a sizeable dispersion; in 191 cities it did not receive any votes, while four cities recorded EA vote shares greater than 20%.

The “Economic Association” and its voters

It is unlikely that a simple OLS regression, even after controlling for city fixed effects and control variables, can uncover the causal effect of Nazi support on subsequent public employment. The main endogeneity concern in such a regression is the economic crisis in the

years following 1929. For example, cities that were more adversely affected by the crisis might have been differentially prone to vote for the NSDAP in 1933 and they might also have been subsequently those with different public employment shares. The NSDAP vote share would then be correlated with the error term, and as a consequence, the estimate of β in such a regression will be inconsistent. Another problem could arise if public employees themselves are more or less likely to vote for the NSDAP, creating a reverse causality problem. Finally, Voigtländer and Voth (2016) have shown that local highway construction caused increased support for the NSDAP government, suggesting an additional reverse causality problem: Voting behavior affects public spending, but public spending (or expected public spending) also affects voting behavior.

In order to address these issues of potential endogeneity, I instrument the 1933 NSDAP vote share by the vote share of another party, the “Economic Association” (*Wirtschaftliche Vereinigung*, henceforth EA) in the 1912 election. The EA was an alliance of several smaller parties, most notably the “Christian-Social Party” (*Christlich-Soziale Partei*) and the “German-Social Party” (*Deutschsoziale Partei*). Most of these parties had conservative, nationalist platforms that denounced both socialism and capitalism and tried to attract middle-class voters particularly in Protestant and rural areas. In addition, both the “Christian-Social Party” and the “German-Social Party” were openly anti-Semitic (Thomas Gräfe 2012, Werner Bergmann 2012). The constituent parties of the EA were not strong, and the alliance only obtained a few seats in the 1912 election. However, there are strong parallels between the voters that the EA tried to attract, and the voters that in 1933 voted for the NSDAP.

The NSDAP had started out using anti-capitalist and socialist rhetoric, catering to the preferences of blue-collar voters. It markedly changed its approach as a result of its disappointing results in 1928. After 1928, the party focused more on rural areas and presented itself less as a radical force against capitalism but rather as an ultra-nationalist, conservative

party that advocated law and order and the fight against the Treaty of Versailles. The aim was to attract more middle-class voters who heretofore had been repulsed by the party's more proletarian agenda (Peter D. Stachura 1978). This transformation was successful; by 1933, the NSDAP had become, in the words of Jürgen Falter (1991, p.372), “a people's party with a middle-class belly” (*eine Volkspartei mit Mittelstandsbauch*), in which the middle classes were the largest fraction. Thus, after 1928, the NSDAP presented itself more as an ultra-nationalist party for the middle-class, with a particular focus on rural and Protestant voters, trying to attract the very voters that the EA before World War I had tried to attract, as well as sharing its antisemitism.¹³ Because of this, the vote share of the EA in the 1912 election and the NSDAP vote shares after 1928 are significantly positively related (this is also shown more formally in the first-stage results below), so the former can be used as an instrument for the latter.

The basic idea of this instrument is to use variation in NSDAP vote shares that is not due to the economic crisis post 1929 but due to persistent political attitudes of the local population such as extreme nationalism or antisemitism.¹⁴ In order to be a valid instrument, the 1912 EA share has to satisfy the exclusion restriction. In particular, the identifying assumption of this strategy is that the 1912 EA share does not have an effect on public employment outcomes later on, other than through affecting support for the NSDAP. Several aspects make the 1912 EA vote share attractive in this respect. Firstly, dating from more than 20 years prior to the 1933 election, use of the 1912 EA share should not be susceptible to reverse causation problems either from public spending in the Weimar era, expected public spending by a

¹³ After 1930, the NSDAP toned down its antisemitism considerably (see for example Voigtländer and Voth 2012). Still, it remained, in the words of Ulrich Herbert (2000, p.18f.) “a receptacle” for Anti-Jewish elements.

¹⁴ It is for this reason that I do not control for measures of long-term antisemitism that Voigtländer and Voth (2012) have constructed and used. If antisemitism led to increased votes for the EA in 1912, this is “good” variation that I want to use in my estimates, and not remove it by controlling for it.

potential NSDAP government, or the voting behavior of public employees. Secondly, using a vote result prior to the economic crisis starting in 1929 allows me to purge the 1933 vote shares of any factors from this crisis.

One remaining concern, however, is that there might still be unobserved factors that are correlated both with the 1912 EA share and with the 1933 NSDAP share and that might also be relevant for the evolution of public employment over time. Cities with a high EA share might be fundamentally different from those with low or no EA votes, and these differences might also affect public employment patterns. The absence of such differences cannot be tested or proved in a formal sense. However, I can examine whether the instrument is correlated with the level and evolution of relevant variables before 1933. In table 3, I run a cross-sectional regression for 1925, relating the three public employment outcomes (the ratio of public employment to either the population or the labor force, and the natural logarithm of public employment) to the 1912 EA vote share. Odd numbered columns (1,3,5) show simple bivariate correlations, even numbered columns (2,4,6) include controls. Since I cannot include fixed effects in the cross-sectional regressions, I include the natural logarithm of a city's population as an additional control to make sure I compare cities of similar size. I omit the 1933 unemployment rate from these 1925 regressions. There is clearly no relationship between public employment in 1925 and the 1912 EA vote share. Regardless of the inclusion or exclusion of controls, the estimates are statistically insignificant and of small magnitudes. For example, according to the specification with controls, increasing the 1912 EA vote share by one full standard deviation would decrease the 1925 public administration jobs to population ratio by only 2% of a standard deviation.

The absence of a correlation between my instrument and the level of public employment in 1925 is reassuring, but the identifying assumption of my strategy is not that the 1912 EA vote share is uncorrelated with the counterfactual *level* of public employment, but with its

counterfactual *changes*. To assess this, in columns 1-3 of table 4, I show the results of a “placebo test”, examining whether cities with different 1912 EA vote shares experienced different evolutions of public employment between 1925 and 1933. Specifically, I regress my 3 outcomes on the interaction between the 1912 EA share and an indicator for the year 1933, an indicator for the year 1933, city fixed effects and my control variables, each of which is interacted with an indicator for the year 1933. The results from this exercise are encouraging. The 1912 EA vote share is never significantly associated with the development of public employment between 1925 and 1933, and the point estimates are small. For example, increasing the 1912 EA vote share by one standard deviation is associated with an increase in administration jobs as a ratio to total population of less than 1% of a standard deviation of the 1925 administration job ratio. Even more encouraging, in columns 4-6, when I examine whether the 1912 EA share is correlated with the evolution of a city's economy as measured by the employment shares of three broadly defined sectors, I again do not find any relationship. Between 1925 and 1933, cities with high or low 1912 EA vote shares do not experience different evolutions of employment in either agriculture, manufacturing or commerce. Finally, in columns 7-9, I look at the occupational class composition of a city's economy, measured by the respective shares of blue-collar employees, white-collar employees, and self-employed. Again, there is no relationship between voting for the Economic Association and changes in a city's occupational class structure.¹⁵

An important question is whether cities with different 1912 EA vote shares were affected differentially by the economic crisis after 1929. I provide a coarse assessment of this

¹⁵ For columns 4-9, it should be noted that the measures employed differ for the 1925 and 1933 census, as the 1925 census does not contain the number of people employed in a given sector, but the number of people employed in a given sector and their family members. However, such uniform differences in measurement should be absorbed by the year fixed effect.

in table 5, where I correlate unemployment during the crisis with voting for the EA in 1912. A slight negative bivariate correlation is present between the unemployment rate in 1933 and the 1912 EA vote share, but this is not robust to the inclusion of controls. In addition, when looking at changes in unemployment by regressing the difference in the logs of unemployment in 1932 and 1930 on the 1912 vote share, I again do not detect any sizable or statistically significant relationship.

These results strengthen the instrument's case for exogeneity: The 1912 EA share is not correlated with the level of or evolution of public employment between 1925 and 1933. It is also not associated with changes in the city's sectoral or occupational class structure. Finally, there is also no evidence that cities with high EA vote shares experienced different evolutions of unemployment during the economic crisis in the early 1930's. It is still possible that cities with high and low EA votes differed along other dimensions, but the previous results seem to indicate that such differences, if present, were not very consequential in economic terms.

Based on this, I employ a standard two-stage least square estimation procedure. The basic model of interest is

$$(1) y_{it} = \beta \cdot NSDAPShare33_i \cdot D1939_t + \tau \cdot D1939_t + \gamma' \cdot X_i \cdot D1939_t + c_i + u_{it}$$

where y_{it} represents the outcome, i.e. either the natural logarithm of public employment or the ratio of public employment to population or the labor force in city i and year t , where t can be 1925, 1933 or 1939. $NSDAPshare33_i$ denotes the NSDAP vote share in the 1933 election in city i and $D1939_t$ is a dummy which is 1 for the year 1939. The city fixed effects, c_i , will account for constant effects of time invariant city characteristics such as being a historical regional capital. X is a vector of time-invariant city-level controls, discussed in the previous section. To address the endogeneity problem arising from the likely correlation between the 1933 NSDAP vote share and the economic crisis, the variable of interest in equation 1 will be replaced by its prediction based on the same controls and the 1912 EA share:

$$(2) \text{NSDAPshare}_{33_i} \cdot D1939_t = \eta \cdot \text{EAshare}_{1912_i} \cdot D1939_t + \theta \cdot D1939_t + \chi' \cdot X_i \cdot D1939_t + \xi_i + \epsilon_{it}$$

These predicted values will then be used as regressors of interest in the second stage:

$$(3) y_{it} = \beta \cdot \widehat{\text{NSDAPShare}}_{33_i} \cdot D1939_t + \tau \cdot D1939_t + \gamma' \cdot X_i \cdot D1939_t + c_i + u_{it}$$

