# The relationship between cross-sector liberal trade policy and individual food insecurity by household- and country-income: an observational analysis of 460,102 persons in 132 countries, 2014-2017

# Authors

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#### 1 Abstract

#### 2 Background

3 Eradicating food insecurity is necessary for achieving global health goals. Liberal trade

4 policies may increase food supplies but how these policies influence individual-level food

- 5 insecurity remains uncertain.
- 6
- 7 *Methods*
- 8 We combined Food and Agricultural Organization data from 460,102 persons in 132
- 9 countries, 2014-2017, with a country-level trade policy index from the

10 Konjunkturforschungsstelle (KOF) Swiss Economic Institute. We examined the association

11 between a country's trade policy score and the probability of reporting 'moderate/severe'

12 food insecurity using regression models and algorithmic weighting procedures. We control

13 for multiple covariates, including GDP, democratization, and population size. We further

14 examined heterogeneity by country- and household-income.

15

# 16 Results

17 Liberal trade policy was not significantly associated with moderate/severe food insecurity

18 after covariate adjustment. However, among households in high-income countries with

- 19 incomes larger than \$25,430 per person per year, a unit increase in the trade policy index
- 20 (more liberal) corresponded to a 0.07 % (95% CI: -0.10% to -0.04%) reduction in the
- 21 predicted probability of reporting moderate/severe food insecurity. Among households in the

22 lowest income decile (<\$450 per person per year) in low-income countries, a unit increase in

the trade policy index was associated with a 0.35% (95% CI: 0.06% to 0.6%) increase in the

24 predicted probability of moderate/severe food insecurity.

25

# 26 Interpretation

The relationship between liberal trade policy and food insecurity varies across countries and
households. Liberal trade policy is predominantly associated with lower food insecurity in

29 high-income countries but corresponds to increased food insecurity among some very poor

- 30 households in low-income countries.
- 31
- 32 Funding
- 33 Joseph Rowntree Foundation, ESRC

#### 34 **Research in context**

#### 35 Evidence before this study

36 To identify studies investigating the relationship between liberal trade policy and food 37 insecurity we searched Scopus, Google Scholar, and PubMed for all articles with "trade 38 policy", "trade reforms", "trade liberalization" and "food insecurity" in the abstract or title, 39 without date restrictions. We also examined the bibliographies of existing reviews of trade 40 policy, nutrition, and health. Our searches identified divergent hypotheses about the nature 41 and expected direction of trade policy impacts on food insecurity. Furthermore, varying 42 operationalizations of trade policy and food insecurity have produced different findings. 43 Studies have predominantly used country-level food insecurity proxies (e.g. food supply, 44 famines) or did not correct for potential covariates (e.g. GDP). Other studies identified 45 increased food supplies and reduced food price volatility in response to agricultural trade 46 liberalization.

47

These studies may not capture food insecurity outcomes in response to cross-sector trade liberality, as availability, supplies, and prices at the local or aggregate level may not translate into consumption. Furthermore, the socio-economic consequences of liberal trade policy can have varying effects on food budgets and access across different country- and householdincome groups. We did not identify any studies that conducted a systematic global analysis of the relationship between cross-sector liberal trade policy and individual-level food insecurity outcomes in different household- and country-income groups.

55

56 Added value of this study

57 We combined novel data and methods to conduct the first systematic analysis of the 58 relationship between 'liberal' trade policies and individuals' probabilities of reporting food 59 insecurity across country- and household- income groups. We use a global dataset of 60 individual-level food insecurity indicators, measured through the Food Insecurity Experience 61 Scale developed by Food and Agriculture Organisation (FAO) and collected in the Gallup World Poll (GWP). These data created a unique opportunity to analyse individual-level food 62 63 insecurity by providing the first survey protocol to measure people's direct experiences of 64 food insecurity at the individual level on a global scale. We combine these rich microdata 65 from 460,102 people across 132 countries with country-level data on the degree of liberal 66 trade policy across multiple sectors from the Konjunkturforschungsstelle (KOF) Swiss 67 Economic Institute, 2014-2017. We use cross-national regression models, an algorithmic

weighting procedure, and a series of additional tests to evaluate whether our results areexplained by other processes.

