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## **Resilience in the global food system**

**Article (Published version)  
Refereed**

**Original citation:**

Seekell, David A., Carr, Joel, Dell'Angelo, Jampel, D'Odorico, Paolo, Fader, Marianela, Gephart, Jessica A., Kummu, Matti, Magliocca, Nicholas, Porkka, Miina, Puma, Michael J., Ratajczak, Zak, Rulli, Maria Cristina, Suweis, Samir and Tavoni, Alessandro (2017) *Resilience in the global food system*. Environmental Research Letters . ISSN 1748-9326

DOI: [10.1088/1748-9326/aa5730](https://doi.org/10.1088/1748-9326/aa5730)

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## Resilience in the global food system

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To cite this article before publication: Seekell et al, 2017, Environ. Res. Lett., at press:

<http://dx.doi.org/10.1088/1748-9326/aa5730>

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## Resilience in the global food system

Research Letter for consideration by *Environmental Research Letters*

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### 43 Abstract

44 Ensuring food security requires food production and distribution systems function throughout  
45 disruptions. Understanding the factors that contribute to the global food system's ability to  
46 respond and adapt to such disruptions (i.e. resilience) is critical for understanding the long-term  
47 sustainability of human populations. Variable impacts of production shocks on food supply  
48 between countries indicate a need for national-scale resilience indicators that can provide global  
49 comparisons. However, methods for tracking changes in resilience have had limited application  
50 to food systems. We developed an indicator-based analysis of food systems resilience for the  
51 years 1992-2011. Our approach is based on three dimensions of resilience: socio-economic  
52 access to food in terms of income of the poorest quintile relative to food prices, biophysical  
53 capacity to intensify or extensify food production, and the magnitude and diversity of current  
54 domestic food production. The socio-economic indicator has large variability, but with low  
55 values concentrated in Africa and Asia. The biophysical capacity indicator is highest in Africa  
56 and Eastern Europe, in part because of high potential for extensification of cropland and for yield  
57 gap closure in cultivated areas. However, the biophysical capacity indicator has declined globally  
58 in recent years. The production diversity indicator has increased slightly, with a relatively even  
59 geographic distribution. Few countries had exclusively high or low values for all indicators.  
60 Collectively, these results are the basis for global comparisons of resilience between nations, and  
61 provide necessary context for developing generalizations about the resilience in the global food  
62 system.

63  
64 **Keywords:** food security; resilience; food systems; food production; sustainability

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## 76 **1 Introduction**

77 Achieving food security is central to the United Nations (UN) Sustainable Development  
78 Goals. The UN Food and Agriculture Organization (FAO) defines food security as “a situation  
79 that exists when all people, at all times, have physical, social and economic access to sufficient,  
80 safe and nutritious food that meets their dietary needs and food preferences for an active and  
81 healthy life” (FAO 2001). As a result, ensuring food security requires that food production and  
82 distribution systems function despite potential disruptions. It also requires that all people have  
83 economic access to a sufficient amount of food to satisfy their nutritional needs. Meeting this  
84 goal in the face of a growing human population, shifting diets, limited natural resources, climate  
85 change, and environmental variability is a major challenge of our time (Godfray *et al* 2010;  
86 Foley *et al* 2011).

87 The ability of a food system to respond and adapt to disruptions, while maintaining its  
88 function, describes the system’s resilience (Pingali *et al* 2005, Schipanski *et al* 2015). Like all  
89 complex social-ecological systems, resilience within food systems cannot be evaluated at a  
90 single scale (Folke *et al* 2010, Béné *et al* 2016). Consequently, local, global, and cross-scale  
91 interactions must be included when evaluating resilience within the increasingly globalized food  
92 system (Porkka *et al* 2013, D’Odorico *et al* 2014, Gephart and Pace 2015, MacDonald *et al*  
93 2015). Further, food systems must be evaluated with respect to both the short-term responses and  
94 the longer-term factors that contribute to resilience (Pingali *et al* 2005; Béné *et al* 2016).

95 At the local scale, research on food systems resilience has mostly focused on disaster  
96 response case studies and detailed evaluations of infrastructure, governance, and social networks  
97 (Béné *et al* 2016). These analyses help identify features of resilient systems including specific  
98 mechanisms that allow them to respond and adapt to disruptions. For example, in 1992-1993

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3 99 food production in southern Africa was adversely impacted by a drought related to El Niño, but  
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6 100 there was no regional food crisis. In 2002-2003 a similar drought caused a regional famine, and  
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8 101 this contrast has been interpreted as indicative of declining resilience related to conflicts and  
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10 102 adverse impacts of the HIV/AIDS pandemic on social and government institutions (Pingali *et al*  
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12 103 2005).

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15 104 At the global level, resilience research has a different focus, evaluating economic patterns  
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17 105 and relationships rather than food security for individuals or households. Global-scale resilience  
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19 106 has been studied by tracking how shocks to food system propagate internationally (Marchand *et*  
20  
21 107 *al* 2016). For instance, extreme environmental conditions in 2007 and 2010 caused agricultural  
22  
23 108 failures in some countries. Export bans meant to protect populations in producing countries came  
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25 109 at the expense of nations reliant on trade to balance their food needs (Fader *et al* 2013, Baldos  
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27 110 and Hertel 2015). Food prices rose sharply, increasing the numbers of undernourished people  
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29 111 and creating social unrest including food riots (Fader *et al* 2013, Lagi *et al* 2011, Berazneva and  
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31 112 Lee 2013, Baldos and Hertel 2015). Studies combining population dynamics, food production,  
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33 113 and trade have found that the global food system has become increasingly fragile (Fraser *et al*  
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35 114 2005, D'Odorico *et al* 2010, Suweis *et al* 2015, Puma *et al* 2015, Marchand *et al* 2016). Global-  
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37 115 scale factors like trade may enhance food security locally but reduce the resilience of the global  
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39 116 food system, while local scale factors that include more proximal drivers of food security - such  
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41 117 as grain reserves or the potential to increase local food production - act within the context of  
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43 118 global scale patterns and processes (Fraser *et al* 2005, D'Odorico *et al* 2010, Baum *et al* 2015,  
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45 119 Puma *et al* 2015, Fader *et al* 2016, Gephart *et al* 2016, Marchand *et al* 2016, Gephart *et al* 2017).

