



Rio de Janeiro's favela assemblage: Accounting for the durability of an unstable object

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Rio de Janeiro's favela assemblage: Accounting for the durability of an unstable object

Assemblage thinking offers a new conceptual toolkit for analysing the relationship between society and space. However, major questions remain regarding both its ontological propositions and how it might be applied to the analysis of specific socio-spatial objects. This article contributes to these debates by using assemblage thinking to trace the long-term development of Rio de Janeiro's favelas. These territories have undergone a range of seemingly contradictory changes over recent decades. On one hand, expanded infrastructure and service provision and improved social outcomes have meant favelas have moved closer to, and in some cases surpassed, areas officially designated as "formal". On the other, they continue to be heavily stigmatised, targeted by exceptional forms of governance, and subject to militarisation and abuse by police and non-state armed groups. Tracing these developments over time, I argue that the favela is best understood as an assemblage of heterogeneous, interacting elements that operate according to diverse logics. Despite continual pressures to deterritorialise, or break apart, a density of components and relations has ensured the continual reterritorialisation of the "favela" as a distinct object of perception and action over more than a century, with far reaching consequences for residents and the wider city.

Keywords: assemblage, favela, informality, inequality, segregation

'Assemblage', a concept originally derived from the philosophy of Gilles Deleuze and Félix Guattari (1987) has belatedly entered the geographical lexicon in recent years (eg. McFarlane 2011, Anderson et al. 2012). Evoking an imaginary of complex interactions between heterogeneous elements and across scales that leads to the emergence of contingent socio-spatial configurations, 'assemblage thinking' offers a new vocabulary and theoretical toolkit for analysing the relationship between society and space. Indeed, some see it as holding the potential to revolutionise spatial theory by widening the cast of actors (including non-human actors) understood as contributing to socio-spatial transformations, complexifying understandings of the relationship between economic and extra-economic processes, and opening up new ways of imagining future urban politics (McFarlane, 2011).

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3 However, a range of questions remain. The ontological propositions of assemblage
4 thinking have been challenged for their alleged inability to penetrate surface
5 appearances and separate out the “necessary” and “contingent” factors that drive
6 socio-spatial change (eg. Brenner et al., 2011; Storper and Scott, 2016). Even among
7 those who use the term, there is, as yet, little agreement regarding whether a
8 coherent ‘assemblage theory’ does (or should) exist and, if so, of what might be its
9 central propositions (DeLanda, 2006; Buchanan, 2015; Nail, 2017). And even to the
10 extent that assemblage thinking may be understood to constitute a collective
11 theoretical undertaking among its proponents in geography and urban studies, there
12 seems to be very little consensus about what objects of analysis assemblage thinking
13 can most effectively capture and at which scales.
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22 Much work to date has focussed on relatively small-scale objects and/or approached
23 them from the perspective of the everyday, whether this be urban street markets
24 (Simone, 2011), construction practices in informal settlements (Dovey, 2012) or the
25 tactics and circulations of homeless populations (Lancione, 2016). Such analyses are
26 commendable in their commitment to ‘thick description’, illuminating in the way
27 they draw attention to multiple agencies and processes of “coming together”, and
28 provocative in their claims that emergent properties at the micro-level can scale up
29 to produce change at higher levels. On the other hand, by focussing on the small-
30 scale/everyday they remain vulnerable to critiques that would assign such
31 assemblages epiphenomenal status in relation to causally preeminent factors
32 presumed to operate at higher spatial scales and/or according to an “underlying”
33 (usually economic) logic (Brenner et al. 2011; Storper and Scott 2016).
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44 By contrast, this article contributes to these debates by mobilising ‘assemblage’ to
45 analyse the long-term trajectory of a relatively large and durable *object*: the favelas
46 of Rio de Janeiro. In recent decades, these territories – which house some 1.5 million
47 people, close to a quarter of the city’s population (IBGE, 2010) – have undergone a
48 range of dramatic and seemingly contradictory changes. The incomes and
49 consumption of Rio’s favela residents have grown markedly and there have been
50 notable improvements in health and education outcomes (Perlman, 2010a). Once
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3 lacking in the most basic of infrastructure and services, many favelas are now highly
4 consolidated and served by a wide range of public interventions. In these respects,
5 the “favelas” have collectively moved closer to and in many cases surpassed physical
6 and socio-economic conditions in territories officially designated as “formal” (Neri,
7 2010). At the same time, however, other trends have tended to reproduce, and in
8 some cases even intensify, their social and spatial marginalisation. Favelas remain
9 subject to militarisation and abuse by heavily armed drug traffickers, militias and
10 police to a far greater extent than other urban territories (Machado da Silva, 2010).
11 Meanwhile, the state continues to act in *exceptional* ways in favela territories,
12 frequently bypassing procedural norms and failing to sustain planned policy
13 interventions (McCann, 2014; Fischer, 2014).¹