Results

Baseline estimates

Table 6 presents the results of simple OLS estimations from equation 1. As discussed in the previous section, these regressions are based on the strong assumption that the 1933 NSDAP vote share is exogenous, i.e. uncorrelated with the error term, which is unlikely given the 1929 economic crisis. An extensive body of literature has analyzed the reasons for the NSDAP's rapid electoral successes, which socioeconomic groups were more likely to vote for the National Socialists and why they did so (see, among others, Bruno S. Frey and Hannelore Weck 1981, Falter et al. 1983, Falter et al. 1985, Falter 1991, Arthur van Riel and Arthur Schram 1993, Christian Stögbauer 2001, King et al. 2008, Maja Adena et al. 2015, Christoph Koenig 2015, Jörg Spenkuch and Philipp Tillman forthcoming, Shanker Satyanath, Nico Voigtländer and Hans-Joachim Voth forthcoming). Although some disagreement about certain issues still exists, there is a clear consensus that the economic crisis that affected Germany in the early 1930's was a prime driver of National Socialist vote shares. If cities that were affected more by the crisis were differentially likely to vote for the NSDAP in 1933, the OLS estimates will be biased. The sign of the bias is unclear a priori: if cities more affected by the crisis were more industrialized and therefore more strongly connected to the communist parties, and public employment increased in these cities as a response to the crisis, the resulting OLS estimate could be biased downwards. A similar negative bias could arise if public servants were more likely to vote for the NSDAP and cities with more public employment experienced slower

growth in public employment (for example since they were less affected by the crisis and thus did not need large-scale investment programs, or at least only smaller ones). On the other hand, if cities that were affected more by the crisis turned towards the Nazis, it is easily conceivable that an upward bias might arise.¹⁶ With this in mind, the estimates of β in table 6 are negative, but not large and not significantly different from zero. Taken at face value, this would mean that a city's NSDAP vote share in 1933 had no or a slightly negative effect on the city's public employment share in 1939. This could mean that if anything, instead of “favoring” loyal cities, the new government tried to “buy support” from more resistant cities, for example in an attempt to stabilize its power in the early days of the regime. However, these OLS estimates should be viewed with caution, and I turn next to the instrumental variable (IV) estimates discussed above. By using an instrumental variable that significantly predates the 1929-1932 economic crisis, this approach avoids any correlation between the NSDAP vote shares and the intensity of the crisis.

The 2SLS estimates based on the 1912 vote share for the “Economic Association” as instrumental variable for the 1933 NSDAP vote share are presented in table 7. As can be seen from the first stage result, the 1912 EA vote share and the 1933 NSDAP vote share are indeed strongly and, as one would expect, positively related. The first-stage results indicate that a one percentage point increase in the 1912 EA vote share increases the 1933 NSDAP vote share by around 0.35 percentage points. Thus, the translation between 1912 EA voters and 1933 NSDAP voters is not one-to-one, which is not surprising, given that some members of the Economic

¹⁶ The exact relationships between the economic crisis in the late 1920s and the rise of the NSDAP are still debated in the literature. The most recent study by King et al. (2008) finds that the most adversely affected groups reacted differently in their voting behaviour: While the “working poor” such as self-employed shopkeepers and professionals increasingly voted for the Nazis, the unemployed turned towards the communists. A priori, it is therefore not clear how adverse effects of the economic situation would correlate with the NSDAP vote share.

Alliance joined other parties after 1918, in particular the German National People's Party, Hitler's coalition partner from January 1933 (Bergmann 2012).

In panel B, I find that an increase in the 1933 NSDAP vote share of one percentage point would increase the number of public sector jobs by around 2.3%, which is a quite substantial increase. When looking at public employment as a share of population, the results indicate that a one percentage point increase in the 1933 NSDAP vote share is associated with a 0.1 percentage point increase in the ratio of public employment to total population. Put differently, an increase of one standard deviation in the 1933 vote share leads to an increase of around 45% of a standard deviation in terms of the 1925 public employment share. The results for public employment as a share of the labor force are similar in magnitude.¹⁷ All these results are relative results. They show that cities with greater NSDAP vote shares experienced a relative increase in public employment compared to cities with lower Nazi support. As the summary statistics presented above show, both the number of public employment jobs and its shares are lower in 1939 than in 1933. In this sense, my results show that public employment fell less for cities with greater NSDAP support.

The results from table 7 show that high 1933 NSDAP vote shares led to a subsequent relative increase in public sector jobs, both in absolute numbers and in ratios of the population.

¹⁷ As explained in the data section, the 1912 EA vote share has a somewhat unusual distribution with many zeros and a right tail of four cities with very high values. This distribution could mask some heterogeneity in the effects, which I further explore in Online Appendix C. Cities with no 1912 EA vote share are important for the precision of the estimate, but tend to dampen the effect size. Because of this, the 55 cities with nonzero EA vote share display larger effect sizes, but lower precision. The four cities with EA vote shares above 20% are influential for the overall results but less so when focusing on only cities with positive instrument values. Removing both extremes results in a smaller sample and less precise estimation, but does not change the sign of the results.

This pattern thus is not consistent with the Nazi government buying support from opposing cities, but rather rewarding its strongholds via public employment.

In table 8, I provide further evidence that my results are based on government discrimination, rather than other economic forces. Here, I repeat the analysis, but this time using the metal industry, a sector that contracted during the 1929 crisis and expanded during the pre-war build-up, but was not under direct government control. I would not expect to find an effect here.¹⁸ The estimates are all not significantly different from zero. In the case of the ratios of administration employment to the labor force and to the labor force, the point estimates are relatively sizable, but very imprecisely estimated, whereas for the natural logarithm also the point estimate would indicate a very limited negative effect of 1%.

One caveat is that part of the increased importance of public sector jobs could be due to supply factors rather than increased demand. In cities leaning more towards the Nazis, more people might have decided to work in the public administration or join the armed forces, whereas Nazi opponents might have voluntarily left their jobs. While such differential supply-side behavior is possible, the local or regional governments still would have had to create the necessary vacancies.

Robustness

I now address several potential concerns relating to the findings from the IV regressions. As discussed above, there were several city mergers and restructurings between 1925 and 1933. While I tried to exclude all cities whose population growth was mostly driven by territorial enlargement, a certain arbitrary element remains. When are territorial changes so

¹⁸ In the case of the ratio of public employment to total population or the labor force, a slight negative coefficient could arise mechanically, as an increase in the share of public employment has to be compensated by all other sectors.

important that a city is no longer comparable over time? In columns 1-6 of table 9, I repeat the analysis of table 7 for two different and somewhat “extreme” samples. In columns 1-3, I do not drop any cities, in columns 4-6 I exclude all cities whose growth between either 1910 and 1925, 1925 and 1933 or 1933 and 1939 exceeded the respective mean by more than one respective standard deviation. For convenience, the first stage results are omitted and only the respective F statistic is displayed. Compared to the main results in table 7, standard errors increase both when including more cities (columns 1-3) and when including fewer (columns 4-6). In the latter case, the point estimates are very similar to the main specification, whereas not dropping any cities if anything seems to lead to slightly larger point estimates. Overall, however, the qualitative conclusions from before do not change, lending support to my hypothesis.

The validity of using the 1933 NSDAP vote share as explanatory variable might also be questioned. I have treated 1939 as the only year after the NSDAP rise to power, taking 1925 and 1933 to be pre-treatment years. I do this because the first large-scale public investment program by the National Socialists, the *Rheinhardt* program, started in June 1933, few days before the 1933 census data were collected, and the expansion of the armed forces occurred even later. Against this, one can argue that the National Socialists came to power in January 1933 and already had a parliamentary majority after March 1933. As shown by Ferguson and Voth (2008), shareholders immediately reacted to this change in power, and so therefore might have other economic variables. Moreover, the Nazis’ prosecution of their political enemies began after the Reichstag Fire in February 1933, which might also have had implications for public employment. Similarly, the “Law for the restoration of the professional civil service” had already been passed in April 1933. Hence, treating 1933 as a pre-treatment year might be problematic, though if anything, it would most likely bias my estimates towards 0.

In columns 7-9 of table 9, I examine the effect of dropping the potentially confounded year 1933, only comparing 1925, a clear pre-treatment year, to 1939, a clear post-treatment

year. The results are again very similar to the baseline results and if anything slightly larger, which would be in line with the 1933 numbers already being slightly contaminated by the Nazi rise to power. However, any such contamination appears to be very limited.

Another potential problem is the wide definition of public employment that I use throughout the analysis. As discussed earlier, creating a consistent measure for 1925, 1933 and 1939 requires aggregating several occupations, some of which are clearly not part of “public employment”. This will increase the noise in my outcome variable and thus impair the precision of my estimates, but if these other jobs also react to the Nazi rise to power, it could introduce biases. In table 10, I examine the robustness of my results with regards to different outcome variables. Such variables do not exist for 1925. In panel A, I focus on variables that exist for both 1933 and 1939, panels B and C show results for variables that are only available for 1939. In columns 1 and 2 of panel A, I show results for my baseline outcome for 1933 and 1939. For brevity, I focus on the natural logarithm of public employment and the ratio of public employment to population as outcome variables, omitting the ratio of public employment to the labor force which is very highly correlated with ratio out of population. The results when using 1933 and 1939 are very similar to the main results in table 7, which is further evidence that despite the census the census in 1933 occurring after the election, 1933 is still a valid pre-treatment year. In columns 3 and 4 then, I use a more narrow public employment definition that omits the cinema, theatre and other entertainment occupations. The results are very similar to those in columns 1 and 2. In columns 5 and 6, I employ a different outcome variable. Instead of trying to get at the public administration *sector*, I use the occupational *class* of civil servants (*Beamte*) across all sectors.¹⁹ Again, results are very similar: increasing the 1933 NSDAP vote

¹⁹ I cannot use 1925 for this regression, since the 1925 census aggregates civil servants with all white-collar employees. The 1933 and 1939 civil servant numbers differ slightly in that the former omits the most top-level civil servants, but this should be a minor difference.

share by one percentage point would lead to an increase in the number of civil servants by 2.7%, very much in line with the 2.3% in column 2 of this table and column 3 in table 7.