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53 120 In order to track the evolution and current state of resilience within the global food  
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55 121 system, we collected national level indicators at multiple time points to evaluate the overall state  
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3 122 and trajectory of three dimensions of country-level resilience. The indicators characterize: socio-  
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5 123 economic access to food in terms of income of the poorest quintile relative to average food  
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8 124 prices, biophysical capacity to sustainably intensify or extensify food production, and magnitude  
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10 125 and diversity of domestic food production. Here, we describe the geographic and temporal  
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12 126 (1992-2011) patterns of these resilience indicators, and evaluate the indicators for potential  
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15 127 redundancies. Our analysis provides an opportunity for global-scale generalizations and  
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17 128 comparisons of resilience at the country level, and the context necessary for developing cross-  
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20 129 scale analyses of food systems resilience.  
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## 24 131 **2. Methods**

### 26 132 **2.1 Conceptual Basis**

27 133 The resilience concept was popularized through studies of ecosystems with alternative  
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29 134 states. In this context, resilience describes an ecosystem's ability to remain in a particular state  
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32 135 under perturbations (Holling 1973, Folke *et al* 2010). Since its introduction in ecology, resilience  
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35 136 theory has been applied to a wide range of complex systems and has adopted a more general  
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37 137 definition of "the capacity of a system to absorb disturbance and reorganize while undergoing  
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39 138 change so as to still retain essentially the same function, structure, identity, and feedbacks"  
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42 139 (Walker *et al* 2004). Operationally, the concept has been used in several ways, including as a  
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44 140 metaphor associated with sustainability, a feature of dynamic models, and a quantifiable field  
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46 141 measurement (Carpenter *et al* 2001).  
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50 142 The resilience concept can be applied across multiple scales (Béné *et al* 2016). For  
51  
52 143 example, factors influencing household-level resilience include the maintenance or sale of assets  
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54  
55 144 like livestock and dietary variation of meals (Misselhorn 2005). At the national scale, food  
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57 145 security is influenced by factors like margins of self-sufficiency and financial ability to balance  
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3 146 food deficits with imports from other countries (e.g. Suweis *et al* 2015). Other attributes  
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6 147 including production diversity and the size of national grain reserves contribute to the ability to  
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8 148 avoid or cope with disruptions and are therefore used as general indicators of resilience (e.g.  
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10 149 Walker and Salt 2006). Finally, at the global level, factors including the structure of trade  
11  
12 150 networks influence the propagation of perturbations between countries and overall stability or  
13  
14 151 fragility of the globalized food system (e.g. D’Odorico *et al* 2010, Puma *et al* 2015, Gephart *et al*  
15  
16 152 2016, Marchand *et al* 2016). These factors can change at short or long time scales (Béné *et al*  
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18 153 2016).

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22 154 Quantitative methods for tracking changes in resilience remain best developed in ecology  
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24 155 (e.g. van Nes and Scheffer 2007, Scheffer *et al* 2009, Carpenter *et al* 2011). Key ecosystem  
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26 156 variables are monitored and individually evaluated for reductions in the rate of return to  
27  
28 157 equilibrium after perturbations – known as critical slowing down – measured as changes in  
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30 158 autocorrelation and variance. These methods are effective at evaluating resilience in a diverse  
31  
32 159 array of ecosystems (Drake *et al* 2010, Carpenter *et al* 2011, Dakos *et al* 2012, Kéfi *et al* 2014).  
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34 160 These metrics have subsequently been extended to track changes in the resilience of socio-  
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36 161 ecological networks (Suweis and D’Odorico 2014). The global food system can be  
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38 162 conceptualized as a complex network where countries are nodes with endogenously resilient  
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40 163 food production systems and consumption, where international trade connects nodes and acts as  
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42 164 another source of resilience. The network theory framework has allowed critical slowing down  
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44 165 and related approaches to evaluating changes in resilience to be applied to the global food system  
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46 166 (e.g. D’Odorico *et al* 2010, Suweis *et al* 2015). However, there are important limitations to  
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48 167 applying the resilience metrics developed by ecologists to food systems. Specifically, application  
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50 168 of critical slowing down based resilience metrics tested by ecologists assumes there is no  
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3 169 difference in key functional structure between social institutions and ecosystem processes, an  
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6 170 assumption that is contested by some social scientists (Adger 2000, Barrett and Constanas 2014,  
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8 171 Olsson *et al* 2015, Béné *et al* 2016). Additionally, critical slowing down based resilience metrics  
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10 172 only indicate that change may occur; they do not discriminate between impending shifts to  
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12 173 conditions of decreased human wellbeing versus transitions to improved human well being  
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14 174 (Bauch *et al* 2016). Hence, existing approaches cannot yet fully describe patterns and processes  
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16 175 relative to resilience in the global food system (Béné *et al* 2016).  
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20 176 A pragmatic way to complement critical slowing down based resilience metrics is to  
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22 177 develop an index-based analysis of the capacity of countries to handle shocks (e.g. Allison *et al*  
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24 178 2009, Fader *et al* 2016, Marchand *et al* 2016). Index based methods rely on surrogate measures  
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26 179 that reflect aspects of resilience that are difficult to measure or model (Adger 2000, Carpenter *et*  
27  
28 180 *al* 2005). Additionally, directional change in indicators can have explicit interpretations, whereas  
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30 181 critical slowing down based methods are more ambiguous about the nature of change (Bauch *et*  
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32 182 *al* 2016). Here, we focus on developing indicators for national-scale resilience. We have selected  
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34 183 the national scale for four reasons:  
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39 184 1) Domestic and foreign policies are set at the national level and thus provide the context in  
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41 185 which proximal causes and consequences of individual food security or lack thereof occur.  
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43 186 2) A recent review found that most analyses of resilience in food systems are at the household  
44  
45 187 or community scale and broader scale analyses are lacking (Béné *et al* 2016).  
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47 188 3) National scale indicators of food security are available with global coverage. Finer scale (e.g.  
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49 189 household) metrics are available, but typically not with global coverage (Naiken 2003).  
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4 190 4) Many indicators of food security at the national scale are available as time series, allowing us  
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6 191 to track inter-annual variability and longer-term changes in ways not possible at smaller  
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8 192 scales.

