1 Drug Prices Negotiated by Medicare vs US Net Prices and Prices in Other Countries 2 3 Olivier J. Wouters, PhD1; Sean D. Sullivan, BScPharm, PhD1,2; Emma M. Cousin, PharmD2; 4 Nico Gabriel, MA<sup>3</sup>; Irene Papanicolas, PhD<sup>4</sup>; Inmaculada Hernandez, PharmD, PhD<sup>3</sup> 5 <sup>1</sup> Department of Health Policy, London School of Economics and Political Science, 6 7 London, UK <sup>2</sup> The CHOICE Institute, University of Washington School of Pharmacy, Seattle, WA, 8 9 USA <sup>3</sup> Skaggs School of Pharmacy, University of California San Diego, San Diego, CA, USA 10 11 <sup>4</sup> Department of Health Services, Policy, and Practice, Brown School of Public Health, Providence, RI, USA 12 13 14 **Corresponding author**: Olivier J. Wouters, PhD, Department of Health Policy, London School of Economics and Political Science, Houghton Street, London WC2A 2AE, United 15 Kingdom (o.i.wouters@lse.ac.uk). 16 17 Funding/Support: The study was funded by the Commonwealth Fund (grant 23-18 23524). 19 20 **Role of the Funder/Sponsor**: The funder had no role in the design and conduct of the 21 study; collection, management, analysis, and interpretation of the data; preparation, 22 review, or approval of the manuscript; and decision to submit the manuscript for 23 24 publication. 25

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Access to Data: Dr Wouters had full access to all the data in the study and takes
responsibility for the integrity of the data and the accuracy of the data analysis.
Data Sharing: All data used to estimate US prices were publicly available, apart from
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Data Use Agreement); data on foreign drug prices were obtained from IQVIA.
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The Inflation Reduction Act instructs Medicare to negotiate the prices of top-selling drugs, and sets statutory upper limits ("ceilings") on negotiated prices.¹ Medicare can negotiate prices below the ceilings based on how the prices and clinical benefits of these drugs compare to those of therapeutic alternatives.¹ In August 2024, Medicare published the negotiated prices for the first 10 drugs selected for negotiation;² these prices will come into effect in 2026 and will apply to all Medicare Part D plans. We analyzed how the negotiated prices compared to net prices prior to negotiation, ceiling prices, and list prices in 6 other high-income countries.

## Methods

We identified negotiated prices using a published list from the Centers for Medicare and Medicaid Services.<sup>2</sup> We estimated 2021 net prices (ie, prices prior to negotiation after discounts) as the difference between the mean Medicare reimbursement per unit and discounts negotiated between manufacturers and insurers (eMethods in the **Supplement**).<sup>3</sup> We estimated ceiling prices as the lower of (1) net prices or (2) 25% reduction to the non-federal average manufacturer price (40% reduction for drugs on the market for 17 years or longer) (eMethods in the **Supplement**).<sup>1</sup> We extracted list prices in the foreign countries (ie, Australia, Canada, France, Germany, Switzerland, and United Kingdom) from IQVIA's MIDAS database, with foreign currencies converted to US dollars using yearly mean exchange rates.

Initial net prices, ceiling prices, and prices in the foreign countries were estimated using 2021 data, the most recent year with complete data. To allow for comparison, all prices were converted to 30-day equivalents, apart from prices for insulin aspart (cost per 100

70 international units) and ibrutinib (weighted cost per tablet / capsule across all 71 formulations available in individual countries) (eMethods in the **Supplement**). 72 We calculated the percent difference between the net and negotiated prices in the US, 73 74 and the mean ratio of foreign prices to negotiated prices. This study was exempted from institutional review board approval as no data were collected from human participants. 75 76 We followed the STROBE guideline. Data were analyzed using R, version 4.3.1. 77 78 **Results** 79 Negotiated prices were 8% (dapagliflozin) to 42% (sitagliptin) lower than net prices 80 prior to negotiation (**Table**). For example, the price of dapagliflozin dropped from 81 \$193.8 to \$178.5 per 30-day supply, while the price of sitagliptin dropped from \$195.6 82 to \$113.0. 83 84 For etanercept, ibrutinib, and ustekinumab, negotiated prices matched the ceilings, 85 86 which were 33% to 40% lower than estimated net prices (**Figure**). For insulin aspart, the negotiated price was close to the list price of the product after the manufacturer 87 (Novo Nordisk) introduced a price cut in 2024.4 For all other products, negotiated prices 88 fell below the ceilings, with ceilings for 5 out of the 6 drugs set at initial net prices. 89 90 Apart from insulin, which had a voluntary price reduction in 2024, all products 91 remained more expensive in the US than other countries (**Table**). For example, the price 92 negotiated by Medicare for ustekinumab (\$4,695.0 per 30-day supply) was higher than 93

prices in other countries, which ranged from \$1,219.9 in France to \$2,504.0 in Germany. However, the gap between US and foreign prices narrowed for all drugs.