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23 Analysing the long-term development of this ‘urban assemblage’ reveals the
24 influence of different actors, relations and logics, both internal to and beyond the
25 favelas, and the way they have varied over time and across space. These processes
26 have driven trends of both ‘deterritorialisation’ – weakening the categorical and
27 territorial distinctiveness of the favelas as a socio-spatial entity, and the
28 consequences of their separation – but also of ‘reterritorialisation’ that serves to
29 reinforce these effects. The overall result has been the preservation of the favela as
30 a distinct object of perception and of action over more than a century, even as these
31 areas and the wider city have undergone continual, complex, and interdependent
32 processes of transformation. I argue for understanding this *durability* of the favela
33 assemblage using the notion of ‘viscosity’, as a density of elements and relations that
34 sustains an overarching form despite continual transformations of its content.
35 Drawing links with critical political economy approaches, I shall argue that capital
36 continually *flows through* the favela assemblage, and its relationships with the wider
37 city and with the state, without *determining* these relationships or the outcomes
38 they produce. As such, I suggest using assemblage thinking to analyse this kind of
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52 ¹ Indeed, the national census (IBGE, 2010) refers to favelas – where close to a
53 quarter of Rio’s population lives – as ‘subnormal agglomerations’. These are defined
54 as, “collections of at least 51 housing units, most of which lack essential public
55 services, which occupy or have until recently occupied publicly or privately owned
56 land, and are characterised by disordered and dense occupation”.

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3 object can build upon the crucial insights of critical political economy without
4 reproducing the unhelpful distinction between “underlying” causal and contingent
5 “surface” phenomena.
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8 9 **2. Assemblage thinking and cities**