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11 193 We consider three main dimensions of resilience within an index framework: the ability  
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13 194 to access food which is based on social and economic factors, biophysical capacity to increase  
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15 195 food production through sustainable intensification or extensification, and the magnitude and  
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17 196 diversity of domestic food production (Figure 1). For each dimension, we created an aggregate  
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19 197 index of resilience based on two to three key indicators. We described these indicators and  
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21 198 indices in detail below and have made the indicators available on Github (doi:  
22  
23 199 10.5281/zenodo.192394).

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## 28 29 201 **2.2 Access to Food**

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31 202 Access to food is chiefly a socio-economic issue related to prices and income (Barrett  
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33 203 2010). Typically, a country's poor are most likely to suffer from food insecurity (Bohle *et al*  
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35 204 1994, Timmer 2000). Being poor does not necessarily imply food insecurity, but it does limit  
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37 205 options during periods of price spikes, crop failures for subsistence farmers, or loss of assets  
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39 206 such as livestock (Timmer 2000). Therefore, we consider resilience to be higher in countries  
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41 207 where the poor have higher income relative to food prices, compared to countries where the poor  
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43 208 have low incomes relative to food prices (Timmer 2000). Other socio-economic factors including  
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45 209 levels of education, especially for women, and investments in infrastructure influence food  
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47 210 security and resilience at local scales, but we focus on income related factors here because these  
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49 211 are thought to be the primary influence on food security when evaluated at broad scales (Timmer  
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51 212 2000, Godfray *et al* 2010).

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3 213 We calculated an index of socio-economic access to food based on two indicators: the  
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6 214 average income of the lowest 20% of each country's income distribution (per capita) and average  
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8 215 per capita food expenditure (cf. Timmer 2000). This metric reflects a measure of liquid assets  
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10 216 that can be readily exchanged for food. Estimates of the income of the lowest 20% of the  
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12 217 population are based on several sources. Most values were based on income data from the World  
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14 218 Bank, estimated using their PovcalNet tool  
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16 219 (<http://iresearch.worldbank.org/PovcalNet/index.htm>). In some cases, there were not enough  
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18 220 values in the World Bank dataset, so we used data from the United Nations University WIID 3.3  
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20 221 database (<https://www.wider.unu.edu/download/WIID3.3>). Average food expenditure per capita  
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22 222 was based on the FAO Domestic Food Price Level Index. This index represents the price of food  
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24 223 in each country relative to the United States in purchasing power parity terms. Data were not  
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26 224 available for all years, so we used logarithmic interpolation to complete time series. For 70  
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28 225 countries, this interpolation was based on five observations during the period 1992-2014. For 24  
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30 226 countries it was based on four observations, but with at least one observation before 1990. We  
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32 227 combined the income and food price metrics into a single index by taking the ratio of income to  
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34 228 food price. Lower values suggest increasing trade-offs with other critical expenditures (e.g.,  
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36 229 housing) and reduced ability to make-up caloric deficits through food purchases.  
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### 231 **2.3 Biophysical Capacity to Produce Food**

232 We conceptualize the biophysical capacity to produce food as a function of area of  
233 suitable, uncultivated land, untapped freshwater resources, and potential for closure in  
234 agricultural yield gaps (percentage of actual production divided by potential production).  
235 Increasing either of these factors will increase the biophysical capacity of countries to ramp-up  
236 food production through extensification (putting unused land and water resources into

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3 237 production) or intensification (decreasing yield gap through nutrient supply, irrigation, or  
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6 238 utilizing new technology) in the case of increased demand or decreased production capacity  
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8 239 (Fader *et al* 2016). Having little unused land or water resources, or no possibility to reduce yield  
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10 240 gap, indicates limited ability to increase food production domestically. In this sense biophysical  
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12 241 capacity contributes to resilience as a form of redundancy (e.g. Walker and Salt 2006).  
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15 242 Intensification or extensification of agricultural production mainly occurs over longer time spans  
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17 243 because of the time necessary to obtain capital, develop these new resources, and distribute  
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20 244 technologies to improve yield gaps (Godfray *et al* 2010).

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22 245 Here, we use a biophysical capacity index developed and described by Fader *et al* (2016).  
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24 246 This index is based on three indicators: volume of renewable freshwater resources, availability of  
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27 247 farmable land for agricultural extensification, and ability to intensify agriculture as indicated by  
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29 248 yield gap (Fader *et al* 2016). Briefly, volume of freshwater resources was estimated based on  
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31 249 data from the FAO AQUASTAT database. Unused resources were calculated as the total  
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34 250 renewable freshwater resources minus water withdraws, environmental flow requirements, and  
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36 251 the amount of water that is unavailable due to seasonal variability, rainfall intensity, spatial  
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39 252 access, or lack of infrastructure. Unused arable land resources were estimated based on the  
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41 253 HYDE 3.2 land use database (<http://themasites.pbl.nl/tridion/en/themasites/hyde/>) and the FAO  
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43 254 Global Agro-Ecological Zones database. Unused arable land was calculated as total land area  
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45 255 minus land area already used for agriculture (excluding pastures), land not suitable for  
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47 256 agriculture, and land used for urban areas and other types of human settlement. Finally, yield gap  
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50 257 was estimated as the difference of actual yields for a given year and the maximum yields in  
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52 258 similar areas given ideal fertilization and irrigation minus actual production, multiplied by the  
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55 259 spare and used areas. These maximum values were estimated following the approaches of  
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3 260 Mueller *et al* (2012). For each factor, we compiled values for the years 1992-2011. Fader *et al*  
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5 261 (2016) considered a variety of scenarios representing different levels of availability for unused  
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8 262 land and water resources. For the present analysis, we consider values from the middle scenario.  
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10 263 The values for each index were combined into an aggregate biophysical capacity measure by  
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12 264 assuming that land and water were non-substitutable, but that yield gap was substitutable with  
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14 265 these factors. In other words, increasing amount of available farmland does not increase  
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16 266 biophysical capacity to produce food if there is not also available water. However, extensifying  
17  
18 267 or potential for intensifying (yield gap closure) can both (or either) be used to increase  
19  
20 268 biophysical capacity. This index is scaled between 0 and 1, with values less than 0.5 indicating  
21  
22 269 limited water, land, or productivity redundancy and an inability to produce at least 3000 kcal d<sup>-1</sup>  
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24 270 per capita, a widely used value of dietary energy (Fader *et al* 2016).  
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## 272 **2.4 Production Diversity**

