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Corrupting Cooperation and How Anti-Corruption Strategies May Backfire

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21 22	Corrupting Cooperation and How Anti-Corruption Strategies May Backfire
23	Understanding how humans sustain cooperation in large, anonymous societies remains a central
24	question of both theoretical and practical importance. In the laboratory, experimental-behavioral
25	research using tools like Public Goods Games suggests that cooperation can be sustained by
26	institutional punishment-analogous to governments, police forces, and other institutions that
27	sanction free-riders on behalf of individuals in large societies ¹⁻³ . In the real world, however,
28	corruption can undermine the effectiveness of these institutions ⁴⁻⁸ . Levels of corruption correlate
29	with institutional, economic, and cultural factors, but the causal directions of these relationships
30	are difficult to determine ^{5,6,8-10} . Here we experimentally model corruption, by introducing the
31	possibility of bribery. We investigate the effect of structural factors (leader's punitive power and
32	economic potential), anti-corruption strategies (transparency and leader investment in the public
33	good), and cultural background. The results reveal that: (a) corruption possibilities cause a large
34	(25%) decrease in public good provisioning; (b) empowering leaders <i>decreases</i> cooperative
35	contributions (in direct opposition to typical institutional punishment results); (c) growing up in a
36	more corrupt society predicts more acceptance of bribes; and, (d) anti-corruption strategies are
37	effective under some conditions, but can further decrease public good provisioning when leaders
38	are weak and economic potential is poor. These results suggest that a more nuanced approach to
39	corruption is needed, and that proposed panaceas, such as transparency, may actually be harmful
40	in some contexts.

42 Cooperation, particularly large-scale anonymous cooperation, remains an important puzzle to
43 both evolutionary and social scientists, with real world social and economic implications. One

method for sustaining cooperation that has received considerable attention involves costly
punishment¹¹⁻¹³, whereby individuals pay a cost to punish free riders who fail to contribute to the
public good. While cross-cultural evidence shows the ubiquity of costly punishment in largescale societies (though not in small-scale societies), there is some variability in both the
motivation to punish free riders and the tendency to punish cooperators (i.e. some societies
display significant levels of anti-social punishment, the punishment of cooperators)¹⁴⁻¹⁶.

50 Research on the role of peer punishment in sustaining cooperation reveals two major 51 challenges: (a) the second order free-rider problem in which individuals defect on the job of punishing and thereby increase their payoffs 17,18 , and (b) the problem of counter-punishment— 52 punishment as revenge for previously being punished^{12,19}. Institutional, or pool, punishment 53 54 resolves these problems by designating one individual as a "Leader" who can extract taxes and punish free-riders on behalf of other players². Institutional punishment reduces the problems of 55 56 both second-order free-riding and counter-punishment, and may thus be important in explaining the emergence and maintenance of large-scale cooperation³. Moreover, recent empirical research 57 shows that participants (at least WEIRD participants²⁰) prefer institutional punishment to peer 58 punishment^{1,21}. 59

Institutional punishment, as typically modelled in Public Goods Games (PGGs), serve to incentivize player choices when contributing to the public pool, and work by constraining leader choices to either punishing players or doing nothing. In the real-world, however, channels such as bribery, nepotism, and lobbying allow individuals (or corporations) to avoid contributing to the public pool (e.g., evading taxes) as well as avoid being punished (e.g., by paying a bribe instead)—real leaders and institutions are corruptible.

66	Corruption is widespread, unevenly distributed, and costly. The World Bank estimates
67	that worldwide, US\$1 trillion is paid in bribes alone ⁷ . However, levels of corruption vary
68	considerably. In Kenya, estimates suggest that 8 out of 10 interactions with public officials
69	require a bribe and that the average urban Kenyan pays a bribe 16 times a month ²² . In contrast,
70	the average Dane may never pay a bribe in their lifetime; Denmark has the lowest level of
71	corruption based on the Corruption Perceptions Index ²³ . The predicted costs of corruption vary
72	from reductions in food redistribution anti-poverty programs ²⁴ to deaths from collapsed
73	buildings ⁴ . Most recently, corruption has been identified as a contributing factor to the Greek
74	economic crisis—Greece has the highest level of corruption in the European Union (EU), with
75	recent estimates placing it near China and Brazil ²³ . Corruption in EU states, such as Greece,
76	potentially undermine the future of the EU. But, while levels of corruption correlate with
77	institutional, economic, and cultural factors, the causal interconnections among these factors
78	remain difficult to disentangle ^{8,9,25} .
79	To model corruption, we modified the institutional punishment PGG (IPGG from herein).