10 11 *2.1 What are assemblages?*

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13 At the most basic level, assemblage simply denotes “the “holding together” of
14 heterogeneous elements” (Deleuze and Guattari, 1987: 323). However, the varied
15 ways in which Deleuze and Guattari invoke the concept at different points has left
16 some doubt regarding how they saw assemblages as emerging, transforming and
17 disbanding over time. For example, the symbiotic evolution of the wasp and the
18 orchid through a mutual “capture of code” (Deleuze and Guattari, 1987: 11), appears
19 to occur contingently and without external impulse in a process analogous to the
20 notion of ‘entrainment’ in complexity theory (Bonta and Protevi, 2004: 404). By
21 contrast, the ‘man-horse-bow’ assemblage (Deleuze and Guattari, 1977), formed by
22 the ‘nomadic war machine’ of the Asian Steppe, suggest assemblages are over-
23 determined responses to structuring external conditions. In the words of Deleuze
24 and Guattari: “there are always machines that precede tools, always phyla that
25 determine at a given moment which tools, which men will enter as machine
26 components in the social system being considered” (Deleuze and Guattari, 1977:
27 119). This distinction underpins some recent “discontent” (Buchanan, 2015)
28 regarding DeLanda’s (2006; 2016) efforts to establish a formalised post-
29 Deleuzoguattarian ‘assemblage theory’. These debates also have important
30 implications for thinking about the importance of scale, power and capital in the
31 formation of socio-spatial assemblages, and links to recent debates in urban theory
32 (see below).²
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50 ² Further complicating the picture is the growing popularity of another theoretical
51 tradition with which assemblage thinking shares several aspects: actor-network
52 theory (ANT). Both proponents (eg. Farías, 2011) and critics (eg. Brenner et al., 2011)
53 of ANT have tended to conflate it with assemblage thinking, despite there being
54 important differences between between it and the Deleuzoguattarian tradition (see
55 Müller and Schurr, 2016). The discussion here sticks firmly to the latter.
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3 Given the disagreements about the precise way in which Deleuze and Guattari
4 intended assemblage to be used and how best to proceed with the concept today, it
5 may be more helpful to use the term 'assemblage thinking', denoting a set of core
6 insights and analytical orientations, as opposed to a formal 'assemblage theory' that
7 would need to be adopted in its entirety. Though far from exhaustive, I will identify
8 three core features of assemblage thinking that I think those who use the term
9 would largely agree upon and which will form the foundation of the analysis to
10 follow. These are: (1) 'relations of exteriority'; (2) anti-essentialism; and (3) the
11 notions of (de/re)territorialisation.
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19 DeLanda (2006) helpfully pins down Deleuze and Guattari's *machinic* – as opposed to
20 *organismic* – vision of society as being constituted by 'relations of exteriority'.
21 Organismic metaphors, characteristic of functionalism, and in a different way the
22 notion of 'totality', derived from Hegel and central to Marxian theory, rest on an
23 imaginary of 'relations of interiority', that postulates the social world as "a seamless
24 web of reciprocal action, or as an integrated totality of functional interdependencies,
25 or as a block of unlimited universal interconnections" (DeLanda, 2006: 19). DeLanda
26 argues that such 'macro-reductionism', denies the possibility of emergence, because
27 if the "role" of a part within the functioning of a whole is determined *a priori*, it
28 cannot be seen to possess the capacity for generative interaction with other entities.
29 By contrast, a component of a machine, depending on the capacities it possesses,
30 may be detached and reconnected to other machines. In this process, although the
31 meaning of the *part* is transformed, it preserves its own autonomy and its potential
32 for at some point becoming part of different assemblage (Nail, 2017: 23). This does
33 not mean that processes of integration between multiple entities may not occur in
34 assemblages, even to the extent that individual parts lose most of their
35 independence. However, even in these cases the relations between them must be
36 seen as, "not *logically necessary* but only *contingently obligatory*: the historical
37 result of their close coevolution" (DeLanda, 2006: 11-12).
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3 A second key feature of assemblage thinking is its opposition to 'essentialism' (Nail,
4 2017: 23-24; DeLanda, 2006: 26-47). Aristotelian 'taxonomic essentialism' proposed
5 a three-level ontological hierarchy of the genus, the species and the individual, each
6 of which constituted a kind of universal template (DeLanda, 2006: 26-29). Any given
7 entity, at any of these levels, could be regarded as possessing an 'essence', or
8 particular set of distinguishing characteristics that marked it out as unique. By
9 implication any internal diversity within a group would be understood as random
10 variation around a central prototype. This understanding is belied by evolutionary
11 theory, however. Species do not have timeless essences, but are instead
12 assemblages of components that have been temporarily stabilised through
13 reproductive isolation and are still liable to change through the mechanisms of
14 genetic mutation and natural selection. This means that not only are they constantly
15 undergoing 'morphogenetic' transformation, but that this process integrates both
16 the constraints imposed by inheritance *and* the often highly contingent influences of
17 the environment and the other entities with which it interacts (as in the example of
18 the wasp and the orchid). As such, a species should be seen as "an *individual entity*,
19 as unique and singular as the organisms that compose it, but larger in spatio-
20 temporal scale" (DeLanda, 2006: 27). Unlike taxonomic essentialism then, "the
21 ontology of assemblages is flat since it contains nothing but differently scaled
22 *individual singularities*" (*ibid.*: 28).