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34 273 We consider production diversity to be related to the ability of countries to reliably meet  
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36 274 food demand through domestic production (Pingali *et al* 2005). This means maintaining a high  
37  
38 275 level of production despite (mostly) stochastic factors, such as weather variations including heat  
39  
40 276 waves and drought, biotic influences including invasive species and pests, plus the consequences  
41  
42 277 of local management decisions that include salinization and lost production due to over-grazing  
43  
44 278 (Walker and Salt 2006, D'Odorico *et al* 2010). Average production (kcal per capita) reflects the  
45  
46 279 ability of countries to meet caloric needs in a typical year, but not the resilience of countries to  
47  
48 280 short-term shocks that could decrease food availability over months or years. For example, a  
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50 281 country could have high production per capita, but if the majority of calories are from just a few  
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52 282 commodities, then this supply stream could be vulnerable to crop-specific pests or weather  
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57 283 outside the dominant crops' optimum range. In general, more diverse biological systems are  
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3 284 thought to exhibit higher aggregate stability due to species asynchrony, portfolio effects, and a  
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6 285 number of other mechanisms (Chapin *et al* 2000, Schindler *et al* 2010, Tilman *et al* 2014).  
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8 286 Hence, we consider countries with high production for a greater variety of crops to be more  
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11 287 resilient than countries with low production or low diversity in production.

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13 288 We calculated the “h-index” from bibliometric analyses as an index that balances  
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15 289 indicators of total production and breadth of production (Hirsch 2005). First, we calculated the  
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18 290 annual domestic production per capita of each commodity,  $C_i$ , in each country:

$$20 \quad 291 \quad C_i = K_i / P_i$$

21  
22 292 where  $K_i$  is the total kcal produced by a commodity in a given year and country, and  $P_i$  is the  
23  
24 293 population.  $K_i$  was determined using the FAO commodities production database (given in units  
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26  
27 294 of weight) and using the FAO conversion factors to express  $K_i$  in kcal (D’Odorico *et al* 2014;  
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29 295 <http://faostat.fao.org>). We focus on calories instead of other nutritional characteristics (e.g.  
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31  
32 296 protein or micronutrient content) because it is easily comparable across countries and is also the  
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34 297 basis for the biophysical capacity indicator (Fader *et al.* 2016). For the diversity analysis, we  
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36  
37 298 only considered primary food products, which prevents double counting of caloric production  
38  
39 299 through the production of secondary products, like flours or processed animal products  
40  
41 300 (D’Odorico *et al* 2014). We then calculated each country’s h-index for the years 1992-2011. All  
42  
43  
44 301  $C_i$  were ordered from greatest to least and given a rank depending on their order in this sequence  
45  
46 302 (i.e. the highest  $C_i$  has a rank 1, the second highest has a rank 2, and so on). Then, we calculated  
47  
48 303 the h-index as the largest rank for which the rank is equal or less than the corresponding  $C_i$ . In  
49  
50  
51 304 other words, an h-index of 20 would indicate that a country has 20 commodities that produce at  
52  
53 305 least 20 kcal per capita, but not 21 commodities producing at least 21 kcal per capita. A country  
54  
55  
56 306 can only score a high h-index value if it has a production stream that has high production per  
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3 307 capita and is also diverse. For example, a country that produced 1500 kcal per capita of corn, but  
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5  
6 308 then only 10 kcal per capita of nine other commodities would have an h-index of 10.  
7

8 309

## 10 310 **2.5 Evaluation of Redundancy Between Indicators**

11  
12 311 We evaluated the potential for redundancy between indicators using Kendall's  $\tau$ , a rank-  
13  
14  
15 312 based correlation coefficient (Kendall and Gibbons 1990). There was, at most, a minor  
16  
17 313 relationship between the indicators (Figure 2). Correlations between indicators were similar for  
18  
19 314 five-year averages at the beginning (1992-1996) and end (2007-2011) of the records (Table 1). In  
20  
21  
22 315 both cases there was no significant relationship between the socioeconomic and biophysical  
23  
24 316 capacity indicators and no significant relationship between the biophysical capacity and  
25  
26 317 production diversity index. The correlation between the socio-economic indicator and production  
27  
28 318 diversity was statistically significant, but the effect size was weak at both the beginning and end  
29  
30 319 of the record. This analysis indicates that these three indicators have minimal redundancy in  
31  
32 320 capturing aspects of resilience.  
33

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36 321

## 38 322 **3 Empirical Results: Geographic and Temporal Patterns of Resilience Indicators**

39  
40 323 We evaluated patterns and changes in the resilience indicators based on 5-year averages  
41  
42  
43 324 at the beginning (1992-1996) and end (2007-2011) of the record (Figure 3). The distribution of  
44  
45 325 the socio-economic indicator was strongly right skewed throughout the record (Figure 3).  
46  
47 326 Specifically, at the beginning of the record 90% of countries had socio-economic indicator  
48  
49 327 values  $< 1$ , indicating that their poor earn substantially less than average food expenditures are  
50  
51 328 within the country. In fact the median socio-economic indicator values was just 0.04 (Figure 4).  
52  
53 329 At the end of the record, 86% of countries had socio-economic indicator values  $< 1$  and the  
54  
55 330 median indicator value had increased to 0.08 (Figure 4). Across the record, high indicator values  
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3 331 were clustered in Western Europe and the lowest values were clustered in Africa and Asia. Many  
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5 332 of the countries with the largest increases between the beginning and end of the record were  
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7  
8 333 European countries already with indicator values among the highest globally (e.g., Norway,  
9  
10 334 Switzerland, Finland, Sweden).