## **Discussion**

Reductions in prices associated with the Medicare Drug Price Negotiation Program differed widely across the 10 drugs. The negotiated prices of all products but one remained above list prices in peer countries. Study limitations include a lack of data on net prices in peer countries and the use of indirect methods to estimate net prices before negotiation (for which we relied on estimates of mean discounts across Medicare Part D and commercial markets).

The Centers for Medicare and Medicaid Services estimated that, if negotiated prices had been implemented in 2023, net spending would have been reduced by 22%.<sup>2</sup> This figure is likely an overestimate of savings associated with negotiation because manufacturers will not have to pay mandatory discounts to Medicare Part D for drugs selected for negotiation (which will instead be paid by the Centers for Medicare and Medicaid Services). Further research that accounts for these forgone discounts is needed to accurately estimate savings associated with the negotiation program.

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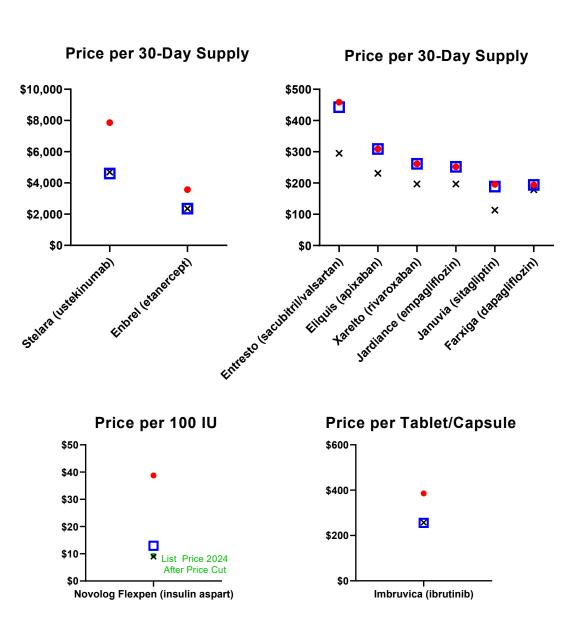
**Table.** Comparison of treatment costs based on prices negotiated by Medicare vs. costs in 6 other countries (all amounts in US\$).

Brand Name	Active Ingredient	Primary Indication	United States								United	Mean Ratio of	Mean Ratio of
			Initial Net Price	Negotiated Price	% difference	Australia	Canada	France	Germany	Switzerland	Kingdom	Foreign to Initial Net Price	Foreign to Negotiated Price
Stelara	Ustekinumab	Crohn's disease, psoriasis, psoriatic arthritis, and ulcerative colitis	7,859.9	4,695.0	-40%	1341.6	1813.1	1219.9	2504.0	1730.0	1291.7	5.1	3.0
Enbrel	Etanercept	Rheumatoid arthritis	3,571.6	2,355.0	-34%	754.4	1135.4	646.5	974.3	1176.5	851.9	4.0	2.7
Entresto	Sacubitril / valsartan	Heart failure	458.4	295.0	-36%	138.9	181.9	156.6	150.4	145.1	117.9	3.1	2.0
Imbruvica *	Ibrutinib	Chronic lymphocytic leukemia	385.7	257.4	-33%	71.2	77.3	82.4	164.8	172.4	148.2	3.7	2.5
Eliquis	Apixaban	Non-valvular atrial fibrillation	309.0	231.0	-25%	57.1	80.4	63.8	68.7	82.2	68.6	4.5	3.3
Xarelto	Rivaroxaban	Non-valvular atrial fibrillation	261.3	197.0	-25%	51.2	70.7	58.7	86.4	86.4	65.0	3.9	2.9
Jardiance	Empagliflozin	Type 2 diabetes	251.7	197.0	-22%	33.5	67.1	38.3	50.6	50.9	47.2	5.5	4.3
Januvia	Sitagliptin	Type 2 diabetes	195.6	113.0	-42%	30.5	75.8	26.4	35.9	43.6	42.9	5.1	3.0
Farxiga	Dapagliflozin	Type 2 diabetes	193.8	178.5	-8%	33.5	64.9	38.6	41.9	48.9	47.1	4.4	4.1
Novolog / Fiasp *	Insulin aspart	Diabetes	13.0	9.0	-31%	5.4	9.9	6.9	11.1	9.6	7.4	1.6	1.1

<sup>\*</sup> All amounts represent 30-day equivalents, except insulin aspart (expressed per 100 international units) and ibrutinib (expressed as weighted average price per tablet / capsule). Foreign currencies were converted to US dollars using yearly mean exchange rates.

**Figure.** Comparison of treatment costs based on prices negotiated by Medicare, initial net prices, and ceiling prices.





IU indicates international units.

All amounts represent 30-day equivalents, except insulin aspart (expressed per 100 international units) and ibrutinib (expressed as weighted average price per tablet / capsule). We plotted drugs on separate panels due to differences in price ranges and units. The manufacturer of insulin aspart (Novolog) reduced the product's US list price in 2024, which is shown in the figure for comparison.