An even narrower definition of public employment is possible when using data from 1939 only. In panels B and C of table 10, I show results from cross-sectional regressions for the five narrow employment categories that together form my employment definition that is consistent across the three censuses. These regressions cannot control for fixed effects and therefore rely on stronger identifying assumptions. To at least partly remedy this, I include the natural logarithm of a city's population as additional control. In panel B, I show the respective ratio of each of the five categories to total population. The overall increase in the ratio of public employment to population is driven mostly by public administration and the armed forces. Legal and economic counselling and teaching occupations show at most a very slight increase. Entertainment does not respond at all, whereas church-related occupations even decrease. Panel C, which uses the natural logarithm, by and at large confirms the previous findings. However, the estimate for public administration becomes relatively imprecise and loses statistical significance. Still, the point estimate of a 3.1% is very similar and if anything slightly larger than previous results. Overall, public administration and the armed forces appear to be the prime drivers of my measure of public employment. Taken together, the results in table 10 show that while the aggregation of several occupational classes is undesirable from a conceptual point of view, it seems to have little implications for the sign or magnitude of my results.

Conclusion

Between 1928 and 1933, the NSDAP developed from a small and unimportant party in Weimar Germany into the strongest party in the German parliament, making its leader Adolf Hitler the head of the German government by January 1933 and gaining a parliamentary majority by March of the same year. Hitler used this power not only to concentrate all political

competences among his followers, but also to enact large public investment and rearmament programs and to overhaul the civil service. In this paper, I document evidence that the public employment policies during the early Nazi era were not ideologically color blind. Using a city's 1912 vote share of the Economic Alliance, a small party in Imperial Germany that catered to similar voters as the late NSDAP, as an instrumental variable for the 1933 NSDAP vote share, I find that the latter had a positive and significant effect on subsequent public employment at the city level. A one percentage point increase in the 1933 vote share caused the number of public employment jobs to grow by around 2.5 percent, a finding which is not driven by cities undergoing territorial changes, by the inclusion or exclusion of the potentially already contaminated census year of 1933, or by the potentially worrisome and unfree 1933 election shares and is also robust to using different definitions of public employment as outcome variables. This relative increase at the local level is happening as the German economy recovers and the number of public employees declines nationwide. My findings show that this decline was less pronounced in cities that had voted more for the NSDAP.

The results of this study shed additional light on the ability of governments to use economic policy as a means to reward and protect their voters and supporters, and/or to punish their political adversaries. It adds to a growing body of literature that has documented such behavior on a firm-level and, to a certain extent, also for individuals. Of course, some cautionary remarks apply. In particular, Germany's Nazi government had stronger powers than many modern democratic governments. Being freed of the constraints usually posed by a parliamentary opposition, judicial review by courts and a free press, it seems reasonable to assume that the National Socialists' ability to reward a city's loyalty was substantially larger than in countries with a stronger opposition.

Anecdotal evidence suggests that one important mechanism behind my finding is the preferred allocation of public sector jobs to loyal party stalwarts. This reflected a

propagandistic cult around the hardships of the party's "old guard", but also the NSDAP's internal structure, which was marked by cliques, where followers expected their superiors to reward them in return for their loyalty. Several questions remain in this respect for future research: Can this behavior also be documented at the individual level? Were there other channels through which public employment was targeted towards cities favoring the Nazis? Are there any long-term effects of the increased public employment in the 1930's? Did the economic reward for these cities survive the Second World War and persist longer than the Nazi government, or did it disappear when the favored party members lost office? And, in a broader context, what are the welfare implications of such favoring behavior? In these respects, there is substantial scope for further research.

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Tables

Table 1: Assessing outcome variable

Panel A: Share of the 1939 subcategories in the overall definition of public employment, 1939		
	Mean	Standard deviation
Public Administration, Armed Forces, Judicature	64.935	13.351
Teaching and artistic occupations	23.325	8.654
Church-related occupations	7.079	8.242
Legal and Economic Counselling	3.094	1.388
Entertainment (without artists)	1.567	1.050
Panel B: Share of the 1933 subcategories in the overall definition of public employment, 1933		
	Mean	Standard deviation
Public Administration, Armed Forces, Church, Education	92.099	3.637
Entertainment	7.901	3.637
Panel C: Correlation of the baseline public employment definition with narrower definitions in 1939 (all measures normalized by population)		
Public Administration, Armed Forces, Church, Education (Census def. 1933)		1.000
Public Administration, Armed Forces, Judicature (Census def. 1939)		0.956
Observations		246

Source: Own calculation based on German occupational censuses of 1933 and 1939.

Table 2: Summary statistics

	Mean	Standard deviation	Minimum	Maximum
Public Employment Level 1925	2,643.36	4,556.11	199.00	38,703.00
Public Employment Level 1933	3,260.26	5,788.37	234.00	48,687.00
Public Employment Level 1939	2,843.76	4,484.46	170.00	42,090.00
Civil Servants Level 1933	2,764.18	4,619.02	173.00	35,786.00
Civil Servants Level 1939	3,334.58	5,093.96	179.00	43,037.00
Public Empl. as a percentage share of population 1925	3.93	1.92	1.12	10.84
Public Empl. as a percentage share of population 1933	4.28	1.94	0.88	10.41
Public Empl. as a percentage share of population 1939	3.64	1.55	0.84	9.13
Public Empl. as a percentage share the labor force 1925	8.55	4.48	1.86	24.11
Public Empl. as a percentage share the labor force 1933	9.57	4.54	2.52	25.12
Public Empl. as a percentage share the labor force 1939	8.28	3.92	1.93	20.49
Population 1925	67,770.81	111,899.74	11,782.00	700,222.00
Population 1933	74,590.57	124,042.81	12,089.00	756,605.00
Population 1939	81,164.52	128,917.77	12,641.00	829,318.00
Labor Force 1925	32,748.57	56,838.16	5,440.00	358,477.00
Labor Force 1933	34,801.27	60,752.12	5,832.00	379,032.00
Labor Force 1939	37,865.76	63,288.08	6,227.00	432,082.00
NSDAP Vote share 1933	41.88	8.76	13.65	60.39
Economic Alliance vote share 1912	1.46	4.49	0.00	37.68
Unemployment rate 1933	22.28	6.04	5.62	39.23
Jewish population Share 1925	0.85	0.81	0.01	5.49

Observations:

246

Source: Public employment and labor force data for all three years are from Statistisches Reichsamt (1927-28, 1935-36, 1942). Civil servants and population in 1939 are from Statistisches Reichsamt (1942). 1912 EA vote share data are from Statistisches Reichsamt (1913) All remaining data are based on Falter and Hänisch (1990).

Table 3: Check for different levels in public employment in 1925

VARIABLES	(1)	(2)	(3)	(4)	(5)	(6)
	Ratio to population		Public employment Ratio to Labor Force		Natural Logarithm	
EA vote share 1912	0.003 (0.030)	0.009 (0.022)	-0.002 (0.067)	0.004 (0.052)	-0.013 (0.010)	0.000 (0.005)
Ln(Population 1925)		-0.323*** (0.120)		-0.936*** (0.284)		0.952*** (0.030)
Jewish population share 1925		0.614*** (0.154)		1.510*** (0.381)		0.194*** (0.041)
DRhineland		-1.057*** (0.345)		-1.837** (0.781)		-0.347*** (0.083)
Latitude		0.044 (0.088)		0.358* (0.201)		0.011 (0.021)
Longitude		0.096* (0.057)		0.247* (0.131)		0.018 (0.013)
D(Nazi Gau capital)		1.249*** (0.449)		2.839*** (1.061)		0.270*** (0.096)

Cross-sectional results for 1925 with 246 cities. Controls are the natural logarithm of city population, longitude, latitude, an indicator for the Rhineland, an indicator for being a Gau capital, and the Jewish population share in 1925. Robust standard errors in parentheses.

*** p<0.01, ** p<0.05, * p<0.1

Sources: 1912 EA vote share from Statistisches Reichsamt (1913), public employment jobs and labor force from Statistisches Reichsamt (1927-28, 1935-36), latitude and longitude from online geocoding tools, Rhineland according to the definition of the Versailles treaty, Nazi Gau capitals from Das Buch der Deutschen Gaue (1938), remaining data from Falter and Hänisch (1990)

Table 4: Check for different trends in public employment and other sectors before 1933