11  
12 335 The distribution of the biophysical indicator was left-skewed or bimodal throughout the  
13  
14 336 record (Figure 3). At the beginning of the record, 41% of countries had biophysical capacity  
15  
16 337 indicators less than the threshold (0.5) indicating limited capacity. This increased to 47% by the  
17  
18 338 end of the record. The median indicator declined from 0.7 to 0.58 (Figure 4). The highest values  
19  
20 339 of biophysical capacity were in Africa, Eastern Europe, South America, and the United States.  
21  
22 340 Western and northern European countries have lower biophysical capacities because they lack  
23  
24 341 spare arable land through which agriculture can be extensified (Fader *et al* 2016). Despite this  
25  
26 342 patterning, the declines in biophysical capacity have been spread relatively evenly between  
27  
28 343 continents.

29  
30 344 Production diversity had a unimodal distribution throughout the record (Figure 3). The  
31  
32 345 median diversity index for the beginning and end of the record, 46 and 47. Many of the biggest  
33  
34 346 gains in the diversity index occurred in Africa and the Middle East. China, the United States, and  
35  
36 347 several other countries with temperate or Mediterranean climates maintained high productivity  
37  
38 348 diversity throughout the time-series. In contrast, many countries in Africa, and areas with semi-  
39  
40 349 arid and the tropical climates had lower production diversity. The positive, but weak relationship  
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42 350 between the socio-economic indicator and production diversity also suggests that wealthier  
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44 351 nations are more likely to have higher production diversity but with large variations in this  
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46 352 relationship.



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3 353 Collectively, geographic patterns and lack of strong correlation between indices  
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6 354 demonstrate that there are few countries with high values for all three dimensions of resilience  
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8 355 considered in this analysis. Hence, our analysis shows different countries, and in many cases  
9  
10 356 different regions, are resilient (or lack resilience) in different ways.  
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#### 15 358 **4 Discussion**

17 359 The application of the resilience concept in the context of food security has become more  
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19  
20 360 frequent both in the academic and policy arenas (Pingali *et al* 2005, Suweis *et al* 2015, Béné *et al*  
21  
22 361 2016). Our analysis adds to these developments by evaluating factors of resilience contributing  
23  
24 362 to country-scale food security of nations around the world, including country-specific diversity  
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26  
27 363 and redundancy of agricultural production and the food purchasing power of the poor. These  
28  
29 364 indicators are available in time series based on standardized data, which allows for the evaluation  
30  
31 365 of inter-annual variability and longer-term changes. Hence, our results contribute to filling a gap  
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34 366 in the food security-resilience literature, which is dominated by local-scale studies based on  
35  
36 367 individual hunger events (Béné *et al* 2016).  
37

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39 368 Our approach focuses on dimensions of resilience and not on estimating or reducing  
40  
41 369 numbers of undernourished people. This difference in goals can cause interpretations that run  
42  
43 370 counter to common. One example is that in our biophysical capacity index we consider having  
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45  
46 371 high yield gap as high resilience, whereas reduction of the yield gap is typically identified as a  
47  
48 372 goal to feed the growing human population (Godfray *et al* 2010). While we agree with this  
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50 373 interpretation of the yield gap issue, our approach notes there is a trade-off whereby yield gap  
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53 374 reductions limit the transformative capacity in the sense that transformation of agricultural  
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55 375 systems through intensification is no longer a viable option to increasing food production.  
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57 376 Similar reasoning applies to extensification in terms of the amount of viable farmland currently  
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3 377 in production where the production system become more rigid in the sense that it is operating on  
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5 378 nearly all potentially arable land, reducing buffer area (Fader *et al* 2016).  
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8 379 Our social-economic indicator is similar to the “share of food expenditure by the poor”  
9  
10 380 index of food security calculated by the FAO. However, the FAO indicator is only available for a  
11  
12 381 small number of countries and years, which limits the potential to track geographic and temporal  
13  
14 382 patterns. We were able to calculate our socio-economic indicator for 96 countries from 1992 to  
15  
16 383 2011 and these data are available on Github (doi: 10.5281/zenodo.192394). A limitation of our  
17  
18 384 socio-economic indicators is that it compares the average per capita income of the lowest 20% of  
19  
20 385 the population to the overall average food price index. It is probable that, for households, income  
21  
22 386 and food expenditures are correlated (e.g. Kirkpatrick and Tarasuk 2003). A more  
23  
24 387 comprehensive picture of food security among the poor would be gained by adding a measure of  
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26 388 average food expenditures of the poor as a percentage of total income, which would provide a  
27  
28 389 proxy for food access issues and tradeoffs with other essential expenditures (Misselhorn 2005).  
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30 390 Such disaggregated data is not widely available, hence this indicator reflects variation in the  
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32 391 ability to buffer price shocks by reducing non-food expenditures, but not the specific amount of  
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34 392 money spent or food actually acquired (Timmer 2000). Overall, the socio-economic indicator  
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36 393 relates to the absorptive coping capacity of the poor, especially in developing countries, and our  
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38 394 study has expanded the potential to evaluate this aspect of resilience geographically and over  
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40 395 time (Timmer 2000, Béné *et al* 2016).  
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48 396 The production diversity indicator in our analysis relates to the absorptive and adaptive  
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50 397 capacities of agricultural production, which are key dimensions of resilience, while the  
51  
52 398 biophysical capacity accounts for the ability of the system to transform agricultural systems  
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54 399 through intensification or extensification. How these characteristics play out in practice depends  
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3 400 on local factors. For example, Japan has little ability to transform its food production system  
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6 401 because of lack of arable land for extensification. Many African countries, like Angola and  
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8 402 Ghana have a high biophysical capacity but the actual ability to transform agricultural systems  
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10 403 depends on the strength of local institutions, the ability to raise capital to convert land for  
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12 404 agriculture and implement technologies and strategies for sustainable intensification like  
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15 405 integrated crop water management, and the cultural acceptance of change (Béné *et al* 2016,  
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17 406 Jägermeyr *et al* 2016, MacDonald *et al* 2016). On the other hand, a country like Japan may have  
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20 407 strong institutions and large amounts of capital, but the biophysical limits of the country will  
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22 408 always constrain the transformability of agricultural production. Connecting our indicators with  
23  
24 409 the specific economics, governance, institutions, and cultures of every country is beyond the  
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27 410 scope of a single paper. However, these examples demonstrate both the utility of the global  
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29 411 context contributed by our analysis, as well as the need to integrate across scales and socio-  
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31 412 environmental factors, to have a complete picture of resilience in the global food system.