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38 Leading on from this, a third key feature of assemblages are the processes of
39 territorialisation–deterritorialisation–reterritorialisation through which they emerge,
40 hold together, transform and, potentially, decompose. The initial 'territorialisation'
41 of assemblages establishes them as relatively stable formations, whose structure is
42 reinforced by its internal and external relationships (Deleuze and Guattari, 1987:
43 508-510). These assemblages will exhibit perpetual 'deterritorialising' tendencies
44 (also called 'lines of flight'), whereby elements of the assemblage seek to break away.
45 However, these will typically be 'reterritorialised' by the overriding force of the
46 assemblage, through the power relations and the self-perpetuating routines it
47 contains. These competing tendencies produce feedback loops whereby change
48 continues but without allowing the assemblage to decisively break apart. This only
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3 occurs in cases of 'absolute deterritorialisation', when deterritorialising tendencies
4 ultimately overwhelm the reterritorialising ones. As Deleuze and Guattari note, it is
5 the varied and complex dynamics of specific assemblages that determine their
6 durability:
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10 There are lines of articulation or segmentarity, strata and territories; but also
11 lines of flight, movements of deterritorialization and destratification.
12 Comparative rates of flow on these lines produce phenomena of relative
13 slowness and viscosity, or, on the contrary, of acceleration and rupture. All
14 this, lines and measurable speeds, constitutes an assemblage. (3-4)
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19 This is important as it highlights the fact that, despite its emphasis on process,
20 transformation and becoming, assemblage thinking is also capable of accounting for
21 the *persistence* of particular social formations. In this regard, their term 'viscosity' is
22 particularly useful. Saldanha (2012: 18) has offered an evocative description of how
23 this concept might be understood:
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28 To evoke the continuous but constrained dynamism of space, I want to
29 propose the figure of viscosity. Neither perfectly fluid nor solid, the viscous
30 invokes surface tension and resistance to perturbation and mixing. Viscosity
31 invokes surface tension and resistance to perturbation and mixing. Viscosity
32 means that the physical characteristics of a substance explain its unique
33 movements. There are local and temporary thickenings of interacting bodies,
34 which then collectively become sticky, capable of capturing more bodies like
35 them: an emergent slime mold. Under certain circumstances, the collectivity
36 dissolves, the constituent bodies flowing freely again. The world is an
37 immense mass of viscosities, becoming thicker here, and thinner there.
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44 This idea will be taken up later to account for the durability of Rio de Janeiro's
45 favelas as a socio-spatial assemblage.
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48 2.2 *Assemblage and critical urban theory*

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50 While assemblage thinking has been taken up enthusiastically in geography and
51 urban studies in recent years, it has also been met with resistance in some quarters.
52 For example, in their instructive exchange, Brenner et al. (2011) rejected
53 McFarlane's (2011) suggestion that assemblage thinking could help to renew and
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3 extend the project of critical urban theory. Brenner et al. argue that an 'ontological'
4 (as opposed to 'empirical' or 'methodological') use of assemblage is incapable of
5 accounting for the systemic dynamics of spatial development under capitalism.
6 Specifically, they claim that its inability to offer, "mediation or at least animation
7 through theoretical assumptions and interpretive schemata" means that the
8 approach inevitably descends into a form of 'naïve objectivism' in which it is
9 impossible to distinguish between the trivial and important elements and processes
10 that make up a given assemblage (Brenner et al., 2011: 233). Instead, they argue
11 that the method of critique, derived from the Frankfurt School and ultimately
12 Marxian dialectics, is best equipped to penetrate surface appearances and access
13 the inner workings of social relations and the production of space under capitalism.
14 This underlying logic provides the 'context of contexts' in which the formation of
15 empirical assemblages takes place.
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26 Clearly, this critique highlights a crucial point: that the emphasis assemblage thinking
27 places on materiality and often highly contingent interactions between diverse
28 actors can risk losing sight of aspects of social organisation – like capital
29 accumulation and class struggle (or, indeed, hegemonic gender roles, power-laden
30 racial stereotypes and so on) – that exhibit systemic logics and thus transcend
31 specific empirical contexts. On the other hand, such analyses, and the approach
32 defended by Brenner et al. (2011), appear, effectively, to conform to the description
33 of 'relations of interiority' provided by DeLanda. As such, they do not offer a
34 response to what is perhaps the principal critique assemblage thinking makes of
35 dialectical models. Furthermore, it is precisely the attribution of empirical
36 phenomena – understood (and therefore easily dismissed) as "surface
37 manifestations" – to a dominant underlying logic that assemblage thinking seeks to
38 avoid. Even the 'empirical' use of assemblage that Brenner et al. (2011) condone,
39 which would reduce it to representing temporary stabilisations of arrangements in
40 which capital(ism) is always the primary "animating" force, precludes us from
41 pursuing this line of thinking. Instead, it seems that other approaches are needed
42 that can allow us to explore potential of assemblage thinking for reimagining
43 relationships between diverse actors and logics on more equal and 'distributed'
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3 terms, while still keeping in view the importance of capital (as well as other powerful
4 structuring forces). I shall return to this question in the conclusion.
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7 **3. The territorialisation of the favela**