VARIABLES	(1) Public employment Ratio to Pop.	(2) Ratio to Lf.	(3) Natural Log	(4) Share of the LF employed in Commerce	(5) Manuf.	(6) Agric.	(7) Share of workers classified as Blue collar	(8) White collar	(9) Self empl.
<i>EAs</i> 1912 · <i>D</i> 1933	0.005 (0.007)	0.036 (0.031)	0.000 (0.002)	0.043 (0.058)	-0.049 (0.043)	-0.001 (0.011)	0.006 (0.034)	0.034 (0.027)	-0.041 (0.025)
<i>D</i> 1933	-0.065 (2.269)	1.202 (4.493)	0.205 (0.458)	23.786*** (8.080)	-29.818*** (8.632)	-2.049 (2.071)	34.835*** (7.926)	-21.415*** (6.527)	-13.420*** (4.757)
<i>Jewish pop. share</i> 25 · <i>D</i> 1933	0.076* (0.045)	0.189* (0.096)	0.016 (0.012)	-2.181*** (0.317)	2.333*** (0.336)	-0.041 (0.081)	0.985*** (0.267)	-0.475** (0.191)	-0.509*** (0.174)
<i>DRhineland</i> · <i>D</i> 1933	0.063 (0.126)	-0.023 (0.286)	0.065** (0.032)	-0.355 (0.716)	1.048 (0.830)	0.213 (0.221)	-0.587 (0.653)	-0.150 (0.490)	0.737* (0.445)
<i>Latitude</i> · <i>D</i> 1933	0.002 (0.042)	-0.017 (0.085)	-0.002 (0.008)	-0.532*** (0.158)	0.548*** (0.173)	0.051 (0.043)	-0.533*** (0.159)	0.418*** (0.123)	0.116 (0.100)
<i>Longitude</i> · <i>D</i> 1933	-0.003 (0.019)	-0.013 (0.043)	-0.001 (0.004)	-0.178* (0.104)	0.384*** (0.110)	-0.053* (0.028)	0.062 (0.080)	-0.055 (0.066)	-0.008 (0.047)
<i>Share unemp.</i> 1933 · <i>D</i> 1933	0.011 (0.010)	0.029 (0.020)	0.003 (0.002)	0.155*** (0.040)	-1.123*** (0.041)	0.021* (0.012)	-0.997*** (0.046)	-0.108*** (0.034)	0.104*** (0.035)
<i>D(Nazi Gau capital)</i> · <i>D</i> 1933	0.158 (0.100)	0.220 (0.242)	0.012 (0.024)	-0.382 (0.593)	1.005 (0.701)	-0.306** (0.133)	0.728 (0.476)	-0.623* (0.370)	-0.105 (0.325)

Panel data results for 1925 and 1933 with 246 cities and 492 observations. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1933 as well as interactions of an indicator for 1933 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland.

*** $p < 0.01$, ** $p < 0.05$, * $p < 0.1$

Sources: 1912 EA vote share from Statistisches Reichsamt (1913), public employment jobs and labor force from Statistisches Reichsamt (1927-28, 1935-36), latitude and longitude from online geocoding tools, Rhineland according to the definition of the Versailles treaty, Nazi Gau capitals from Das Buch der Deutschen Gaue (1938), remaining data from Falter and Hänisch (1990).

Table 5: Relationship between the instrument and the economic crisis

VARIABLES	(1) Unemployment rate 1933	(2) Unemployment rate 1933	(3) $\Delta \ln(Unemployed)_{1932-1930}$	(4) $\Delta \ln(Unemployed)_{1932-1930}$
EA vote share 1912	-0.124* (0.068)	-0.066 (0.056)	0.002 (0.002)	0.000 (0.003)
Ln(Population 1933)		2.852*** (0.391)		
Jewish pop. share 1925		-1.210*** (0.441)		0.016 (0.016)
DRhineland		4.933*** (1.116)		-0.041 (0.039)
Latitude		0.641*** (0.228)		0.003 (0.009)
Longitude		0.215 (0.145)		-0.014** (0.006)
D(Nazi Gau capital)		-2.822*** (1.032)		0.039 (0.040)
Observations	246	246	201	201

Cross-sectional results for 1925. Controls are longitude, latitude, an indicator for the Rhineland, an indicator for being a Gau capital, and the Jewish population share in 1925. Columns 2 also controls for the natural logarithm of city population. Robust standard errors in parentheses.

*** p<0.01, ** p<0.05, * p<0.1

Sources: 1912 EA vote share from Statistisches Reichsamt (1913), latitude and longitude from online geocoding tools, Rhineland according to the definition of the Versailles treaty, Nazi Gau capitals from Das Buch der Deutschen Gaue (1938), remaining data from Falter and Hänisch (1990).

Table 6: OLS estimates

VARIABLES	(1)	(2)	(3)
	Ratio to Pop.	Public employment Ratio to LF	Natural Log
<i>NSDAP share</i> 1933 · <i>D</i> 1939	-0.007 (0.011)	-0.009 (0.025)	-0.002 (0.003)

Panel data results for 1925, 1933 and 1939, 246 cities and 738 observations. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: 1912 EA vote share from Statistisches Reichsamt (1913), public employment jobs and labor force from Statistisches Reichsamt (1927-28, 1935-36, 1942), 1939 population from Statistisches Reichsamt (1942), latitude and longitude from online geocoding tools, Rhineland according to the definition of the Versailles treaty, Nazi Gau capitals from Das Buch der Deutschen Gaue (1938), remaining data from Falter and Hänisch (1990).

Table 7: IV estimates

	(1)	(2)	(3)
Panel A: First stage	Dep Var: <i>NSDAP share</i> 1933 · <i>D</i> 1939		
<i>EA share</i> 1912 · <i>D</i> 1939		0.339*** (0.093)	
F stat first stage		13.21	
Panel B: 2SLS estimation		Public employment	
	Ratio to pop	Ratio to LF	Natural Log
<i>NSDAP share</i> 1933 · <i>D</i> 1939	0.098** (0.049)	0.266** (0.122)	0.023* (0.013)

Panel data results for 1925, 1933 and 1939, 246 cities and 738 observations. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: See note to table 6.

Table 8: Metal industry

VARIABLES	(1)	(2)	(3)
	Metal industry employment		
	Ratio to pop	Ratio to LF	Natural Log
<i>NSDAP share</i> 1933 · <i>D</i> 1939	-0.195 (0.149)	-0.401 (0.325)	-0.010 (0.014)
F stat first stage		13.21	

Panel data results for 1925, 1933 and 1939, 246 cities and 738 observations. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: Metal industry employment jobs and labor force from Statistisches Reichsamt (1927-28, 1935-36, 1942). All other variables see notes to table 6.

Table 9: Robustness: City size and dropping 1933

VARIABLES	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	Public employment								
	Ratio to Pop.	Ratio to LF	Natural Log	Ratio to Pop.	Ratio to LF	Natural Log	Ratio to Pop	Ratio to LF	Natural Log
<i>NSDAPshare</i> 1933 · <i>D1939</i>	0.130** (0.062)	0.317** (0.143)	0.020* (0.012)	0.103* (0.060)	0.273* (0.150)	0.025 (0.016)	0.105** (0.048)	0.319** (0.128)	0.023* (0.013)
Observations	843	843	843	663	663	663	492	492	492
Number of cities	281	281	281	221	221	221	246	246	246
Excludes data from 1933							X	X	X
F-stat first stage	14.46	14.46	14.46	10.37	10.37	10.37	13.15	13.15	13.15

Panel data results for 1925, 1933 and 1939. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland. Columns 1-3 do not drop any cities that underwent size changes during the period of observation, columns 4-6 exclude all cities whose growth between either 1910 and 1925, 1925 and 1933 or 1933 and 1939 exceeded the respective mean by more than one respective standard deviation. Column 7-9 keep the standard set of cities, but exclude data from 1933.

*** p<0.01, ** p<0.05, * p<0.1

Sources: See note to table 6.

Table 10: Robustness: Outcome measure

Panel A: Panel data 1933 and 1939						
VARIABLES	(1) Public employment def. 1925	(2) Natural Log	(3) Public employment def. 1933	(4) Natural Log	(5) Civil servants	(6) Natural Log
<i>NSDAPshare</i> 1933 · <i>D1939</i>	0.090* (0.051)	0.023* (0.014)	0.094* (0.054)	0.023 (0.014)	0.118** (0.053)	0.027** (0.012)
Observations	492					
F-stat first stage	13.15					
Panel B: Cross-section 1939, ratio of respective occupation group to total population						
VARIABLES	(1) Public Admin	(2) Teaching	(3) Legal Counselling	(4) Church	(5) Entertainment	
<i>NSDAP share</i> 1933	0.120* (0.070)	0.012 (0.011)	0.004** (0.002)	-0.037*** (0.012)	0.001 (0.001)	
Observations	246					
F-stat first stage	12.35					
Panel C: Cross-section 1939, natural logarithm						
VARIABLES	(1) Public Admin	(2) Teaching	(3) Legal Counselling	(4) Church	(5) Entertainment	
<i>NSDAP share</i> 1933	0.031 (0.027)	0.010 (0.012)	0.032* (0.017)	-0.071** (0.030)	0.004 (0.030)	
Observations	246					
F-stat first stage	12.35					

Results for 246 cities. Standard errors (panel A: clustered at the city level, panels B and C: robust) in parentheses. Panel A regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland. Panel B regressions control for the natural logarithm of city population, longitude, latitude, an indicator for the Rhineland, an indicator for being a Gau capital, the unemployment rate in 1933, and the Jewish population share in 1925.

*** p<0.01, ** p<0.05, * p<0.1

Sources: See note to table 6.