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34 413 Our analysis does not explicitly account for the influence of international trade. Twenty-  
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36 414 four percent of food produced globally is traded between countries and the specific patterns of  
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38 415 trade connections between countries may amplify or muffle the transmission of production  
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40 416 shocks to consumers (D'Odorico *et al* 2014, d'Amour *et al* 2016, Marchand *et al* 2016). The  
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42 417 actual impact of trade-related shocks reflects a variety of factors, but a key one is the self-  
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44 418 sustainability of crop production for a variety of crops that are consumed domestically (d'Amour  
45  
46 419 *et al* 2006). To a large extent, our production diversity index reflects the ability of a country to be  
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48 420 self-sufficient and to be self-sufficient for a variety of commodities, and hence integrates some  
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50 421 of the key factors influencing vulnerability to shocks propagated through trade. Other factors  
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52 422 include the numbers of people living in extreme poverty and this is, to some extent, integrated  
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3 423 within our socio-economic indicator (d'Amour *et al* 2006). Analyses of cereal trade networks  
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5 424 and fish trade networks have identified certain regions, especially Central and West Africa, as  
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8 425 susceptible to trade shocks (Gephart *et al* 2016, Marchand *et al* 2016). Our analysis finds that  
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10 426 many of these countries have low socio-economic indicators values (where available), low  
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12 427 production diversity, but high biophysical capacity. Hence our results reflect the influence of  
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15 428 trade on resilience and emphasize the complex nature of food systems' resilience.  
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## 19 20 430 **5 Conclusions**

21  
22 431 Achieving food security requires food production and distribution systems that are  
23  
24 432 resilient to disruption. This study provides national-scale indicators of food systems resilience  
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26  
27 433 with global coverage from 1992 to 2011. Our overall finding is that very few countries have  
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29 434 exclusively high or low values for all dimensions, emphasizing the complexity and heterogeneity  
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31 435 of the global food system. These indicators create the opportunity for global comparisons of  
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34 436 resilience between nations, and provide context for developing generalizations about the  
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36 437 resilience in the global food system.  
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## 40 41 439 **Acknowledgments**

42  
43 440 This paper is based on research supported by the National Socio-Environmental  
44  
45 441 Synthesis Center (SESYNC) with funding received from the National Science Foundation DBI-  
46  
47 442 1052875. M Fader received additional support from the Labex OT-Med (n° ANR-11-LABX-  
48  
49 443 0061) funded by the French Government «Investissements d'Avenir» program of the French  
50  
51 444 National Research Agency (ANR) through the A\*MIDEX project (n° ANR-11-IDEX-0001-02),  
52  
53  
54  
55 445 and the European Union's Seventh Framework Programme for research, technological  
56  
57 446 development and demonstration under the project LUC4C (grant agreement number 603542). M  
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3 447 Kummu received support from the Academy of Finland SRC project Winland and Academy of  
4  
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6 448 Finland project SCART. Z Ratajczak received additional support from the National Science  
7  
8 449 Foundation (DBI 1402033). MJ Puma gratefully acknowledges support from the Columbia  
9  
10 450 University Center for Climate and Life, where he is a Climate and Life Fellow, and from the  
11  
12 451 Interdisciplinary Global Change Research under NASA cooperative agreement NNX14AB99A  
13  
14 452 supported by the NASA Climate and Earth Observing Program. A Tavoni is supported by the  
15  
16 453 Centre for Climate Change Economics and Policy, funded by the ESRC, and the Grantham  
17  
18 454 Foundation for the Protection of the Environment. We thank Christina Prell and Roberto Patricio  
19  
20 455 Korzeniewicz for helpful conversations.  
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## Tables

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630 **Table 1.** Correlations between indicators were weak indicating that they are capturing redundant  
631 information. Kendall's  $\tau$  correlation coefficients are given in the upper right of the matrices and  
632 the corresponding probability values are given in the lower left.

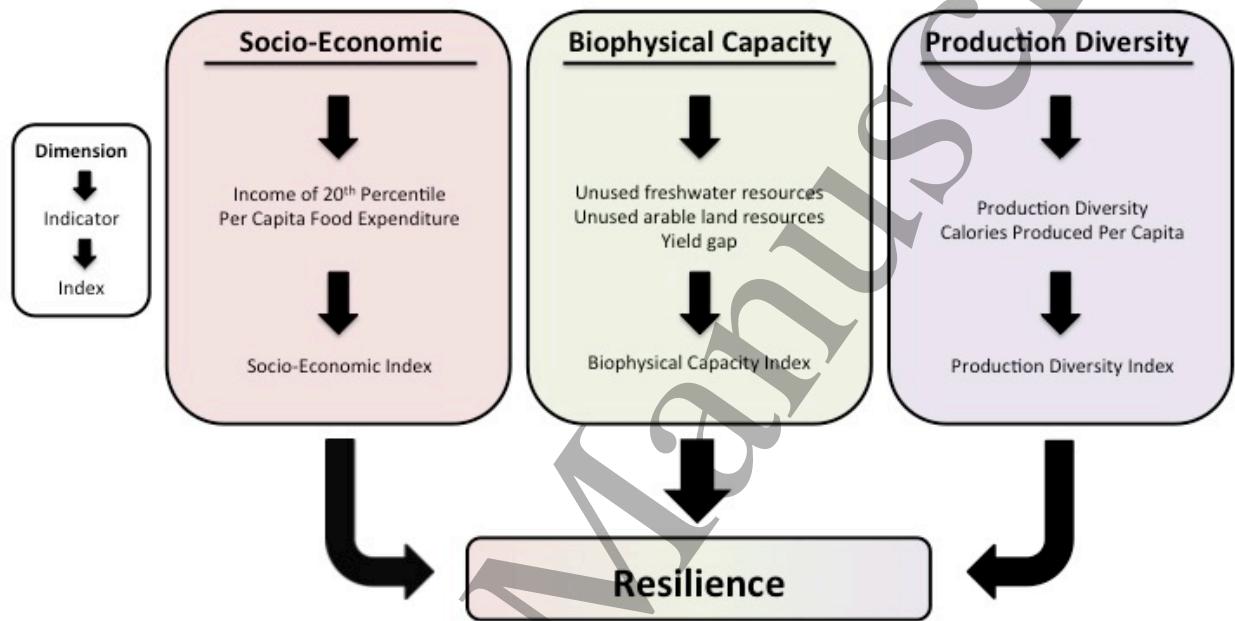
| Beginning of Record (1992-1996) |                |                      |                      |
|---------------------------------|----------------|----------------------|----------------------|
|                                 | Socio-Economic | Biophysical Capacity | Production Diversity |
| Socio-Economic                  | ---            | $\tau = -0.01$       | $\tau = 0.23$        |
| Biophysical Capacity            | $p = 0.48$     | ---                  | $\tau = 0.17$        |
| Production Diversity            | $p < 0.01$     | $p = 0.84$           | ---                  |
| End of Record (2007-2011)       |                |                      |                      |
|                                 | Socio-Economic | Biophysical Capacity | Production Diversity |
| Socio-Economic                  | ---            | $\tau = -0.06$       | $\tau = 0.18$        |
| Biophysical Capacity            | $p = 0.37$     | ---                  | $\tau = -0.01$       |
| Production Diversity            | $p < 0.01$     | $p = 0.92$           | ---                  |