70

71 Our results advance current debates about food insecurity under different trade regimes by 72 revealing marked distributional complexities in this relationship. More liberal trade policy 73 was, on average, associated with a lower probability of reporting moderate/severe food 74 insecurity, but this association was not robust once we adjusted for potential covariates. In 75 high-income countries, greater trade liberality was associated with a lower probability of 76 reporting moderate/severe food insecurity among individuals with household incomes of 77 more than \$4,300 per person per year. However, trade liberality corresponded to a higher 78 probability of food insecurity among individuals in the lowest income decile (<\$450 per 79 person per year) in low-income countries.

80

#### 81 Implications of all the available evidence

82 Our results corroborate previous suggestions that food insecurity is lower among most 83 income groups in high-income countries with more liberal trade regimes. Yet, we find liberal 84 trade policy corresponds to lower food affordability and access among some of the world's 85 poorest households in low-income countries. Our results are therefore cause for both 86 optimism and concern among policymakers, donors, international institutions, and medics 87 worried about food insecurity, and have particular relevance for those developing trade and 88 food insecurity policies. Our results highlight the need to consider the distributional 89 complexities in the impact of trade reforms on food insecurity. Complementary measures 90 may be necessary in order to ensure widespread improvements in food security under liberal 91 trade regimes. Furthermore, our results point toward a critical and urgent need for research 92 that evaluates the impacts of trade policy changes on food insecurity among different socio-

93 economic groups.

#### 94 Introduction

95 Food insecurity is a root cause of many of today's most pressing global health challenges and 96 prevents millions of individuals from reaching their full social and economic potential.<sup>1</sup> Food 97 insecurity has a profound scarring effect on health and can result in nutrient deficiencies, malnutrition, wasting, and premature mortality.<sup>2,3</sup> Even in contexts where these severe 98 99 outcomes are rare, food insecurity is associated with a higher risk of cardiovascular disease, 100 low mental health, and poor management of long-term health conditions.<sup>4–9</sup> And yet, the 101 world is currently facing a series of challenges to eradicating food insecurity. The proportion 102 of the global population experiencing chronic food deprivation declined substantially in the decade to 2015, falling from 14.5% in 2005 to 10.6% in 2015.<sup>10</sup> However, this downward 103 104 trend has stalled, and climate change, population growth, and declining biodiversity may

105 undermine prior progress.

106

107 Eradicating food insecurity is therefore a key priority in the global health agenda. The United 108 Nation's Sustainable Development Goals (SDGs), adopted by 193 countries in September 2015, called on countries to 'end hunger' and 'achieve food security' (SDG 2) by 2030.11 109 Food security exists 'when all people, at all times, have physical, social, and economic access 110 111 to sufficient, safe, and nutritious food' and is therefore essential to ensuring healthy lives for all too (SDG 3).<sup>12</sup> Achieving this will require concerted action to address the complex 112 113 determinants of food insecurity, and international organizations have long promoted liberal trade policy as one effective approach.<sup>13–15</sup> 114

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However, theoretical and empirical studies to date have reached divergent conclusions about 116 117 the relationship between liberal trade policy and food insecurity.<sup>14,15</sup> Liberal trade policy typically affects multiple sectors and can positively or negatively influence individual food 118 119 insecurity via changes to food supplies, prices, and affordability. For example, research 120 indicates that liberal trade policy in the food and agricultural sectors can increase access to 121 food imports, lower food prices, smooth domestic food supply volatility, and expand domestic food production.<sup>16–18</sup> Liberal policy in other sectors may also reduce food insecurity 122 via increased wages and employment.<sup>14</sup> Yet a resurgence of anti-trade politics in the United 123 124 States and Europe has generated renewed interest in which socio-economic groups benefit from liberal trade policy and whether disadvantaged socio-economic groups suffer long-term 125 losses.<sup>19</sup> However, little is known about distributional differences in trade policy's impacts on 126 food insecurity (see 'Research in Context').<sup>20,21</sup> 127