Figures

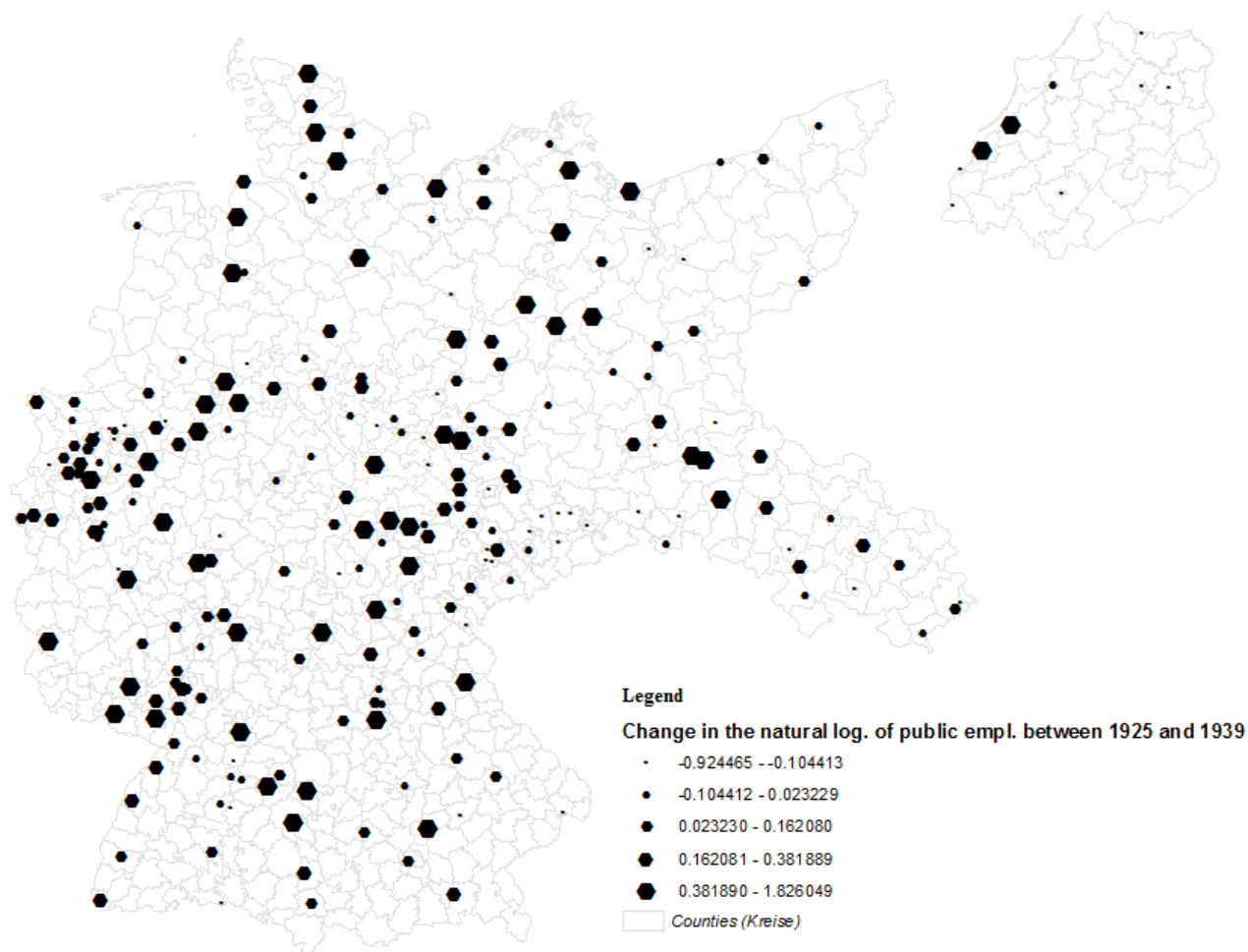


Figure 1: Changes in public employment between 1925 and 1939

Note: Hexagons show the location of the cities in my sample. The size of the hexagons represents quintiles of the change in the natural logarithm of the number of public employment jobs between 1925 and 1939. County boundaries are based on shapefiles for 1938 Germany from MPIDR (2011).

Appendix

In my empirical strategy, I use several control variables detailed in the data section. Control variables are not of interest per se for my study. Moreover, in the absence of a credible identification strategy for them, their regression coefficients identify mere conditional correlations without a causal interpretation. Because of this, I have omitted them from the main regression tables. In table A1 however, I show the basic fixed-effects regression results from table 6, including the coefficients for all control variables. Table A2 does the same for the baseline IV estimates of table 7.

Conditional on all the other included variables, latitude and the Jewish population share in 1925 do not appear to be correlated with public employment. Cities in the East experienced a relative decrease of public employment, while the dummy for the Rhineland is actually negative. Given the military reoccupation of the Rhineland after 1935, this is surprising, but on the other hand, the Rhineland and longitude are strongly negatively correlated, so part of this effect could potentially be captured by the longitude coefficient already. Cities with a greater unemployment rate in 1933 experience relative increases in public employment jobs in the ratio specifications (Columns 1 and 2), but not in the log specification, which indicates that such cities experienced a relative population decline. Interestingly, NSDAP Gau capitals experienced declines in public employment. One explanation is that most Gau capitals were already regional or state capitals before the Nazis had come to power and thus already had sizeable public employment shares before, such that they on average experienced less growth.

Panel A of table A2 shows the correlations of the control variables with the 1933 NSDAP vote share. The Jewish population share is positively correlated with voting for the Nazis, as is being in the East and North. Being in the Rhineland has a strong negative effect on the 1933

NSDAP vote share, which is not surprising given the region's Catholicism and the findings of Spenkuch and Tillman (forthcoming). Gau capitals and the 1933 unemployment rate, on the other hand, are not found to have statistically significant effects on voting for the Nazis. The negative point estimate for the unemployment rate is in line with Falter et al. 1985, who find a negative correlation between the unemployment rate and the 1933 NSDAP vote share in a sample of precincts. Turning to the IV estimates in panel B, most of the estimates are similar to those in table A1: Latitude turns slightly negative, while the effect of the unemployment rate is again apparently due to differential population changes and thus absent in the logarithmic specification. Cities in the West still are found to have experienced growth in the public sector, whereas Gau capital cities are negatively associated with public employment growth. The one major change of the IV controls relative to the OLS controls is that the Rhineland coefficients are now considerably larger in value, sometimes even positive, but generally insignificant. Again, it seems that the public employment effect of being in the Rhineland is to a large extent already captured by the longitude effect.

Table A 1: OLS estimates

VARIABLES	(1) Ratio to Population	(2) Public employment Ratio to Labor Force	(3) Natural Log
<i>NSDAPshare</i> 1933 · <i>D</i> 1939	-0.007 (0.011)	-0.009 (0.025)	-0.002 (0.003)
<i>Jewish pop. share</i> 1925 · <i>D</i> 1939	-0.006 (0.090)	0.100 (0.223)	0.038 (0.026)
<i>Unemp. share</i> 1933 · <i>D</i> 1939	0.038*** (0.014)	0.067** (0.031)	-0.007* (0.004)
<i>Latitude</i> · <i>D</i> 1939	0.004 (0.055)	-0.055 (0.120)	0.025** (0.013)
<i>Longitude</i> · <i>D</i> 1939	-0.107*** (0.038)	-0.209** (0.087)	-0.024*** (0.008)
<i>DRhineland</i> · <i>D</i> 1939	-0.420* (0.220)	-0.924* (0.483)	-0.126** (0.060)
<i>D(Nazi Gau capital)</i> · <i>D</i> 1939	-0.507** (0.208)	-1.224** (0.481)	-0.107** (0.052)
<i>D</i> 1939	0.142 (2.808)	3.500 (6.091)	-0.710 (0.632)

Panel data results for 1925, 1933 and 1939, 246 cities and 738 observations. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: 1912 EA vote share from Statistisches Reichsamt (1913), public employment jobs and labor force from Statistisches Reichsamt (1927-28, 1935-36, 1942), 1939 population from Statistisches Reichsamt (1942), latitude and longitude from online geocoding tools, Rhineland according to the definition of the Versailles treaty, Nazi Gau capitals from Das Buch der Deutschen Gaue (1938), remaining data from Falter and Hänisch (1990).

Table A 2: 2SLS estimates

	(1)	(2)	(3)
Panel A: First stage	Dependent Variable: <i>NSDAP share 1933 · D1939</i>		
<i>EA share 1912 · D1939</i>		0.339*** (0.093)	
<i>Jewish pop. share 1925 · D1939</i>		1.595** (0.764)	
<i>Unemp. share 1933 · D1939</i>		-0.127 (0.082)	
<i>Latitude · D1939</i>		0.771** (0.330)	
<i>Longitude · D1939</i>		0.808*** (0.203)	
<i>DRhineland · D1939</i>		-4.269** (1.649)	
<i>D(Nazi Gau capital) · D1939</i>		0.076 (1.316)	
<i>D1939</i>		-4.487 (16.370)	
F stat first stage		13.21	
Panel B: 2SLS estimation		Public employment	
	Ratio to Pop.	Ratio to LF	Natural Log
<i>NSDAPshare1933 · D1939</i>	0.098** (0.049)	0.266** (0.122)	0.023* (0.013)
<i>Jewish pop. share 1925 · D1939</i>	-0.193 (0.127)	-0.389 (0.312)	-0.007 (0.034)
<i>Unemp. share 1933 · D1939</i>	0.054*** (0.018)	0.109** (0.043)	-0.003 (0.005)
<i>Latitude · D1939</i>	-0.090 (0.076)	-0.300* (0.178)	0.002 (0.020)
<i>Longitude · D1939</i>	-0.179*** (0.054)	-0.396*** (0.135)	-0.042*** (0.013)
<i>DRhineland · D1939</i>	0.038 (0.357)	0.272 (0.842)	-0.014 (0.097)
<i>D(Nazi Gau capital) · D1939</i>	-0.541** (0.220)	-1.313** (0.536)	-0.115** (0.049)
<i>D1939</i>	1.033 (3.446)	5.829 (7.902)	-0.493 (0.814)

Panel data results for 1925, 1933 and 1939, 246 cities and 738 observations. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: See note to table A1.

Online Appendix A

The 1925 census of occupations groups the following occupations together (Occupation group "D"): Administration, Armed Forces, Church, Free professions (*Verwaltung, Heerwesen, Kirche, freie Berufe*). In 1933, some of these groups are reported separately: Occupation group 51 of the 1933 census reports the number of people working in jobs related to Administration, Armed Forces, Church, Education and others (*Verwaltung, Wehrmacht, Kirche, Bildung, Erziehung usw.*), while occupation group 54 deals with occupations connected to Theatre, Cinemas and Movie Recording, Broadcasting, Music, Sports and Showmen (*Theater, Lichtspiele und Filmaufnahme, Rundfunkwesen, Musikgewerbe, sportliche und Schaustellungsgewerbe*). Clearly, the latter group is not in the focus of my analysis. However, since these professions are contained in Occupation Group D of the 1925 census, I also included them for 1933 and added the Occupation Groups 51 and 54 of the respective census.