In a public goods game, players are given an endowment which they can divide between themselves and a public pool. The public pool is multiplied by some amount and then divided equally among players, regardless of contribution. A cooperative dilemma is created by setting the multiplier such that it is in every player's best interest to let others contribute, contributing

nothing themselves, but in the group's best interest for all players to contribute their entire
endowment so that they all reap the maximum benefits of the multiplier. In the IPGG, one player
is randomly selected as a leader who can punish using taxes extracted from other players. Past
research has shown the effectiveness of using designated leaders as institutional punishers^{1,2,21}.

To introduce bribery, we modified the IPGG by giving players and leaders one additional 88 89 choice, thereby creating the Bribery Game (BG). Players in addition to dividing their endowment 90 between themselves and the public pool can also offer some of this endowment to improve the 91 leader's payoff (i.e., effectively offering a bribe, though we use neutral language). In turn, leaders 92 have an additional exclusive choice in addition to punishing or doing nothing to players: leaders 93 can choose to take the contribution (i.e., accept the bribe) or not. We chose to make punishing, 94 accepting bribes, or doing nothing to each player an exclusive choice for simplicity and because 95 past research suggests that a non-exclusive choice would reduce or remove the impact of the bribe on decision-making¹⁰—in reality, a bribe with no effect wouldn't last long. A new leader 96 97 was selected each round to remove any reputational effects, turning the game into a series of 98 repeated one-shot encounters. We manipulate the pool multiplier (a proxy for economic 99 potential) and the punishment multiplier (the power of the leader to punish). In the BG, we also 100 introduce three corruption mitigation strategies: partial transparency (revealing leader 101 contributions), full transparency (revealing all leader behavior, including bribe taking), and 102 leader investment (forcing leaders to contribute their endowment to the public pool). We focus 103 on transparency and discuss leader investment, which requires further investigation, in the 104 Supplementary Information. We ran the experiment using a Canadian Economic Subject Pool 105 open to the public, with native-born, and first and second-generation immigrants with diverse 106 backgrounds.

We assume players (a) bring cultural differences, shaped by their different ethnic
backgrounds and cultural exposure, into the game and (b) adjust their behaviours via exposure to
the experimental setting, closer to the equilibrium that maximizes payoffs in the game. We

110	model an IPGG with a fixed tax rate to more realistically capture a world in which taxes are not
111	directly correlated with punishment and where leaders punish without a large cost to themselves
112	(since their own taxes are a small part of the taxes contributing to the pool punishment or
113	institution). We then modify this game to a BG by offering players and leaders the choice to
114	offer and accept bribes. It is easy to see that without punishment, contributions will tend toward
115	zero-contribution levels are contingent on the strength of leaders and their tendency to punish
116	low contributors. We predict that leaders will use taxes to punish in the IPGG, since these are not
117	personally costly and benefit the leader's payoff by increasing the size of the public good.
118	Increased leader strength predicts higher contributions and more public good provisioning. In the
119	PG, we predict that players have no incentive to offer contributions or bribes unless they are
120	punished for not doing so. However, when bribery is an option, leaders have a greater incentive
121	to punish people for not offering brides than for not contributing, since their share of the public
122	good will be smaller than a bribe multiplied by every player. More power gives leaders an
123	increased ability to impose their will, increasing the rate of bribery at the expense of the public
124	good. Thus, in contrast to the IPGG, we predict that stronger leaders in the BG should reduce
125	contributions and public good provisioning. However, if players have a preference for
126	contributions over bribes (such as if their prior experience is a world where potential returns on
127	the public good are higher or where anti-corruption norms are adaptive), then the incentive to
128	punish brides over contributions is dampened. In contrast, growing up in a more corrupt society
129	may lead to a higher preference for eliciting, offering, and accepting bribes. The full set of
130	predictions are provided in Supplementary Information.

