(E)quality not quantity matters: the role of apprenticeships in an equality agenda

With clear evidence that young people’s early experiences in the labour market can shape their working lives, the question is what can be done to support young people from different ethnic groups as they transition into work. Ceri Hughes writes that ensuring quality apprenticeship opportunities are accessible to young people from ethnic minorities is more important than simply increasing the number of apprenticeships available.

Youth unemployment is considered a global problem. In the UK, whilst the overall rate of youth unemployment was 17 per cent in 2014, the rate amongst young people from Black ethnic backgrounds was more than double that (at 36 per cent). The rate for White young people was slightly lower (16 per cent). This new paper asks whether key policy measures that are designed to support youth labour market transitions could be doing more to tackle ethnic disparities in the youth labour market.

The role of apprenticeships

Apprenticeships are a key policy lever and offer a route into skilled work for many young people. Yet when you look at data on applications, participation and outcomes for apprentices it is clear that apprenticeships are not currently supporting as many positive outcomes for young people from ethnic minorities as they could.

In 2011/12, for example, around 24 per cent of applications made through the apprenticeships website were from minority ethnic candidates but only 8 per cent of young people starting an apprenticeship were from an ethnic minority. Considering that 19 per cent of the youth population was from an ethnic minority background, according to the 2011 census, it is clear that young people from ethnic minorities are under-represented in apprenticeships.

A look at apprenticeship success rates shows that these diverge significantly across ethnic groups. Amongst 19 to 24-year-old apprentices, young Chinese apprentices had the highest success rate in 2012/13 at 80 per cent compared with a 73 per cent success rate for White, 66 per cent for Bangladeshi and 64 per cent for Black African apprentices.

These numbers show that under-representation of ethnic minority young people in apprenticeship is a missed opportunity in terms of supporting successful youth labour market transitions.
What should be done?

There is no national strategy that seeks to address ethnic labour market disparities. One reason for this is that the nature and causes of these disparities vary widely both within and between ethnic groups. This means that formulating policy initiatives that focus in on ethnicity alone may not bring us nearer to a solution: there is an overlap between the challenges facing young people from ethnic minorities and those affecting disadvantaged young people.

But action should be taken to address these disparities. Evaluations of specific targeted initiatives, such as the Diversity in Apprenticeships Pilots, have identified good practice in terms of improving access to apprenticeships, including establishing close links between employers and schools, and offering mentoring opportunities and taster days. Such initiatives need to be backed up with accessible and impartial careers advice services which provide young people with the opportunity to consider whether an apprenticeship is right for them.

Addressing ethnic labour market disparities is an enduring policy challenge, which teaches that we cannot expect one policy lever to improve outcomes across the board. Apprenticeships are not therefore going to solve the equality and diversity issues evident in the labour market. But with the government putting considerable resource into this agenda they are a good place to start. The government has set a target to support the creation of 3 million apprenticeships by 2020; yet we need to look beyond the numbers – the quality and accessibility of those opportunities is key.

Note: This article draws on material included in a new report commissioned by the Joseph Rowntree Foundation. The article represents the views of the author and not the position of the British Politics and Policy blog, nor of the London School of Economics. Please read our comments policy before posting.

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