The 1939 census makes even finer distinctions: Occupation Group 61 deals with Administration and Armed Forces (*Berufe der öffentlichen Verwaltung und Rechtspflege, der Wehrmacht usw.*), Occupation Group 62 with teaching professions and artists (*Lehr- und Bildungsberufe, künstlerische Berufe*). Church-related professions are reported in Group 63 (*Berufe der Kirche, Mönche und Nonnen*), while Group 64 contains professions related to legal counselling (*Berufe der Rechts- und Wirtschaftsberatung*). Group 68 finally contains the entertainment industry (*Berufe des Unterhaltungsgewerbes (außer Künstler)*). Again, a better measure would be to only count groups 61 and maybe 62 and 64, but due to the reporting schemes in 1925 and 1933, I added up the number of people working in groups 61-64 and 68.

Which different sectors and occupations does this aggregate measure contain? The following gives an overview of the different subcategories in the 3 censuses. Unfortunately, apart from 1939, these subcategories are not reported separately at the city level.

- 1925
 - Occupation Group D: Administration, Armed Forces, Church, Free professions (*Verwaltung, Heerwesen, Kirche, freie Berufe*)
 - W137. National, state, district and municipal administration, judicature (if in civil service position), penal system (*Reichs-, Landes-, Bezirks- und Gemeindeverwaltung, Reichspflege (soweit in beamteter Stellung) und Strafvollzug*)
 - W138. Army and navy, army and navy administration (incl. military hospitals) (*Heer und Marine, Heeres- und Marineverwaltung (einschl. Militärlazarette)*)
 - W139. Church, divine service, mission, institutions and associations for religious purposes (*Kirche, Gottesdienst, Mission, Anstalten und Vereine für religiöse Zwecke*)
 - W140. Education, instruction, libraries, scientific institutes and art collections (*Bildung, Erziehung, Unterricht, Büchereien, wissenschaftliche Institute und Kunstsammlungen*)
 - W141. Legal counselling and representation of interests (*Rechtsberatung und Interessenvertretung*)
 - W142. Artists, private scholars, authors (*Künstler, Privatgelehrte, Schriftsteller*)

- W143. Theatres and operas, music business (*Theater und Opernhäuser, Musikgewerbe*)
 - W144. Cinemas (*Lichtspielwesen*)
 - W145. Broadcasting (*Rundfunkwesen*)
 - W146. Sports business, horse rental, showman business (*Sportliche Gewerbe, Pferdeverleihung, Schaustellungsgewerbe*)
- 1933
 - Occupation Group 51: Administration, Armed Forces, Church, Education and others (*Verwaltung, Wehrmacht, Kirche, Bildung, Erziehung usw.*)
 - 511. National, state and municipal administration, public judicature (*Reichs-, Landes- und Gemeindeverwaltung, öffentliche Rechtspflege*)
 - 512. Wehrmacht (incl. army and navy administration, naval yard, army and navy hospitals etc.) (*Wehrmacht (einschl. Heeres- und Marineverwaltung, Marinewerft, Heeres- und Marinelazarette usw.)*)
 - 513. Church, institutions and associations for religious purposes (*Kirche, Anstalten und Vereine für religiöse Zwecke*)
 - 514. Education, instruction (*Bildung, Erziehung, Unterricht*)
 - 515. Visual arts, free literary and scientific activity (*Bildende Kunst, freie schriftstellerische und wissenschaftliche Betätigung*)
 - 516. Legal and economic counselling, representation of interests (*Rechts- und Wirtschaftsberatung, Interessenvertretung*)
 - 517. Residential business (administration incl. allocation) (*Wohngewerbe (Verwaltung einschl. Vermittlung)*)

- Occupation Group 54: Theatre, Cinemas and Movie Recording, Broadcasting, Music, Sports and Showmen *Theater, Lichtspiele und Filmaufnahme, Rundfunkwesen, Musikgewerbe, sportliche und Schaustellungsgewerbe*
- 1939
 - Occupation Group 61: Occupations in public administration and judicature, Wehrmacht etc. (*Berufe der öffentlichen Verwaltung und Rechtspflege, der Wehrmacht usw*)
 - Occupation Group 62: Teaching and instruction occupations, artistic occupations (*Lehr- und Bildungsberufe, künstlerische Berufe*)
 - Occupation Group 63: Occupations in the church, monks and nuns (*Berufe der Kirche, Mönche und Nonnen*)
 - Occupation Group 64: Legal and economic counselling (*Rechts- und Wirtschaftsberatung*)
 - Occupation Group 68: Entertainment occupations (excl. artists) (*Berufe des Unterhaltungsgewerbes (außer Künstler)*)

To give a sense of what occupation group 61 in 1939 measures, the following professions were reported separately at a coarser level (state or Prussian province): Judges and attorneys (*Richter und Staatsanwälte*), trainee judges and civil servants (*Regierungs- und Gerichtsreferendare*), Bailiffs and executory officers (*Gerichtsvollzieher, Vollstreckungsbeamte*), Officers (Wehrmacht) (*Offiziere (Wehrmacht)*), Non-commissioned officers and long-serving privates (Wehrmacht) (*Unteroffiziere und langdienende Mannschaften (Wehrmacht)*), Leaders and trainee leaders of the Reich Labour Service (*Reichsarbeitsdienstführer und - anwärter*), Police (*Polizei- und Gendarmerieoffiziere, Vollzugsbeamte der Ordnungspolizei (ohne Offiziere)*) and

Vollzugsbeamte der Sicherheitspolizei (ohne Offiziere)), fire brigade (without engineers and technicians) (Feuerwehrleute (ohne Ingenieure und Techniker)), Leaders and men of the armed units of SA and SS (Führer der bewaffneten Einheiten der SS und der SA and Männer der bewaffneten Einheiten der SS und der SA), civil servants in administration (if not included in other occupations) (Verwaltungsbeamte (soweit nicht in anderen Berufen nachgewiesen)), clerical assistants (also department managers) and similar employees in public administration and judicature, in the NSDAP, in the public administration of labour and the economy etc (if not included in other occupations) (Sachbearbeiter (auch Dienststellen - und Abteilungsleiter u. ähnl. Angestl. in der öffentlichen Verwalt. u. Rechtspflege, in der NSDAP, in der öffentl. Arbeits- und Wirtschaftslenkung usw. (soweit nicht in anderen Berufen))).

The largest of these categories are the Wehrmacht and the civil servants in public administration. In the whole of Germany, Occupation Group 61 comprised 1,074,571 members in 1939. Of those, 328,819 were in the *Wehrmacht*, and 403,019 were *Verwaltungsbeamte*. Another 86,848 people belonged to the broad category of *Sachbearbeiter (auch Dienststellen - und Abteilungsleiter u. ähnl. Angestl. in der öffentlichen Verwalt. u. Rechtspflege, in der NSDAP, in der öffentl. Arbeits- und Wirtschaftslenkung usw. (soweit nicht in anderen Berufen))*. Many of those were public administration employees that were not in the civil service (i.e. *Angestellte* as opposed to *Beamte*). Various police categories accounted for 125,222 members, and the leaders of the Reich Labour Service for another 50,767. The armed branches of SA and SS were relatively small outfits, amounting to only 29,882 or less than 3% of the whole measure.

For the regressions where I use the number of civil servants (*Beamte*) as outcome variables, I use the 1933 and 1939 census. In 1933, the respective occupational class is called “civil servants

and soldiers, excluding those in senior positions” (*Beamte und Soldaten (ohne die in leitender Stellung)*).²⁰ In 1939, the respective category is called “civil servants” (*Beamte*).

In table 4, I analyze a city's social class composition, using the categories of blue collar, white collar and self-employed. Blue collar is defined to contain laborers (*Arbeiter*), helping family members (*Mithelfende Familienangehörige*) and domestic workers (*Hausangestellte*). The white collar category contains the census categories of employees (*Angestellte*) and civil servants (*Beamte*), which are reported separately in 1933 and grouped together in 1925. Self-employed is a census category in itself (*Selbstständige*). In 1933, it also contains high-ranking civil servants and officers (*Beamte und Offiziere in leitender Stellung*). As described in the text, the 1925 census does not report the number of people working in each broad category, but the number of workers and their dependents, whereas the 1933 census reports the number of people working in each category. However, such uniform differences in measurement should be absorbed by the year fixed effect.

Online Appendix B

In order to address the problem caused by city mergers and restructurings, I analyzed all cities whose growth rate between either 1910 and 1925, 1925 and 1933 or between 1933 and 1939 exceeded the respective mean growth rates by more than one standard deviation. For those cities, I examined whether they grew by 25% or more alone because of enlargements. Details about which cities or villages were added to the respective cities were obtained from Wikipedia unless stated otherwise. The names, population data and sources for the cities are given below.

²⁰ High-ranking civil servants and soldiers are reported with the self-employed, which is why they are missing from my measure.

From 1925 to 1933, 25 cities exceeded the mean growth rate by more than one standard deviation. 19 of them were dropped for the following reasons.

