Enterprise Zones: Right Diagnosis, Wrong Treatment?

As was widely expected, the budget announced the creation of 21 Enterprise Zones. The location of specific zones will be a matter for Local Enterprise Partnerships, but we are told that the Government wants the zones to support real growth opportunities, not remedy local dereliction. It is hard to reconcile this objective with the available evidence.

To summarise: Enterprise Zones will offer firms five year rebates on business rates, planning regulations will be simplified, Local Authorities will be able to keep business rate growth and government will ensure superfast broadband is available. To understand the impact it’s useful to distinguish between the effect on “UK plc” (i.e. national employment and growth) and what happens in the Enterprise Zone.

In areas with strong economies, planning certainly acts as a break on business expansion and development and Local Authorities often have few incentives to allow more development. EZ type reforms would help encourage growth in these areas. Some of this growth would come at the expense of other areas in the UK, but much of it would be additional. Overall, we might reasonably expect both local and national employment and growth to increase.

But EZ’s make these changes in areas with weak economies. Misguided local planning policies may not be helping in these areas but the fundamental problem is that these are unproductive places for business investment. Five year rebates on business rates and relaxed planning regimes attempt to offset these disadvantages for businesses but they don’t address the fundamental problems such as the educational level of the local labour force. The evidence on whether this has any effect on local employment is, at best, mixed. Even if it does it is highly likely that much of this growth would come at the expense of other areas in the UK. Overall we might hope for some small impact on local employment but should expect little, if any, impact on national employment and growth.

There are many reasons to think that the current planning system acts as a break on growth. Unfortunately, reform in local zones does little to treat this problem and it is hard to see this having much, if any, impact on growth. In the current climate, spending money (or equivalently forgoing taxes) to shuffling employment around the country may not be the wisest use of funds.

Willy Gilder said...

Northampton is about to develop its Waterside Enterprise Zone, with a target of 13,000 jobs created directly in the EZ and total of 20,000 or so regionally. Which seem like ambitious targets. The town has weathered the economic storm reasonably, but suffers from low skill levels. I am keen to try and discover any research into effectiveness of EZ’s. I am the politics reporter at BBC Northampton, and we are following closely local developments.

26 August 2011 at 10:52

Max said...

Willy, thanks for this. You can find some more SERC thoughts on Enterprise Zones here and here, and some ideas about proper evaluation of the policy here. Keep following us for more!

30 August 2011 at 13:08