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10 In the case of Rio de Janeiro's favela assemblage, economic and extra-economic
11 logics appear to have been wrapped up in processes of territorialisation (and as I
12 shall outline below, de/reterritorialisation) since the very beginning. At the time that
13 the favela was "invented" (Valladares, 2005) as a distinct socio-spatial category at
14 the end of the nineteenth century, there were certainly novel socio-economic
15 processes driving the proliferation of self-built housing on the hillsides of Rio's
16 historic city centre – among these the recent abolition of slavery, rising migration,
17 and embryonic industrialisation. However, as Fischer (2014) points out, collections of
18 shacks inhabited by the landless poor had long existed in and around the city. In fact,
19 the popularisation both of the term "favela" and the belief that it designated a
20 distinct "category of urban pathology" (Fischer, 2014: 13-14) were as much the
21 result of changing elite perceptions produced by "Brazil's integration into
22 international debates about poverty, sanitation, racial degeneracy and urbanism"
23 (*ibid.*). That is to say, the initial *emergence* of the favela assemblage owed as much
24 to the positivist ideology, cultural pretensions, and symbolic and racial prejudices of
25 the leaders of Brazil's nascent Republic as it did to changing economic realities.
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38 Perverse social and institutional relations were also inseparably bound up with
39 favela growth. Notwithstanding their horror at the sight of the favelas, the
40 contradictory interests of Rio de Janeiro's elite would help to fuel their dramatic
41 growth during the first decades of the twentieth century. First the Republican state
42 focussed its destructive energies on the squalid *cortiços* (slum tenements) of the city
43 centre without offering any alternative housing options for the poor, thus driving
44 them to settle the vacant hillsides in and around the old city (Valladares, 2005).
45 Initially ignored by the authorities, growing concern about these settlements led to
46 intensified removal efforts by the 1920s and 30s (Fischer, 2008). However, by this
47 point many elites had become deeply implicated in favela urbanisation through the
48 clientelist networks and rentier practices they cultivated within these territories.
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3 Standing to benefit from their survival, wealthy patrons offered political and legal
4 protection to favelas on an individual basis meaning that they tended to avoid
5 removal even as the state remained hostile to their existence (*ibid.*: 61-62).
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7 Consequently, the favelas would persist but in a state of legal limbo where they
8 would never gain the status of legitimate neighbourhoods.
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12 It was not only perverse social and institutional relations, but also the city's physical
13 geography itself, that was intermingled in this emergent assemblage. The hillsides,
14 floodplains and degraded industrial areas where favelas were established usually
15 had little real estate value and were therefore easier for both the authorities and
16 land speculators to overlook. They also merged neatly with the economic interests
17 and social norms of the elite, by providing a local labour force while simultaneously
18 preserving social segregation. At the same time, these territories often had
19 ambiguous ownership status, making it difficult for proponents of removal to
20 establish firm legal grounds and rally and sustain political support for clearing
21 (Fischer, 2008: 222).
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31 Another factor we should note as contributing to the territorialisation of the favela is
32 race and the racialisation of different bodies in the city. Analysing historical patterns