131 **Cost of corruption.** To examine the costs of corruption, we compared the IPGG and BG. We 132 find that when bribery is an option, mean contributions drop by 25%. The difference between 133 these conditions (estimated using an MCMC GLMM regression; Table S2) represents a 0.43 134 [CI₉₅: -0.49,-0.38] standard deviation loss (1.4 points per period; equivalent to 14% of initial 135 endowment or \$2.10 over the course of the game). Not surprisingly, when corruption can enter, it 136 does, and cooperation deteriorates. 137 **Causes of corruption.** Having established the impact of bribery on cooperation, we examine the 138 causes of this corruption. In Table 1 and Figure 1 we use an MCMC categorical GLMM to 139 estimate the effect of (1) our different treatments, (2) cultural experience and (3) background on 140 leader decisions. Leaders with a stronger punishment multiplier at their disposal ("Stronger 141 Leader") were about twice as likely to accept bribes and about 3 times less likely to do nothing. 142 In contrast, when accepting bribes is not an option (IPGG), these more powerful leaders were as 143 likely to do nothing (see Leader Decisions in Supplementary Information). Thus, as expected, 144 more power led to more corrupt behavior. 145 Exploring individual variation, we found that those who grew up in more corrupt 146 countries were more willing to accept bribes. For every one standard deviation increase in 147 players' exposure corruption scores (see Corruption Perception Scores in Supplementary 148 Information for details on how these scores were constructed and the distribution of these scores 149 in our sample), leaders were 1.2 times more likely to accept a bribe. In contrast, when players' 150 parental heritage included countries with higher corruption norms (i.e. more perceived 151 corruption), leaders were 1.5 times *less* likely to accept bribes for every standard deviation

152	increase in corruption score, and 1.6 times more likely to do nothing (see Figure 1;
153	Supplementary Information shows all models). In combination with other evidence ^{5,6,26-29} , we
154	suspect our corruption exposure scores are capturing internalized social norms related to
155	corruption acquired while growing up in different communities. Meanwhile, our parental
156	heritage effects, which are driven by our Canadian-born participants (e.g., second generation
157	immigrants), may capture an internalized reaction against ethnic stereotyping-i.e., a reaction

- against the assumption of corrupt behavior from those of their heritage²¹.
- 159

	Accept Bribe	\mathbf{Punish}	Do Nothing
High Economic Potential	$1.37 \ [0.65, 2.21]$	$0.79 \ [0.41, 1.14]$	$0.81 \ [0.29, 1.40]$
Strong Leader	2.14 [1.18, 3.36]	$1.08 \ [0.60, 1.61]$	$0.29 \ [0.10, 0.50]$
Player Exposure Corruption Score	1.22 [1.01, 1.44]	$0.99 \ [0.81, 1.19]$	$0.79 \ [0.63, 1.02]$
Player Heritage Corruption Score	0.65 [0.54, 0.79]	1.17 [0.96, 1.40]	1.55 [1.25, 1.89]
(Intercept)	$0.57 \ [0.05, 1.54]$	$0.16\ [0.02, 0.39]$	3.01 [0.12, 9.50]
Obs.	1396	1396	1396
Ν	175	175	175
Groups	45	45	45
DIC	36.13	18.23	18.45

161 Table 1 | Leader Decision Each column reports the odds ratio and 95% confidence interval of the behavior in the 162 column heading (e.g. Accept Bribe in column 1) compared to engaging in one of the other two behaviors (e.g. 163 Punish or Do Nothing for column 1). The odds are estimated using an MCMC categorical GLMM, with the behavior 164 coded as 1 and the other two behaviors coded as 0. The confidence intervals are Highest Posterior Density (HPD) 165 intervals. Each model regresses the behavior in the Bribery Game (with no transparency or leader investment) on 166 economic potential (low vs. high), leadership strength (weak vs. strong), and both player's and leader's exposure 167 corruption score (z-score) and heritage corruption score (z-score), controlling for period, order of conditions, order 168 of background questions, group size, age, and gender with random effects for individuals within groups. Here we 169 report only the predictors of interest. The full model is reported in Supplementary Information.