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## Figures

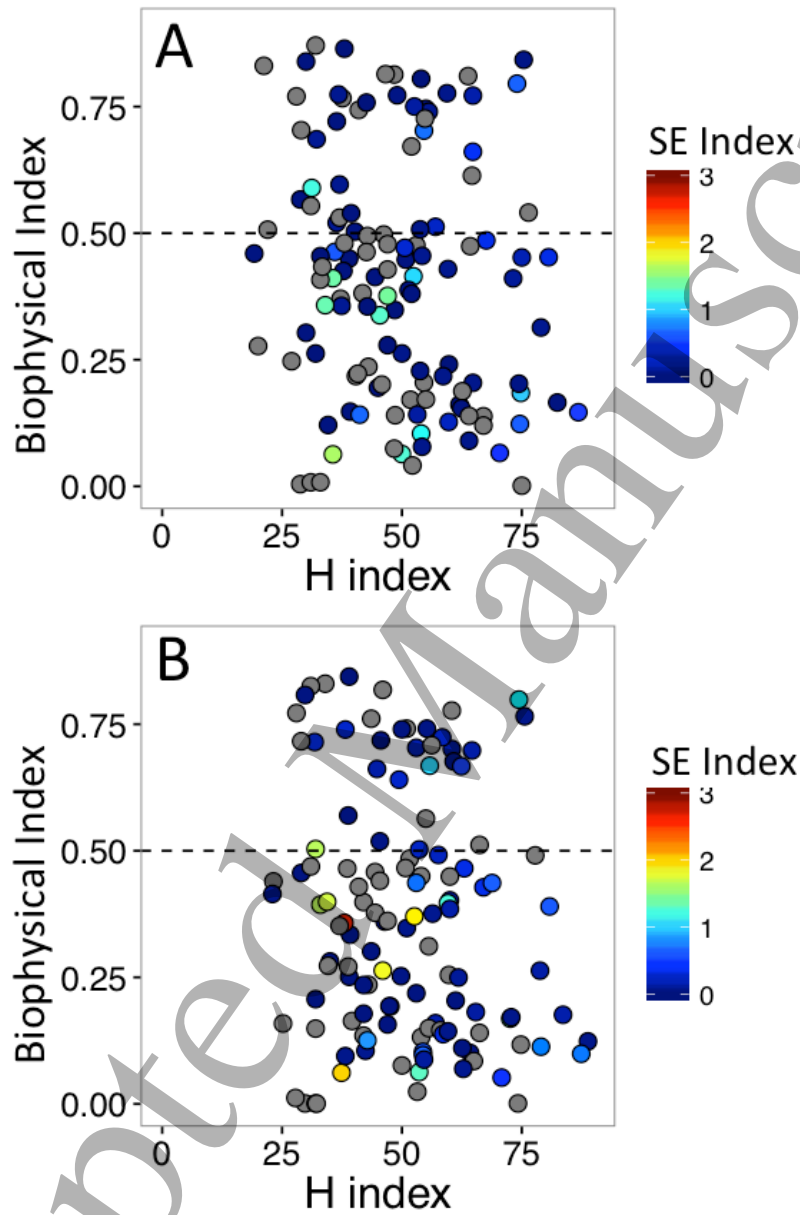


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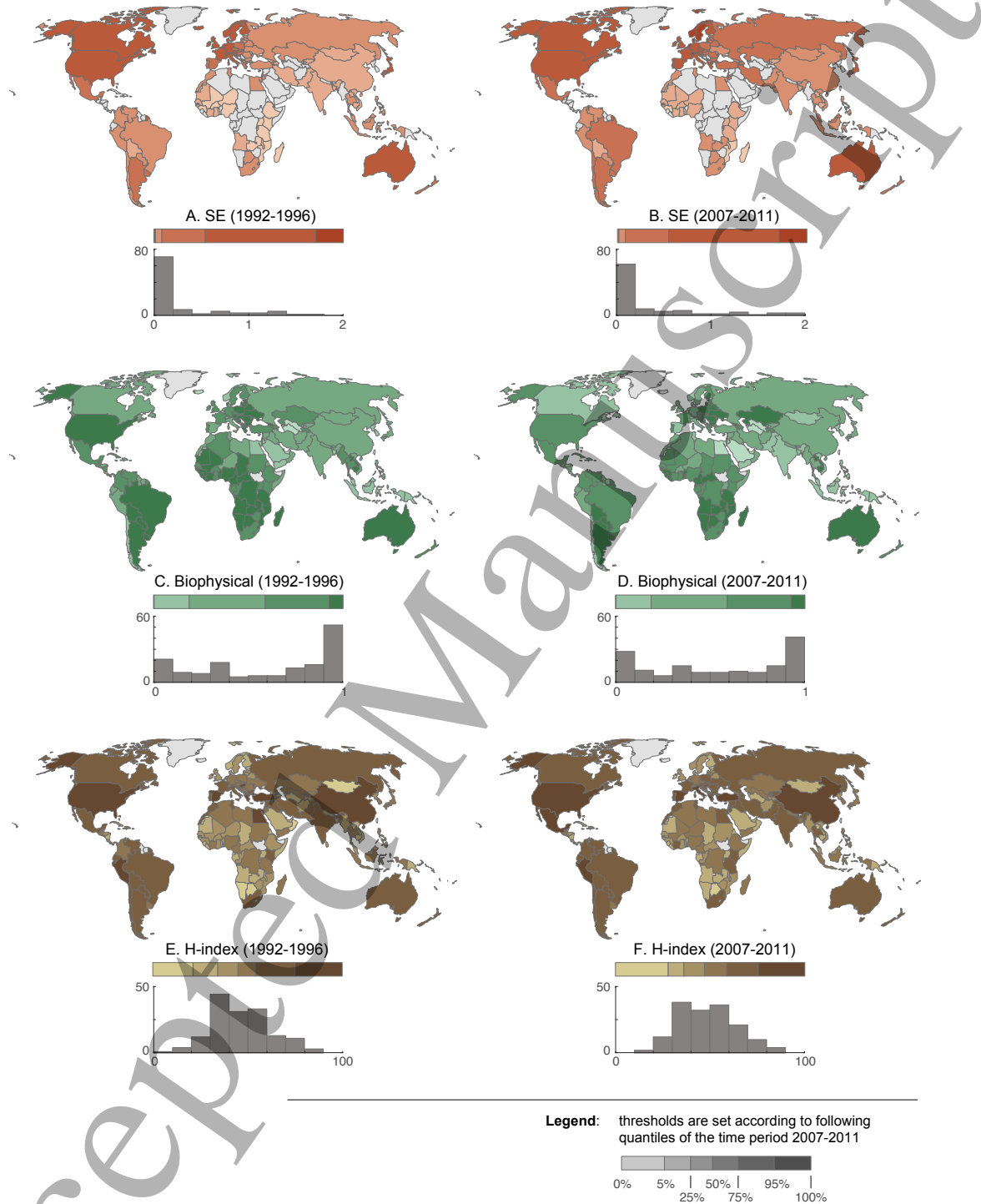
637

638 **Figure 1.** Three dimensions of resilience considered in this analysis. A national-scale index was  
 639 created to track each dimension. Each index has global coverage. These dimensions reflect the  
 640 FAO definition of food security, specifically that all people have physical (biophysical capacity),  
 641 social and economic access (socio-economic index) to sufficient, safe and nutritious food that  
 642 meets their dietary needs and food preferences for an active and healthy life (production diversity  
 643 index).  
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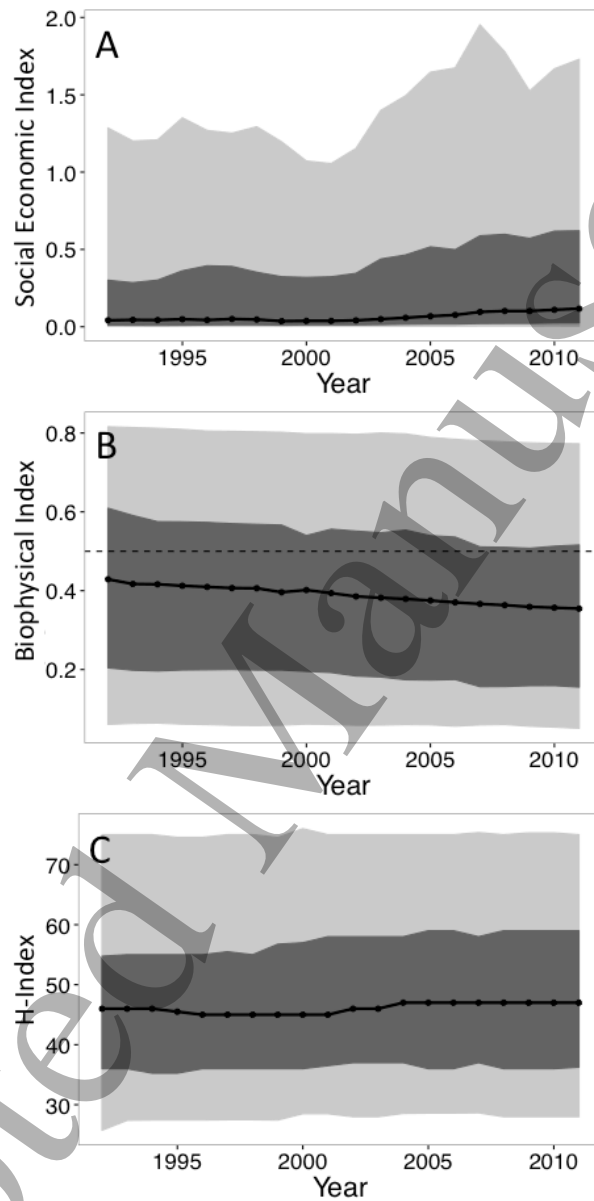
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646 **Figure 2.** Bi-plots displaying the relationships between the biophysical capacity indicator, the  
647 production diversity indicator (h-index), and the socio-economic indicator (color bar). The  
648 dashed line represents the food security threshold for the biophysical capacity described in the  
649 main text. The upper panel displays data averaged over the period 1992-1996 and the lower  
650 panel displays data average over the period 2007-2011. Grey circles are countries where data  
651 were not available for the social economic indicator.  
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 654 **Figure 3.** Maps of the indicators for three dimensions of resilience at the beginning (left) and  
 655 end (right) of the record. Color ramps are defined based on the histogram for each panel.  
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661 **Figure 4.** Median (black line) for the (A) socio-economic, (B) biophysical capacity, and (C)  
662 production diversity (h-index) indices. The dark gray bands are the 25th and 75th percentiles. For  
663 the socio-economic indicator, the light gray bands are the 10th and 90th percentiles. The dashed  
664 lines in panel B is a threshold value for food security describe in the main text..

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