33 of residential segregation in Brazil is notoriously complex (see Telles, 2004: 17-19).
34 This is not simply to do with major issues concerning historical data on race, but also
35 the fact that race itself in Brazil might helpfully be understood as a complex
36 assemblage, given widespread miscegenation and the way patterns of racialisation
37 and racism vary across space and different social contexts (Telles, 2004).
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39 Nonetheless, evidence suggests that early favela settlements were dominated by
40 afro-Brazilians from Rio and its rural hinterland in the years following the abolition of
41 slavery (McCann, 2014: 689). These origins and an enduring association in the elite
42 (and to a lesser extent popular) imagination between blackness, poverty and
43 informality, seem to have established a widespread perception of favelas as spaces
44 of blackness. While favela residents do remain disproportionately likely to black or
45 brown (Zaluar, 2010: 12), today a large proportion of Rio's black population live
46 outside of favelas, and the favelas themselves have become more racially and
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3 culturally diverse over time with inward migration particularly from the northeast of
4 the country (McCann, 2014: 648-700). Both concrete processes of social/racial
5 segregation and the symbolic flattening of complex racial geographies should thus
6 be understood as forces that (re)territorialise the favela assemblage.
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10 The combination of legal exclusion, physical precarity and racial stigmatisation all
11 contributed to the consolidation of the favela as a *residual* category within the city's
12 socio-spatial hierarchy. This can be demonstrated through comparison with other
13 forms of low-income housing. Between the 1930s and 1960s successive
14 governments expanded social housing provision in Rio de Janeiro (see Burgos, 1998).
15 However, new *conjuntos habitacionais* (housing projects) overwhelmingly catered to
16 a favoured minority of the city's poor who were employed in the public sector or key
17 industries. Meanwhile, the self-built *loteamentos* (land subdivisions) that from the
18 1950s onwards grew rapidly at the urban periphery also contained a small but
19 significant barrier to access via the requirement of regular mortgage payments that
20 would, in theory, eventually bestow a land title (do Lago, 2003). Such settlements
21 were often isolated, precarious, lacking basic infrastructure, and faced their own
22 legal obstacles to land titling. However, on the whole they usually suffered from
23 lower levels of social and legal exclusion than the favelas (Perlman, 2010a: 31-35).
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35 All of this meant that by the mid-twentieth century, the favelas possessed a range of
36 distinctive properties that were dominant (if not necessarily ubiquitous) within the
37 category and far less prevalent outside of it, and which collectively served to
38 reterritorialise them as a socio-spatial assemblage. These properties can be listed as:
39 (1) makeshift housing in dense and irregular settlement patterns, located in
40 precarious environments (especially hillsides); (2) a complete absence of
41 infrastructure and services formally provided by the state; (3) formal legal *exclusion*
42 combined with personalistic social and political *inclusion*; (4) a majority black
43 population and symbolic construction as spaces of blackness; (5) the status of
44 *residual category* within Rio de Janeiro's socio-spatial hierarchy. However,
45 subsequent developments would show these properties to be almost entirely
46 contingent, rather than *necessary*, components of the favela assemblage.
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4. Deterritorialisations: The fraying physical and social boundaries of the favela assemblage