128 Socio-economic conditions exert a strong influence on food security and so some argue that 129 liberal trade policies spanning multiple sectors may have varying impacts on food insecurity 130 among different groups according to whether and how their socio-economic circumstances 131 change. For example, research indicates that high-income countries generally benefit 132 economically from liberal trade policies, but some poorer countries do not experience higher 133 trade flows and income growth due to labour market rigidities, weak property rights, and 134 poor infrastructure.<sup>22</sup> Trade's economic impacts can also vary within countries. Increased competition and falling prices for certain goods has resulted in increased wages for some 135 136 individuals but lower wages and job losses for others working in the least competitive firms or sectors.<sup>23,24</sup> 137

138

139 Liberal trade policies spanning multiple sectors may therefore reduce food insecurity in some 140 contexts but the benefits may not accrue universally. Relatively affluent households - whose 141 wage-earners work in more competitive sectors – may experience increased access to diverse 142 and cheaper food supplies as well as increased food affordability via wage or job growth, 143 especially in high-income countries which are better able reap to trade's economic benefits. 144 In contrast, some argue that deteriorating economic circumstances could undermine food 145 affordability among poorer households who often work in less competitive sectors and lack the resources to withstand income shocks.<sup>14,15</sup> 146

147

148 Overall, the net direction of changes to food insecurity and the socio-economic groups 149 affected may partially depend on how the impact of different food prices in response to 150 liberal trade policy are exacerbated or offset by socio-economic circumstances that impact 151 food affordability. For example, declines in food affordability via changing incomes or employment may offset the benefits of reduced food prices and increased food access, 152 153 resulting in no effect on food insecurity. One long-standing hypothesis is that liberal trade 154 policy could increase food insecurity among individuals lacking the resources, land rights, or knowledge required to compete with subsidised, large-scale, multi-national producers.<sup>25-28</sup> In 155 156 low- and lower-middle income countries, it is far more common for poor individuals to lack 157 these capacities, suggesting the world's poorest households could be among those exposed to 158 trade's deleterious economic effects, potentially leading to reductions in food affordability and access.<sup>25</sup> 159

160

- 161 Demand for countries' food exports and the extent to which land is used for non-food
- 162 resources can also vary under different trade regimes.<sup>25,29</sup> According to this view, trade
- 163 integration may lead to higher staple food prices and reduce food affordability. Others argued
- 164 that food-price and supply volatility can also occur in more integrated markets due to
- 165 fluctuating demand and crises elsewhere.<sup>30</sup> Again, the world's poorest households are said to
- 166 be most acutely affected as they spend a higher proportion of their income on food and lack
- 167 the surplus income required to absorb price shocks.<sup>10</sup>
- 168

The existing literature has yet to explore these complexities because the necessary data were not available. Hence, the links between trade liberality and food insecurity remain disputed, despite recognition of the need to assess how outcomes vary in different conditions using indicators that capture food insecurity's multiple dimensions.<sup>14,15</sup> Here we expand on prior work by conducting the first empirical test – to our knowledge – of whether individuals living in countries with more 'liberal' trade policies are less likely to experience food insecurity, and whether this association varies across country- and household-income groups.

176

# 177 Methods

178 *Data and measures* 

179 We used individual-level data on household food insecurity and socio-demographic 180 characteristics from the Gallup World Poll (GWP) for the years 2014-2017, made available 181 via a license from FAO. The GWP is a stratified random sample conducted in over 140 182 countries since 2005.<sup>31</sup> In 2014, the FAO funded the inclusion of its Food Insecurity 183 Experience Scale (FIES), a new global measure of individual food insecurity. It contains 8 184 'Yes/No' questions spanning food insecurity's multiple dimensions. Several studies have assessed the validity of the FIES and concluded that it is the only internationally comparable 185 186 micro-level food insecurity measure that has internal and construct validity.<sup>32</sup> We re-coded 187 responses across the 8 questions into two binary categories of food insecurity: at least moderate food insecurity, i.e. 'moderate/severe', capturing a 'Yes' response to at least 4 188 questions, and 'severe' food insecurity, capturing 'Yes' responses to at least 7 questions.<sup>33</sup> 189 190

- 191 Our trade policy measure is a sub-component of the KOF Globalisation Index.<sup>34</sup> We use the
- 192 'de jure' measure of trade integration, which captures policies that impede or promote trade
- 193 flows between countries and for which data are available across countries over several years.
- 194 This measures averages across sectors in order to capture the interacting and potentially

195 modifying influence of cross-sector trade liberality, and should not be interpreted as specific

196 to a particular sector, such as agriculture. Further, this measure captures different trade

197 regimes due to historic as well as recent policy changes.