171 Figure 1 | Leader Decision A graphical representation of the odds ratio and 95% confidence interval of the
172 behavior in Table 1.

173

174 **Cures for corruption.** Having generated corruption, we attempted to suppress it by modifying 175 the BG using two different forms of transparency measures and by forcing leaders to invest in 176 the public good. The first transparency approach, Partial Transparency, allowed all players to see 177 the leader's contribution, thereby offering leaders an opportunity to establish or reveal a norm by 178 revealing to players how much or how little leaders invested in the public pool. The second 179 transparency approach, Full Transparency, allowed players to see all leader actions: leader 180 contributions, the anonymized contributions and bribes from each player, and the leader's 181 decision in each case. Leader Investment forced leaders to maximally contribute their 182 endowment to the public good, thereby tying a large part of their payoff to the efficiency of the

183	public good. Tying leader payoffs to the success of the public good has explicitly been used as
184	one aspect of an anti-corruption measure in places such as Singapore, which has one of the
185	lowest levels of corruption (based on Corruption Perception Index ²³) and the highest paid leader
186	in the world ³⁰ . Singaporean minister salaries are pegged at the salaries of top professionals and
187	Singapore's Gross Domestic Product (GDP). The Leader Investment treatment is designed to be
188	similar to linking leader payoffs to a country's GDP, but in a way that minimally deviates from
189	the other treatment designs. This treatment, though interesting, has certain caveats in its
190	interpretation, and requires further investigation. We report its effect and discuss these issues in
191	more detail in the Supplementary Information.
192	To determine the effectiveness of these anti-corruption measures, we compared
193	contributions in each condition to the IPGG (control) and to the BG. We regressed contributions
194	(z-scores) on treatment, economic potential, and leader strength. Figure 2 summarizes the results
195	of this regression and reports separate coefficients within each condition. Note that these values
196	come from a single model and are calculated by changing reference groups (see Supplementary
197	Information). Raw mean contribution values are graphed in Figure 3.

[INSERT FIGURE 2]



199

200 Figure 2 | Cures for corruption Coefficients and colors indicate the effect on contributions, on public goods 201 provisioning. Deeper blue shading indicates greater public goods provision and darker red indicates reduced public 202 goods. All coefficients are extracted from a single model by changing reference groups. The 4 large rectangles show 203 the effect of each treatment with weak and strong leaders (columns) and poor and rich economic potential (rows). 204 Within each rectangle, the columns represent the reference group treatment (Control, BG). Each row reports the 205 coefficient of each treatment compared to this reference group. Contributions are z-scores, so coefficients represent 206 standardized differences. The full model is reported in the SI. In all models, we account for the clustering inherent in 207 the experimental design by including a fixed effect for the number of subjects and random effects for participants 208 within groups. Note that in all treatments and structural contexts, the BG has lower contributions than the 209 structurally equivalent IPGG (control). Corruption mitigation effectively increases contributions (though not to 210 control levels) when leaders are strong or economic potential is rich. When leaders are weak and economic potential 211 is poor, the apparent corruption mitigation strategy Full Transparency has no effect and Partial Transparency further 212 decrease contributions.





Figure 3 | Contributions by condition Raw contributions for each within-subject treatments in between-subjects structural contexts with 95% confidence intervals. These data are consistent with our theory, which predicts that more powerful leaders increase contributions in the IPGG, but decrease contributions in the BG.

219 Figure 2 and 3 reveal that stronger leaders are better able to increase the efficiency of public 220 goods provisioning when economic potential is poor and bribery is not an option (red bars in top 221 row), but when bribery is an option (blue bars), stronger leaders in poor contexts reduce the 222 efficiency of the public good, making themselves wealthy at the expense of other players. 223 Corruption mitigation effectively increases contributions (though not to control levels) when 224 leaders are strong or economic potential is rich. When leaders are weak and economic potential 225 is poor, the apparent corruption mitigation strategy Full Transparency has no effect and Partial 226 Transparency further *decreases* contributions to levels lower than the standard BG—it led to less 227 public good provisioning.