Beuthen's population in 1925 stood at 62,543. Newly added districts had a total population of 26,080 in 1925 according to the *Statistisches Jahrbuch Deutscher Städte* 1928. Hence, Beuthen grew by 40% alone due to these acquisitions. Similarly, Bielefeld (population in 1925: 86,062) received incorporations totalling a 1925 population of 27,893 (*Statistisches Jahrbuch Deutscher Städte* 1932), representing a growth of more than 32%. Bochum (population in 1925: 211,249) was enlarged through several rounds of incorporations that, according to the *Statistisches Jahrbuch Deutscher Städte* 1929 and 1931, totaled 156,462 and meant that it was dropped from the dataset as well. Duisburg incorporated several cities and towns in 1929, including the large city of Hamborn. According to the *Statistisches Jahrbuch Deutscher Städte* 1930, Hamborn alone led to a population growth of more than 46%. Essen grew by 161,977 people or nearly 35% relative to its baseline level of 470,525 in 1925. (*Statistisches Jahrbuch Deutscher Städte* 1931). Gelsenkirchen incorporated Buer and other cities in 1928, leading to growth of nearly 60% (*Statistisches Jahrbuch Deutscher Städte* 1930) Hagen's incorporations were as large as 43,900 or 44% of its 1925 population. Herne incorporated the towns of Börnig, Sodingen, Cray, Oestrich, Bladenhort and Holthausen. The 1925 census gives the following numbers for Börnig, Sodingen and Holthausen, respectively: 7,979, 8,198, 5,942. The other villages are not listed and hence must have been smaller than 2,000 inhabitants. Still, even without them, the three larger ones totaled 22,119 people, which represents a 32% increase in population for Herne. Hindenburg in 1927 acquired several surrounding towns and municipalities, growing by nearly 69% (*Statistisches Jahrbuch Deutscher Städte* 1928). Luenen acquired Brambauer and parts of another town, Derne. Brambauer

alone led to growth of around 56%. Neustrelitz, a town of 12,260 inhabitants in 1925, was merged with Strelitz, thereby gaining 4,687 inhabitants as of 1925, or 38%. Oberhausen incorporated several surrounding entities, totaling 84,466 according to the *Statistisches Jahrbuch Deutscher Städte* 1931, or nearly 80% of the city's 1925 population. The towns of Lennep and Lüttringhausen (together 27,826 according to the 1925 census) were added to Remscheid, making it grow by 36%. Rheine had a 1933 population of 17,732. According to the homepage of the administrative district of Münster (of which the city is a part), the city acquired additional territory in 1929 that made its population grow by about 10,000 inhabitants. Bad Salzemen (9,998) and Frohse (2,064, both numbers according to the 1925 census) were added to Schönebeck, which as a consequence grew by 56%. Solingen's 1925 population was more than doubled by the acquisition of Gräfrath, Höhscheid, Ohligs and Wald, totaling 83,799 inhabitants (Census of population 1925). Several towns were incorporated into Wiesbaden, making its 1925 population of 102,737 grow by 30,684 or nearly 30% according to the *Statistisches Jahrbuch Deutscher Städte* (1928). Witten's population in 1925 stood at 45,295. Annen, Stockum, Düren and parts of Langendreer and Bommern were added to this. While Düren is missing from the 1925 census list and hence must have had less than 2,000 inhabitants, Annen and Stockum had 1925 populations of 17,822 and 3,196, respectively. Zweibrücken received the villages of Bubenhausen and Ernstweiler. Bubenhausen's population as of 1925 was 3,817, or 24% of Zweibrücken's in the same year. For Ernstweiler, the census contains no population data. However, even under a very conservative assumption of only 200 inhabitants, the two acquisitions would exceed the 25% threshold, so Zweibrücken was also dropped.

Six cities were not dropped, although they experienced substantial territorial gains.

Dortmund, with a 1925 population of 321,743, received additional incorporations totaling 70,491 according to the *Statistisches Jahrbuch Deutscher Städte* 1931, or 22%. Similarly,

Eschweiler received the surrounding villages of Nothberg, Hastenrath and Scherpenseel. Nothberg and Hastenrath are listed in the 1925 census as having populations of 2.176 and 2.187, while Scherpenseel had less than 2,000 inhabitants. Even under the conservative assumption that it was exactly at this cut-off, the sum of the three gains would total only 6.363, or 24% of Eschweiler's 1925 population. Ellguth-Zabrze (2.205), Sosnitza (6.453), Richtersdorf (3.661) and Zernik (2.083, all figures from the 1925 census) were made part of Gleiwitz, making its 1925 population grow by 17.5%. Heilbronn experienced substantial population growth between 1925 and 1933, but I could not find any evidence for territorial gains. Mainz acquired Bretzenheim (5.692), Weisenau (6.637), Ginsheim (4.611), Bischofsheim (5.438) and Gustavsburg (below 2.000, all figures from 1925 census). Even if Gustavsburg's population had been at 2.000, this would have resulted in growth of 22.5% relative to the 1925 level. Euren, Biewer, Kürenz, Olewig and a part of Pallien were made part of Trier (1925 population: 58.140). The 1925 census gives the population of Euren and Kürenz as 3.248 and 4.268, respectively; Biewer, Pallien and Olewig are not listed and hence must have been smaller than 2.000 inhabitants. However, even under the most conservative assumption that they each had exactly 2.000 inhabitants, the sum of the added populations would only reach 23% of Trier's 1925 population.

Between 1933 and 1939, 15 cities exceeded the mean growth rate by more than one standard deviation. Seven of them were dropped.

In a large-scale reorganization, the cities of Altona, Wandsbek and Harburg-Wilhelmsburg were added to Hamburg (1,129,307). Their population as of 1933 stood at 400,818. Potsdam (1933 population: 73,676) acquired several surrounding towns, including Nowawes (1933 population: 29,229). Radebeul (1933 population: 12,949) was merged with Kötschenbroda (1933 population: 18,909). Weingarten (8,385 according to the census of occupation 1933) was incorporated into

Ravensburg (18,930) in 1939, making the latter grow by 44%. Stolberg (17,394) acquired parts of Büsbach, Eilendorf and Eschweiler, whose total is given as 12,199 by the census 1933. In a curious reorganization, Rüstringen (48,562 in 1933 according to the census) was added to Wilhelmshaven (1933: 28,016). Zweibrücken was dropped already because of its large growth between 1925 and 1933.

Eight cities were not dropped.

For Neubrandenburg, Oranienburg and Swinemünde, I could not find any evidence of territorial gains. Cuxhaven acquired Groden (1,678), Westerwisch and Süderwisch (864), Stickenbüttel (644), Duhnen (725) and Neuwerk with Scharhörn (63), totalling nearly 18% of its 1933 population of 22,234. Dessau incorporated Rosslau, Jonitz and Naundorf. The latter had been excorporated just before the 1933 census and were then reincorporated in 1935. Their respective populations according to the 1933 census stood at 12,845, 1,721 and 527, which represents a growth of around 19% relative to Dessau's 1933 population of 78634. Landau acquired Queichsheim and Mörlheim, totaling 3,013 inhabitants or 18% of Landau's 1933 population (all data from the 1933 census). Suhl (15477) acquired Heinrichs. Heinrichs' population as of 1925 was 2,895, which would mean a growth of 18.7%. Even if Heinrichs experienced further growth between 1925 and 1933, it is very unlikely that it would exceed the 25% threshold, so I did not drop Suhl. Wittenberg incorporated Teuchen and Labetz in 1938. Both towns are not listed in the 1925 census and hence together cannot have exceeded 4,000 inhabitants in 1925. Given Wittenberg's 1925 population of 23,457, the two towns fell considerably short of the 25% threshold in 1925, and it is highly unlikely that they grew so fast as to exceed it in 1933, when Wittenberg's population stood at 24,480.

Between 1910 and 1925, 25 cities exceeded the mean growth rate by more than one standard deviation. 13 of them were dropped.

Berlin experienced a massive increase in area and population due to the Greater Berlin Act of 1920. Gera (1910 population according to the census: 49,276) acquired a vast number of surrounding towns and villages. Four of them alone (Debschwitz, Untermhaus, Pforten and Zwötzen) had a combined 1910 population of 23,967, leading Gera to be dropped. Greiz was enlarged by the acquisition of Pohlitz, Dölau and several smaller villages. The two former alone had a combined population of 6,025, enlarging Greiz's 1910 population of 23,245 by more than 25%. Hirschberg with its 1910 population of 20,564 acquired several smaller towns and Kunnersdorf/Cunnersdorf according to Salomon and Stein (1928), which in 1910 had a population of 5,411, making the city grow by more than 25% alone. Osternburg and Eversten were added to Oldenburg, boosting that city's population by more than 66% at 1910 levels. Pirna's population in 1910 stood at 19,525. Between then and 1925, several towns and villages were incorporated into it, and the incorporation of Copitz and Neundorf alone added nearly 45% of the city's 1910 population to it. Similarly, Riesa incorporated Gröba, Oberreussen and Weida. While Oberreussen had less than 2,000 inhabitants in 1910, Gröba and Weida had 4,471 and 2,119, respectively, or 43% of Riesa's 1910 population of 15,287. Waldenburg incorporated several minor districts and villages and Altwasser, which by itself increased Waldenburg's population by 88% in 1910 terms. Wattenscheid was considerably enlarged after 1926. While the Hänisch-Falter database contains data for the enlarged city in 1925, the 1910 census and 1912 election results refer to the original, small city only, which was therefore dropped. The same holds for Castrop-Rauxel, which was created in 1926 through a merger of Castrop, Rauxel and other municipalities. Bochum, Essen and Lünen were already dropped due to their enlargements between 1925 and 1933 or 1933/39.

12 Cities were not dropped.

In the case of Ahlen, Bottrop, Datteln, Gladbeck, Herten, Marienburg, Recklinghausen and Schneidemühl, I did not find any evidence for territorial acquisitions, their growth seems to have been purely organic. Dortmund acquired Deusen, Dorstfeld, Eving, Huckarde, Kemminghausen, Lindenhorst, Rahm, Wischlingen, Brackel and Wambel, of which Deusen, Kemminghausen, Rahm and Wischlingen had fewer than 2,000 inhabitants in 1910. Even under the extreme assumption that they had exactly 2,000 inhabitants, the total growth due to the acquisition of all 10 towns would have amounted to only 23%, so Dortmund was not dropped. Similarly, Hannover acquired Linden, but thereby growing only by 24%. Similarly, Schweinfurt incorporated Oberndorf, but this only represented a growth of around 15% at 1910 levels. The most difficult case is Regensburg. Its population in 1910 stood at 52,624. Between then and 1925, it acquired Stadtamhof (4,369) and Steinweg (3,575) as well as 5 villages that had fewer than 2,000 inhabitants in 1910. If these 5 villages had a total population of more than 5,212 inhabitants, Regensburg's inorganic growth would have exceeded 25% and I would have dropped the city. However, in the respective district of Oberpfalz, the 1910 census gives the average population of all villages below 2,000 inhabitants as 395, so the 5 villages combined would have had to exceed this average by more than a factor of 2.5 to reach 5,212 inhabitants, which seems unlikely. I therefore decided to not drop Regensburg.