198

After merging the GWP and KOF data with additional covariate data we excluded cases with
missing individual-level and country-level data. Our final analytic sample comprised 460,102
individuals spanning up to 132 countries, 2014-2017. Appendices 1.1-1.4 provide additional
details.

203

204 Statistical models

Full details of all statistical procedures are provided in Appendix 1.5. We estimated separate logistic regression models examining the association between the liberal trade policy index and the two binary outcomes: 'moderate/ severe' and 'severe' food insecurity. We tested for heterogeneity by incorporating interaction terms between trade policy and country-income classification, and a 3-way interaction between trade policy, country-income classification, and household-income per person per year (net of welfare support, adjusted for differences in purchasing power).

212

213 Both food insecurity and trade policy may be caused by a third factor, e.g., Gross Domestic 214 Product (GDP), and valid instruments for liberal trade policy are difficult to identify. Briefly, 215 we aim to reduce potential measurable sources of bias using two statistical procedures. We 216 incorporated potential country-level confounders as controls: GDP per capita, degree of 217 democracy, population size, being a landlocked country, whether a country was colonized, 218 and year dummies capturing unobserved period differences. We estimated pooled ordinary 219 least squares (OLS) models as we have an insufficient number of repeat observations and 220 within-unit variation to estimate panel GMM or fixed-effects models.

221

We also re-weight observations using non-parametric Covariate Balancing Generalised Propensity Scores (npCBGPS).<sup>35</sup> The non-parametric algorithm identifies country-weights that, when applied to each unit, minimise the correlation between trade policy and its covariates whilst simultaneously maximising treatment prediction. We then apply these weights in the model fitting process. We subsequently build on these baseline models in 'doubly robust' specifications incorporating individual- and macro-level controls as well as npCBGPS weights.<sup>35</sup> All models testing for interactions with household income at the

- 229 individual-level incorporate individual-level controls: age, sex, education, employment
- status, marital status. We conduct further tests to assess the robustness of our results.
- 231

#### 232 Role of funding source

- 233 The funders of the study had no role in study design, data collection, data analysis,
- interpretation, or writing of the report. The corresponding author had full access to all the
- 235 data in the study and had final responsibility for the decision to submit for publication.
- 236

#### 237 Results

- Around 26.7% of respondents included in the sample reported moderate/severe food
- 239 insecurity. This varied from country-to-country. In low-income countries, 58.1% of
- 240 respondents reported moderate/severe food insecurity, compared with 35.9%, 23.2% and
- 241 7.8% in lower-middle, upper-middle, and high-income countries respectively. Food
- insecurity also varied according to whether individuals were at the bottom or the top of the
- 243 global household income distribution. Among households in the highest income decile in
- high-income countries, rates of moderate/severe food insecurity were less than 2% (1.9%),
- while rates among those in the lowest income decile were above 70% (73.8%) in low-income countries.
- 247
- 248 [Figure 1 about here]
- 249

250 Figure 1 shows that there is a clear negative association between liberal trade policy and the 251 proportion of a country's respondents reporting moderate/severe (Panel A) and severe (Panel 252 B) food insecurity. This association, however, is quite plausibly explained by trade policy 253 and food insecurity covariates. Re-weighting observations using npCBGPS weights 254 substantially reduces covariate imbalance (see Figure 2), reducing the mean absolute Pearson 255 correlation between covariates and trade policy from 0.22 (pre-weighting) to 0.05 (post-256 weighting). 257 258 [Figure 2 about here]

- 259 [Table 1 about here]
- 260

When we use these weights to correct for covariate imbalance, there is no clear associationbetween more liberal trade policy and an individual's odds of experiencing moderate/severe