a) Material–symbolic transformations

If at mid-century the favelas were typified by their location on hillsides and other precarious environments, makeshift housing, and the visible absence of public infrastructure, this material-symbolic component of the favela assemblage would undergo a radical process of *deterritorialisation* over subsequent decades. After decades of systemic inertia in the face of the “favela problem”, rising tensions generated by the collision of favela and middle-class urbanisation processes in the 1950s and 60s united elite opinion behind an aggressive policy of mass favela removal (see Brum, 2012). The policy failed miserably in its aim of ridding the city – and even central and wealthy areas – of their favelas (Brum, 2012), but it did have the unintended consequence of considerably weakening the link between the urban poor and makeshift, self-constructed housing. The resettlement of evicted *favelados* in sprawling territories of poorly built and subsequently abandoned *conjuntos habitacionais* at the urban periphery helped to ensure that the favela lost its status as Rio’s residual category of urban poverty. At the same time, it contributed to the emergence of hybrid formations that complexified the notion of what exactly it was that constituted a favela.

As Brum (2012) has carefully reconstructed, processes of “favelisation” occurred within many of these *conjuntos habitacionais* in the decades following their construction. In Cidade Alta, in Rio’s North Zone, the inflexible design of the apartment blocks could not accommodate growing families or the entrepreneurial activities that had animated favela life. This led many residents to construct informal extensions and shop fronts on their apartments, giving them the *ad hoc* appearance traditionally associated with favelas. Meanwhile, the onerous requirement for meeting monthly mortgage payments and market demand from outside of the original population led to the both the emergence of a black market in apartment sales and sub-letting as well as the establishment of entirely new favelas in the surrounding area. By contrast, in some blocks residents managed to organise

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3 collectively to prevent informal construction and preserve the integrity of the
4 original buildings and public spaces.
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7 These diverse processes have produced a scenario in which different observers
8 categorise these micro-territories in different ways (Brum 2012). Neither the better
9 preserved nor the “favelised” apartment blocks are officially considered by the state
10 to be favelas. However, Cidade Alta, like other *conjuntos habitacionais* built to house
11 evicted *favelados*, is regarded as such by many outsiders, suggesting they have
12 carried the stigma of the favela with them. Residents themselves, meanwhile,
13 express ambiguity, exaggerating micro-territorial distinctions and invoking
14 hegemonic constructions of what constitutes a “favela”, in which the aesthetic
15 appearance of a neighbourhoods is presumed to reflect the social condition of its
16 residents, despite being a very poor indicator of this (see also [REDACTED]
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27 At the same time that many *conjuntos habitacionais* were undergoing processes of
28 favelisation, the favela assemblage also underwent deterritorialisation from within
29 through transformations that reduced homogeneity between settlements more
30 clearly belonging within the favela category. Most of the new favelas that appeared
31 during this period were built on flat land at the urban periphery, rather than inner-
32 city hillsides. The emergence of both new social movements and new forms of
33 political clientelism that accompanied Brazil’s redemocratisation during the 1980s
34 meant that these areas tended to benefit from more centralised co-ordination than
35 had older favelas (do Lago, 2003). As a result, these ‘favela-loteamentos’, as do Lago
36 (2003) describes them, tended to exhibit a radically different morphological form,
37 with more orderly street patterns and important infrastructure components like
38 drainage and water systems often built in from the start. Although still characterised
39 by legal exclusion and neglect by the state – indeed, usually more so than more
40 centrally-located favelas – they were thus able to avert some major infrastructural
41 challenges. Residents of many of these favela-loteamentos refer to them as “vilas”
42 (workers’ quarters) or even “condomínios” (condominiums), both to register their
43 aesthetic distinctiveness and to distance themselves from the entrenched stigma
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3 associated with the favela ([REDACTED]).
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6 During the same period, older favelas also experienced important physical
7 transformations. The return of democratic politics to Rio de Janeiro came in the form
8 of the populist State Governor Leonel Brizola and a radical urban reform agenda,
9 including favela upgrading projects and an ambitious land regularisation programme
10 (McCann, 2014). While the latter largely failed in its aims (see below), the general
11 climate surrounding redemocratisation seemed to signal a broad shift in policy
12 towards favelas, now prioritising on-site upgrading over removal. This greater sense
13 of security fuelled a construction boom as favela residents began to invest in
14 upgrading their homes, rebuilding them with bricks and adding additional floors and
15 aesthetic embellishments (Cavalcanti, 2008).
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23 The following decade saw a deepening of these processes of physical consolidation
24 via the larger and more comprehensive *Favela Bairro* ('Favela Neighbourhood')
25 urban upgrading programme (Burgos, 1998). This brought paved streets, street
26 lighting, landslide defences, recreational areas, and various social services into a
27 large portion of the city's favelas. It is important to note that after upgrading these
28 areas did not cease to be "favelas" in either official or popular discourse. However,
29 they were left more consolidated and better serviced than many peripheral
30 *loteamentos* and *conjuntos habitacionais*, thus challenging both the favela's status as
31 a residual socio-spatial category and its association with state absence.
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39 ***b) Social-economic diversification and the end of favela residualism***