228 Although the cost of bribery was seen in all contexts, in poor economic contexts, the 229 already low contributions were reduced even further. That is, even if powerful leaders are 230 accepting bribes at comparable levels in both poor and rich economic contexts, the degree of 231 corruption may not be as visible if economic potential is high. Leaders in richer economic 232 contexts, like the United States, may accept "bribes" in the form of lobbying or campaign 233 funding, which may indeed reduce the efficiency of the public good, but this cost isn't as obvious 234 since economic potential is already much higher than in other nations. In contrast, in poorer 235 economic contexts like the Democratic Republic of Congo, corruption further reduces the 236 already low public good provisioning. Unfortunately, our results suggest that in these contexts 237 with weak institutions and poor economic potential, efforts to mitigate corruption, such as 238 transparency or leader investment, could backfire, further *reducing* investments in the public 239 good. These results reflect leaders lacking the power to increase contributions through 240 punishment and thus recouping the cost of their investment in the public good by accepting

bribes. Transparency in this context, reveals a low contribution norm. Thus, the lessons in fighting corruption when institutions have the power to sustain public goods (if only corruption were reduced) and the potential for economic growth is high, may not only fail to apply when these conditions are not met, but can worsen the situation.

245 Our results suggest that the effect of exposure to different institutions and norms persist 246 after moving to a new environment. This increase in corrupt behavior with direct exposure to corrupt institutions or norms is consistent with the internalization of perceived norms^{5,6,26,27} and 247 248 with previous empirical data showing, for example, that diplomats from high-corruption countries accumulate more unpaid parking violations²⁹. However, the decreased probability of 249 250 accepting bribes among those whose cultural background includes more corrupt countries, 251 suggests that second-generation and later migrants are not as corrupt as their peers from less 252 corrupt nations. This may represent the self-selection of immigrants from their home countries or 253 may be a form of "identity denial"²¹, whereby acculturated individuals actively avoid the 254 stereotypes of their inherited ethnic labels. Although we have a large range of corruption scores 255 (see Corruption Perception Scores in Supplementary Information), our sample is limited to 256 migrants in a Canadian context and further investigation is required to determine if these cultural 257 results generalize. Together these results suggest that corruption may be rooted in structural 258 factors, but that internalized corruption norms may cause these behaviors to persist in a new 259 context.

Overall, these results suggest that: (a) stronger institutions and leaders are required to sustain public goods contributions when economic potential is poor and the incentive to free-ride is high; (b) in this context, when able to, leaders will abuse their power with a noticeable economic cost. However, (c) even if economic potential is poor, if leaders are powerful, anti-

264 corruption measures can be effective at increasing public good provisioning. Thus, efforts to 265 mitigate corruption in poorer economic contexts must go hand-in-hand with strengthening 266 institutions. When leaders have less punitive power, efforts such as transparency may have no 267 effect or even decrease contributions since they reveal the rationality of low public good 268 contributions and that most leaders do not contribute. In a rich context with powerful punitive 269 institutions, there may be multiple equilibria that just require norms (activated in our game by 270 transparency) to stabilize a higher payoff. In contrast, in a poor context with weak institutions, 271 there is only one equilibria—bribe offers and low public good provisioning.

272 Though these experimental results begin to offer insights into the causal effect of 273 corruption on cooperation, extending such experimental findings demands great caution. 274 Laboratory work on the causes and cures of corruption must inform and be informed by real 275 world investigations of corruption from around the globe. Thus, aiming only to drive future 276 investigation, our results suggest that as economic potential grows, less government intervention 277 is required to enforce cooperation and increased power may be misused, requiring greater anti-278 corruption efforts. In contrast, when economic potential is poor, strong government intervention 279 is most effective at decreasing free-riding, as long as this intervention is paired with strategies to 280 mitigate corruption. This may help explain why intuitions about "cures for corruption" based on 281 experiences in rich nations do not work as well in poorer nations.

282

283 Methods

Participants. We had a total of 274 participants (166 female, mean age 20.90) drawn
from an Economic Subject Pool open to the public. Participant ethnic backgrounds were as
follows: 63 Euro Canadians, 158 East Asians, 17 South Asians, 36 Other Ethnicities. Participants

played in groups of between 4 and 7 players. Ethical approval was obtained from the UBC
Behavioural Research Ethics Board (H12-02457). Informed consent was obtained from all
participants prior to beginning the study. Participants were randomly assigned to experimental
groups.