263	(AOR = $1.01$ , 95% CI = $0.99$ to $1.02$ ) and severe (AOR = $1.01$ , 95% CI = $0.99$ to $1.02$ ) food
264	insecurity (Models B and C in Table 1).
265	
266	To evaluate differences between country-income groups, we estimated an interaction model
267	and calculated the average difference in the predicted probability of food insecurity per unit
268	increase in trade liberality (the average marginal effect, 'AME') in each income group. <sup>36</sup>
269	None of the AMEs was significantly different from zero (Figure 3), although when
270	comparing the coefficients for high- and low-incomes countries, we find that the AME was
271	0.35% higher (95% CI: $0.34%$ to $0.36%$ ) in low-income countries compared with high-
272	income countries.
273	
274	[Figure 3 about here]
275	
276	Next we explore within-country heterogeneity; once aggregated, this may account for the null
277	effects in Figure 3. Figure 4 shows that the correlation between liberal trade policy and food
278	insecurity varies both between countries and across the income distribution. A unit increase
279	in the trade policy index (indicating more liberal trade policy) was associated with a $0.35\%$
280	increase (95% CI: $0.06\%$ to $0.6\%$ ) in the predicted probability of reporting moderate/severe
281	food insecurity among those in the lowest income decile (<450\$ per person per year) in low-
282	income countries. Moving up the income distribution, the AME declines in size but remains
283	positive among households earning up to \$2,760 per person per year; approximately 95%
284	respondents in low-income countries had incomes below this threshold. The AME was not
285	statistically significant at higher incomes.
286	
287	[Figure 4 about here]
288	
289	The pattern in low- and lower-middle income countries differs from upper-middle and high-
290	income countries (Figure 4). Among upper-middle income countries, none of AMEs are
291	statistically significant. In high-income countries, the AME was not statistically significant
292	among poor households earning up to \$4,300 per person per year; approximately 9.5%

- respondents had incomes below this level. However, a unit increase in trade liberality was
- associated with a reduction in food insecurity among households with a per capita annual
- income of more than 4,300 i.e. approximately 90.5% respondents in high-income countries.

in the top left panel of Figure 4), a unit increase in the trade policy index corresponded to a
0.07% reduction (95% CI: -0.10 % to -0.04%) in the predicted probability of reporting
moderate/ severe food insecurity.

300

#### 301 Robustness checks

302 Appendices 2.3-2.9 present a series of additional tests to explore whether our results are 303 stable across model specifications, including a 'placebo' test which examines an outcome we 304 would not expect to be affected by trade policy: whether people would help a stranger. We 305 find no significant association, giving our results more face validity.<sup>37</sup> We also estimated 306 'doubly robust' models incorporating both macro-level controls and npCBGPS weights. In 307 addition, we originally estimated pooled ordinary least squares (OLS) models as we have an 308 insufficient number of repeat observations and within-unit variation to estimate panel GMM 309 or fixed-effects models. However, as a further check we re-estimated our models 310 incorporating country fixed-effects to test whether the broad pattern of our results was 311 generally consistent. Furthermore, our original models did not incorporate a country's arable 312 land area as a control since data is only available for approximately half of the countries. We 313 conducted an additional test in which we included this variable and re-estimated our models. 314

Appendices 2.4-2.9 show that the precise income groups which experience a predicted rise and fall in food insecurity in low- and high-income countries vary in some specifications. As expected, the results from the fixed-effects models have wider confidence intervals due to the reduced sample size. However, the pattern of the results was broadly consistent with our main models.

320

#### 321 Discussion

322 Our analysis has identified distributional differences in the relationship between liberal trade 323 policy and food insecurity. Drawing on a global analysis of unique microdata spanning 132 324 countries, 2014-2017, we found that the negative association between trade policy and the 325 probability of reporting food insecurity was not robust to covariate adjustment. This global estimate, however, masked significant variation. In high-income countries, more liberal trade 326 327 policy was associated with lower food insecurity among individuals who lived in households earning more than \$4,300 per person per year (~90.5% respondents), but had no statistically 328 329 identifiable association among poorer households. In low-income countries, poor households 330 earning less than \$2,760 per person per year (~95% respondents) were more likely to

- 331 experience food insecurity where trade policy was more liberal, whereas trade liberality had
- 332 no statistically identifiable association among a minority earning higher incomes.
- 333