Online Appendix C

In this appendix, I present several additional results.

One could argue that the 1933 election was not the election that brought Hitler into power, it was only the one that gave him a parliamentary majority. Additionally, since the election happened after the Reichstag Fire and the subsequent prosecution of Communists, it is

questionable whether this election was really a free one. In table C1, I redo the analysis of table 7, but use the NSDAP vote shares in the election in September 1930, July 1932, and November 1932 as main explanatory variables. While data for the 1930 election are available for all cities in my sample, the results for the 1932 elections were unfortunately only reported at the district level. I therefore run these regressions only on a limited sample that includes cities that were also a district (*Stadtkreise*, as opposed to cities that were part of a *Landkreis*), which decreases the sample size by around one third. Still, the results from table C1 confirm the previous results, both in terms of sign and magnitude and indicate that there is a positive relationship between voting shares for the NSDAP and subsequent public employment. In addition, the first stage F statistics show that the relationship between the 1912 EA vote shares and the later NSDAP vote shares is stronger in 1932 than in 1930. This is consistent with the NSDAP becoming more and more attractive for the nationalist lower middle class voters to whose preferences the constituent parties of the Economic Association had catered in Imperial Germany 20 years earlier.

A further robustness check is motivated by figure 1, which shows a slight concentration of large public employment increases in Central Germany. Because of this, controlling for longitude or latitude in a linear form might not be sufficient. Table C2 shows results when additionally controlling for the square of longitude and latitude (interacted with a dummy for Post-1939). If anything, allowing for a nonlinear effect of geography strengthens my results: Point estimates increase, the first stage becomes more powerful, and the standard errors decrease slightly.

In table C3, I repeat the robustness check of columns 1-6 of table 9 for the “Placebo check” in table 8. Generally, the point estimates increase in absolute value, but their precision either stays relatively unchanged (columns 1-3) or decreases (columns 4-6). As a result, there is still no

statistically significant effect to be seen, but the relative imprecision of the estimates makes it hard to draw any firm conclusions.

Finally, as mentioned in the main text, the instrumental variable I use has a somewhat unusual distribution: In 191 cities, the EA did not run or did not receive any votes in 1912. In the remaining 55 cities, the mean vote share was 3.12% (standard deviation 6.54). Four cities recorded particularly high EA vote shares of more than 20%, the extreme case being Siegen with more than 37%. The spike at 0 and the presence of potentially influential variables on the right tail of the instrument's distribution may mask some heterogeneity in the effect. This is further explored in table C4. Focusing on the natural logarithm of public employment and on its ratio out of the population as outcome variables, I show IV results for several subsamples, and show how the IV coefficient depends on its two constituents, the reduced form (effect of the 1912 EA share on the outcome) and the first stage. Columns 1 and 5 show the results for the baseline of 246 cities, reproducing the main results from table 7. In columns 2 and 6, I focus on the 55 cities that had nonzero EA vote shares in 1912. Naturally, the precision decreases when dropping 75% of the sample, and the first stage F statistic is weakened. The size of the first stage coefficient decreases, indicating that among the cities where the EA ran in 1912, the translation from EA vote shares to 1933 NSDAP vote shares is smaller. Because of this and a slight increase in the reduced form, the effect size for these cities increases. In columns 3 and 7, I keep the cities with no EA vote share, but drop the four cities with EA vote shares larger than 20. They represent around 1.5% of all cities, but more than 7% of all those with values larger than 0. Now, the reduced form decreases, while the first stage becomes less precise, but larger in absolute value, both of which leads to smaller effect sizes. Finally, in columns 4 and 8, I drop both the four cities with large EA vote shares and all the cities with no EA voting. The first stage coefficient in this sample is very close

to the baseline, but the reduced form is larger, leading to overall larger effect sizes. Overall, the cities with zero EA votes in 1912 are important for the precision of the estimate. However, they tend to decrease the reduced form and increase the coefficient of the first stage, thereby dampening the effect. The four cities with very large EA vales are quite influential in the overall regression, increasing the reduced form and decreasing the first stage and thus increasing overall estimates, as can be seen when comparing columns 1 and 5 to 3 and 7. Among cities with positive EA vote shares, those four cities are more influential for the first stage, tilting its slope closer towards 0 (columns 2/6 vs. 4/8). Finally, as columns 4 and 8 show, when focusing on a very limited sample of only cities that have positive EA shares below 20%, i.e. excluding both extremes, precision is low, but the qualitative conclusions remain the same as in the full sample.

Table C 1: Different elections

VARIABLES	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
	Ratio to Pop	Ratio to LF	Natural Log	Ratio to Pop	Ratio to LF	Natural Log	Ratio to Pop	Ratio to LF	Natural Log
<i>NSDAP</i> share 1932 · D1939	0.158* (0.090)	0.429* (0.225)	0.037 (0.024)						
<i>NSDAP</i> share July 1932 · D1939				0.090** (0.038)	0.235** (0.105)	0.025** (0.010)			
<i>NSDAP</i> share Nov 1932 · D1939							0.103** (0.046)	0.268** (0.129)	0.028** (0.012)
Observations	738	738	738	480	480	480	483	483	483
Number of cities	246	246	246	160	160	160	161	161	161
F-stat first stage	7.200	7.200	7.200	10.11	10.11	10.11	9.591	9.591	9.591

Panel data results for 1925, 1933 and 1939. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: 1912 EA vote share from Statistisches Reichsamt (1913), public employment jobs and labor force from Statistisches Reichsamt (1927-28, 1935-36, 1942), 1939 population from Statistisches Reichsamt (1942), latitude and longitude from online geocoding tools, Rhineland according to the definition of the Versailles treaty, Nazi Gau capitals from Das Buch der Deutschen Gaue (1938), remaining data from Falter and Hänisch (1990).

Table C 2: Controlling for second-order polynomials in longitude and latitude

VARIABLES	(1)	(2)	(3)
	Ratio to Pop	Public employment Ratio to LF	Natural Log
<i>NSDAP share</i> 1933 · <i>D</i> 1939	0.097** (0.043)	0.260** (0.107)	0.026** (0.012)
F-stat first stage	16.03		

Panel data results for 1925, 1933 and 1939, 246 cities and 738 observations. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, the square of longitude, latitude, the square of latitude, and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: See notes to table C1.

Table C 3: Robustness of the metal industry estimates: Robustness to city size

VARIABLES	(1)	(2)	(3)	(4)	(5)	(6)
	Ratio to Pop.	Ratio to LF	Metal industry employment Natural Log	Ratio to Pop.	Ratio to LF	Natural Log
<i>NSDAP share</i> 1933 · <i>D</i> 1939	-0.204 (0.137)	-0.439 (0.302)	-0.017 (0.015)	-0.236 (0.186)	-0.494 (0.406)	-0.018 (0.016)
Observations	843	843	843	663	663	663
Number of cities	281	281	281	221	221	221
F-stat first stage	14.46	14.46	14.46	10.37	10.37	10.37

Panel data results for 1925, 1933 and 1939. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population in 1925, the unemployment rate in 1933, longitude, latitude and an indicator for being in the Rhineland. Columns 1-3 do not drop any cities that underwent size changes during the period of observation, columns 4-6 exclude all cities whose growth between either 1910 and 1925, 1925 and 1933 or 1933 and 1939 exceeded the respective mean by more than one respective standard deviation.

*** p<0.01, ** p<0.05, * p<0.1

Sources: Metal industry employment jobs and labor force from Statistisches Reichsamt (1927-28, 1935-36, 1942). All other variables see notes to table C1.

Table C 4: IV value depending on subsamples

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Panel A: 2SLS estimates	Ratio of public employment to population				Natural logarithm of public employment			
<i>NSDAP share</i> 1933 · <i>D</i> 1939	0.098** (0.049)	0.257* (0.147)	0.048 (0.049)	0.175 (0.118)	0.023* (0.013)	0.086** (0.040)	0.010 (0.012)	0.064** (0.033)
Panel B: Reduced Form	Ratio of public employment to population				Natural logarithm of public employment			
<i>EA share</i> 1912 · <i>D</i> 1939	0.033** (0.014)	0.048*** (0.016)	0.029 (0.028)	0.065* (0.036)	0.008* (0.004)	0.016*** (0.005)	0.006 (0.007)	0.024*** (0.009)
Panel C: First stage	<i>NSDAP share</i> 1933 · <i>D</i> 1939							
<i>EA share</i> 1912 · <i>D</i> 1939	0.339** * (0.093)	0.187** (0.088)	0.606*** (0.143)	0.373** (0.165)	0.339*** (0.093)	0.187** (0.088)	0.606*** (0.143)	0.373** (0.165)
F-stat first stage	13.21	4.564	17.87	5.123	13.21	4.564	17.87	5.123
Observations	738	165	726	153	738	165	726	153
Number of cities	246	55	242	51	246	55	242	51
Sample	All cities	%EA > 0	%EA < 20	0 < %EA < 20	All cities	%EA > 0	%EA < 20	0 < %EA < 20

Panel data results for 1925, 1933 and 1939. Robust standard errors, clustered at the city level, in parentheses. All regressions control for city fixed effects, an indicator for 1939 as well as interactions of an indicator for 1939 with an indicator for being a Gau capital, the Jewish population share in 1925, the unemployment rate in 1933, longitude, latitude, and an indicator for being in the Rhineland.

*** p<0.01, ** p<0.05, * p<0.1

Sources: See note to table C1.