291 **Experimental Design.** We used a 2 (high vs low economic potential) x 2 (weak vs strong 292 leader power) between-subjects experimental design with 5 within-subject treatments: 293 (institutional punishment public goods game; control (n=205), bribery game (n=222), bribery 294 game with partial transparency (n=228), bribery game with full transparency (n=204), bribery 295 game with leader investment(n=196)) with random allocation to all treatments. Sample size in 296 the low economic potential, weak leader power was 71; low economic potential, strong leader 297 power was 68; high economic potential, weak leader power was 68; and high economic potential, 298 strong leader power was 67.

In the real world, leaders make institutional decisions based on a fixed budget to which they are one among many contributors and which has to be spent. To better model these conditions, we extracted fixed taxes for punishment, which were discarded if not used. Participants were randomly assigned to one of the 4 between-subjects treatments and 4 of the 5 within-subjects treatments.

To test possible contributing causes of corruption, we randomly assigned each group of participants to a treatment with either high or low (i) marginal per capita rate of return (0.3 vs. 0.6) as a measure of economic potential and (ii) a punishment multiplier (1 vs. 3) as a measure of the strength of the leader or institution. The marginal per capita rate of return is the expected return for every point invested in the public pool and the punishment multiplier is the number of points subtracted from a sanctioned player for every tax point spent on punishing that player.

310	Within-subject treatments were played in a random order with pre-recorded video
311	instructions prior to each period. A quiz was given prior to beginning, to ensure participants
312	knew how each treatment worked. This quiz along with the script and screenshots from the video
313	can be found in Supplementary Information. We used a block randomization design, where
314	participants played a minimum of 10 rounds, but the game may have ended at any point prior to
315	the completion of 10 rounds. At 10 rounds, participants were informed which round the period
316	ended or played further rounds until the game ended. In this way, we had 10 rounds to analyze
317	without end game effects-participants did not know when the game would end. In order to
318	remove reputational effects, for each round, the leader was also randomly selected. Random
319	selection was with replacement, such that players also couldn't say that the same person couldn't
320	be the leader for a consecutive round. As such, the experiment can be interpreted as a series of
321	one-shot interactions. Participants were paid for 10 random rounds from across all conditions.
322	They were paid at a rate of 15c per point, with a show up fee of \$10.
323	Measures. We measured Age, Gender, University Degree or Occupation and Major or
324	Industry, Prestige/Dominance, Right Wing Authoritarianism, whether they spent their entire life
325	in Canada, where else they've lived, what suburb they grew up in, ethnic group, Religion and
326	importance of religion, how well they speak the language of their ethnic heritage (Cultural
327	Competence), Inclusion of Other in the Self Scale (Identification with their Ethnic Group and
328	Identification with Canadians), Vancouver Index of Acculturation, and Mainstream vs Heritage
329	Acculturation (Integration into Culture). Two corruption scores were calculated for each person
330	using the mean perception of corruption index from Transparency International for all of the
331	countries the participant have lived in and all countries from which they derived their ethnic

332	heritage. The corruption index begins at 0 (most corrupt) up to 100 (least corrupt). For each		
333	countr	y, we subtracted this value from 100 (so that higher scores indicated higher corruption).	
334	Percep	tion of corruption was chosen as the measure of corruption as it indicated the perceived	
335	norm f	For national corruption.	
336		The heritage corruption score primarily represents the potential influence of vertically	
337	transm	itted corruption norms (parent to child), whereas the exposure corruption score represents	
338	corruption norms which the participant may have acquire through non-parental cultural		
339	transm	ission or direct experience.	
340		We asked the last 39 groups (194 participants) their preferences for the conditions of the	
341	game.	These participants were asked these questions after taking all other measures so that they	
342	were no different to the preceding 17 groups (79 participants). We report these preferences,		
343	along with details of all measures in the SI.		
344	Data Availability Data can be downloaded at https://doi.org/10.6084/m9.figshare.5004956		
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