334 Our study has important limitations, some reflecting data availability and the inability to 335 conduct randomized experiments. First, some trade policy covariates are difficult to measure, such as privatization reforms. We have attempted to control for and minimise the risk that our 336 337 results are explained by alternative processes by estimating models addressing different 338 sources of bias, including covariate confounding (OLS regression), covariate imbalance 339 (npCBGPS weights), and time-invariant heterogeneity (fixed-effects). However, we were 340 unable to identify a suitable instrument for liberal trade policy and rule out all confounders, 341 and our data do not allow for definitive causal conclusions. Future quasi-experimental studies 342 should further investigate our study findings, and our results highlight the need for future research in this area. Our findings nevertheless provide new evidence of significant and clear 343 344 complexities in the association between trade policy and food insecurity using detailed 345 microdata. This improves our understanding of the nature of the relationship between trade 346 policy and presents an important finding for policy makers and practitioners to consider -347 alongside context-specific information and existing evidence – when developing trade and 348 food insecurity policies.

349

350 Second, our analysis uses a unique dataset of individual-level food insecurity that captures 351 outcomes within a limited time period and it remains unclear whether our results are 352 representative in the long-run. Short-run outcomes may vary over time due to changing industry structure and labour mobility.<sup>38</sup> Furthermore, our results show differences in food 353 354 insecurity levels under different trade regimes and that these may reflect policy changes in 355 previous periods as well as contemporaneous reforms. More longitudinal and quasi-356 experimental research is necessary to assess the impact of trade reforms and associated 357 mechanisms, including prices.

358

A third limitation concerns the generalisability of our findings to agricultural trade policy and other sector-specific measures. Our results do not pertain to agricultural trade liberalization specifically. Indeed, one interpretation of our paper is that any benefits from sector-specific policies, including those affecting agriculture, may be offset by liberal policy in other sectors that create socio-economic changes that serve to undermine food insecurity. Further, we were unable to fully capture export taxes, and trade policy may also have different implications in

- 365 the context of 'trade wars'. Industry-specific tariff increases in response to bilateral disputes
- 366 have escalated in recent years and may adversely impact some poor countries.<sup>39</sup> More
- 367 research is necessary to assess the impact of recent and ongoing trade disputes.
- 368

Fourth, it is necessary to understand how liberal trade policies affect nutrient intake and associated outcomes. Consumption of unhealthy products such as sugar has increased in response to liberal trade policy in some contexts, and this can occur even if households remain food insecure.<sup>40</sup> Our results together with previous findings suggest that liberal trade policy could be an institutional driver of food consumption patterns related to both underand over-nutrition in low-income countries.

375

376 More research is also necessary to identify precisely which of the mechanisms we have 377 discussed explains our results, why certain groups experience increased food insecurity in 378 countries with more liberal trade regimes whilst others experience reductions, whether there are additional sources of variation, and how benefits may be equalized. As we have shown 379 380 elsewhere, these questions are under-explored in the trade literature more broadly and are an important priority for future research.<sup>21,41</sup> It may be fruitful to examine specific case studies, 381 382 such as Togo, Argentina and Sri Lanka, which had approximately 5% higher food insecurity 383 rates than predicted given their trade policy scores, and Slovenia, Ecuador, and Bahrain, 384 which had approximately 5% lower food insecurity rates than predicted.

385

386 There may also be important variation between high-income countries according to their 387 welfare system. Indeed, liberal trade policy may best enable food insecurity reductions where 388 policies serve to mitigate harms and ensure shared benefits, as social transfers may minimise 389 some of the social and economic dislocation that occurs as a result of trade. Potentially 390 effective complementary policies include infrastructural investment and active re-391 employment programs, in addition to instruments specifically targeting food insecurity such 392 as food subsidies. The rules and agreements which govern trade conditions may also be an 393 important target for intervention by, for example, removing subsidies in high-income 394 countries which render poor countries unable to compete with imports, or by ensuring labour market protections remain adequate.<sup>25</sup> 395

396

397 These limitations notwithstanding, what do our results imply about how to reduce food398 insecurity and associated health outcomes in different contexts? Whilst our research is

399 observational and primarily assesses food insecurity outcomes under different trade regimes, 400 our results give policy makers grounds to consider how evenly shared the impact of trade 401 reforms on reduced food insecurity are likely to be in different contexts. Hence, more 402 research is certainly needed to estimate the causal effects of trade policy changes on food 403 insecurity. Our results are nevertheless important to take into account given the divergent 404 findings to-date and the paucity of evidence concerning the relationship between dynamic 405 changes in trade policy and multi-dimensional individual food insecurity indicators, 406 specifically.

407

408 Thus, our findings may be cause for both optimism and concern for policymakers and medics 409 concerned with reducing food insecurity. We find that liberal trade policy is, in the right 410 conditions, associated with lower food insecurity and so may also help to alleviate associated 411 health consequences. According to our results, these conditions are predominantly observed 412 in high-income countries, as we find that among individuals in wealthy countries who live in 413 relatively affluent households by global standards, food insecurity is lower under more liberal 414 trade regimes. The exceptions in high-income countries are people who are on low incomes 415 by global standards – such as those living on less than \$5-10 per day in the United States, for 416 example.<sup>42</sup> We find that these individuals do not necessarily benefit from liberal trade 417 regimes in terms of food insecurity, suggesting that benefits from food price declines may be 418 offset by material losses, or that some of these individuals gain but others lose out. 419 420 Furthermore, when we look at low-income countries and focus on the world's poorest 421 households, we find that food insecurity is higher where trade policy is more liberal. 422 Although trade liberality, especially in the agriculture sector, may well yield increases in food 423 access via increasing food imports, our findings suggest these improvements do not extend to 424 the poorest households, or are offset by deteriorating economic circumstances that undermine 425 food affordability. What makes this particularly salient is that these are also the households where the most severe health consequences of food insecurity are likely to be felt.<sup>11</sup> Hence, 426 427 policy-makers may need to work across sectors to ensure policies in different areas serve to 428 reinforce - rather than undermine - possible benefits of trade integration.

- 429 Liberal trade policy has been cited as an 'engine' for reducing food insecurity (SDG 2) and
- 430 so improving health (SDG 3). Our study suggests there is a need for policymakers to
- 431 consider the complexities in whether liberal trade policies yield widespread benefits.
- 432 Developing inclusive approaches to liberal trade policy may be crucial to ensuring that trade
- 433 liberality yields the benefits we identify whilst avoiding food insecurity and hunger among
- 434 the world's poorest households.

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# Contributions

PB and AR conceptualized and designed the study. AR, RL and VT obtained the study data. PB developed the statistical models, conducted the statistical analysis, and synthesized the statistical results. AR contributed to developing the statistical models, reviewed the study methodology, and validated the statistical results. PB and AR wrote the original drafts of the manuscript. PB, AR, RL and VT contributed to editing and revising the manuscript.

# **Declaration of interests**

Authors declare no competing interests.

# Tables

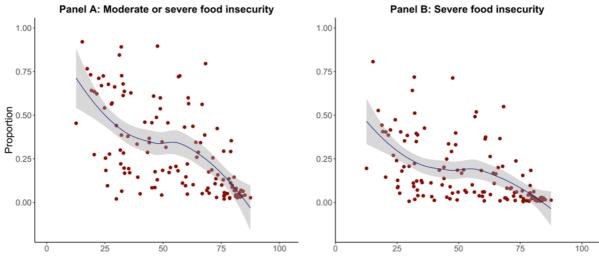
Model	OR <sup>a</sup> Moderate/	95% CI	OR <sup>a</sup> Severe FI	95% CI
A: No controls or weights	severe FI 0.96	0.96 to 0.98	0.97	0.96 to 0.98
B: Covariate controls	1.00	0.98 to 1.01	1.00	0.98 to 1.01
C: npCBGPS <sup>b</sup> weights	1.00	0.99 to 1.02	1.00	0.99 to 1.02

Table 1. Association between liberal trade policy and odds of reporting moderate/severe food insecurity

*Notes:* \* p<0.10 ; \*\* p<0.05; \*\*\* p<0.01. N=460,102. A – Odds Ratio. b – Model with nonparametric Covariate Balancing Generalised Propensity Score (npCBGPS) weights adjusts for covariates of trade policy and food insecurity by re-weighting observations to minimise the association between trade policy and GDP per capita, Polity 2 score, being a former colony, being a landlocked island, population size, and survey year. See methodological appendix for additional details of covariate measurement, sample composition, and statistical procedures.

# Figures

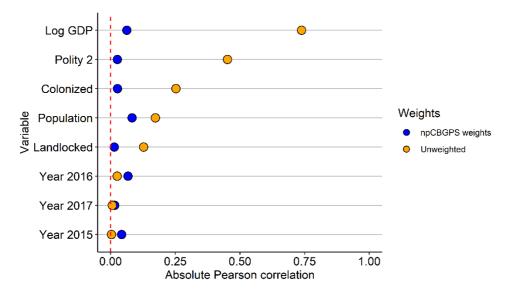
Figure 1. Association between KOF trade policy index and proportion reporting food insecurity



KOF Trade Policy Index

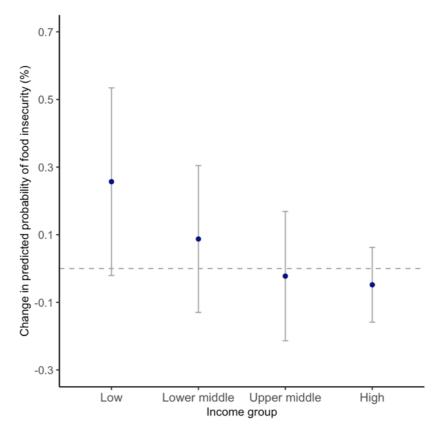
*Notes:* Lowess, unconditional association between country-average proportion of country respondents reporting food insecurity and country-average KOF trade policy index score in all years (bandwidth = 0.8). See methodological appendix for details of trade policy and food insecurity data sources and measurement.

Figure 2. Absolute Pearson correlation between trade policy covariates and trade policy pre- and post-weighting



*Notes:* The non-parametric Covariate Balancing Propensity Score developed by Fong et al. (2018) is estimated such that it minimises the Pearson correlation between covariates and treatment assignment as well as maximising the prediction of treatment assignment, avoiding iterations between model fitting and balance checking. See methodological appendix (section 1.5) for additional details.

Figure 3. Change in predicted probability of reporting moderate/ severe food insecurity per unit increase trade policy index (more liberal policy) across country income classifications



*Notes:* Figure shows change in predicted probability of reporting moderate or severe food insecurity per unit increase in trade policy index (indicating more liberal trade policy) among countries in different income groups. See Appendix 2.1 for figure showing probability of reporting severe food insecurity.

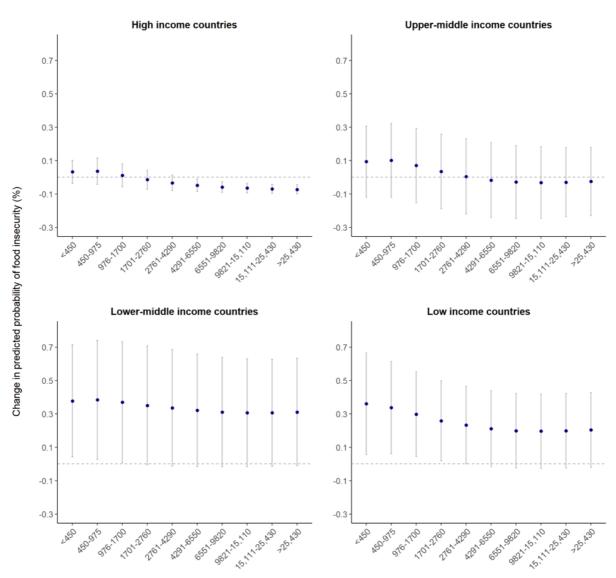


Figure 4. Predicted change in the probability of reporting either moderate/ severe food insecurity per unit increase trade policy score (more liberal policy) by country- and household- income group

Annual income, international dollars, PPP

*Notes:* Figure shows change in predicted probability of reporting moderate/ severe food insecurity per unit increase in trade policy index (indicating more liberal trade policy) among households of different income levels, in different income groups. See Appendix 2.2 for figure showing changes in predicted probability of reporting severe food insecurity only.

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