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42 Alongside these material-symbolic transformations, the favela assemblage has also
43 been deterritorialised by socio-economic diversification within and between favelas,
44 and by trends towards convergence with non-favela areas on a range of social
45 indicators. This appears to result from long-term shifts in favela residents' insertion
46 into the urban economy along with new patterns of residential mobility. As was
47 pointed out by Preteceille and Valladares (1999), already in the late 1990s favelas
48 had ceased to be "a locus of poverty" in the city with a majority of Rio's urban poor
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3 living in other kinds of settlement.³ Subsequently, Neri et al. (2010) suggest that a
4 long-term process of convergence in poverty levels is underway, with poverty falling
5 in favelas and rising in non-favela areas.
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9 Income data tell a similar story. National-level data show that between 2003 and
10 2013 average incomes rose by 38%, while for the favela population it was 55%
11 (Meirelles and Athayde, 2014). This was primarily the result of rising levels of formal
12 employment – which it found was now the condition of more than half of working-
13 age favela residents (*ibid.*: 53-61). These trends led the authors to the highly dubious
14 claim that 65% of favela residents had become “middle class” (*ibid.*: 30), using an
15 income-based definition that not only excludes other important aspects of social
16 class (Scalon and Salata, 2012), but also makes the claim highly sensitive to cyclical
17 economic trends. Nonetheless, deeper changes to the educational and occupational
18 structure in favelas suggest that the end of favela residualism at least, if not the
19 absolute upward mobility of large numbers of favela residents, is likely to be an
20 irreversible process (Perlman 2010a).
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30 Part of the explanation for this concerns endogenous socio-economic change within
31 the existing favela population, primarily due to geographic variations in labour
32 market conditions. For example, favela residents in the wealthy South Zone tend to
33 earn significantly more than their counterparts in the poorer North and West Zones
34 (Pero et al., 2005). However, there is evidence that the progressive marketisation of
35 favela housing may be also acting as a sorting mechanism, leading some higher-
36 earning groups coming from both within and from outside the informal housing
37 sector to relocate to favelas with more favourable conditions.
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45 Again, this relates to changes associated with the redemocratisation process. The
46 enshrinement of substantial squatters’ rights in the 1988 Constitution and the
47 creation of a new layer of intermediate legal tools during the 1990s – such as
48 ‘*Habite-se*’ documents that certify the structural integrity of favela homes – instilled
49 greater confidence, and have led to rising property sales and the emergence of a
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54 ³ They found when using education and income measures that favela residents
55 mainly fell into decile bands below the city average, but that they didn’t form the
56 majority in any of these and that some twelve per cent were above the average.
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3 vibrant rental sector (Perlman, 2010b). As a result, Abramo (2003) suggests that the
4 favela housing market came to resemble a “single market” across the city, with
5 house prices varying according to factors like location, infrastructure, and levels of
6 violence. At the height of the house-price boom of the late 2000s, the difference
7 between the cost of the average home in Vidigal, the most expensive favela, and a
8 typical peripheral favela was as much as ten-to-one (Perlman, 2010b: 16).
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14 These processes certainly should not be exaggerated. The lack of land titles in most
15 favelas, the informal and highly localised channels through which sale and rental
16 opportunities typically circulate, and continuing stigma and security concerns all still
17 represent substantial barriers to entry to the favela housing market (Abramo, 2003;
18 Perlman 2010b). Recent examples of “favela gentrification”, for example, are limited
19 to a very small number of favelas where specific conditions prevail. Nonetheless,
20 between the endogenous transformation of the social structure within favelas and
21 intensified spatial sorting between them and to a lesser extent from outside, it is
22 clear that favelas have ceased to occupy their former residual position. In terms of
23 social structure, then, the favela assemblage has undergone extensive
24 deterritorialisation meaning that the formal–informal divide no longer neatly maps
25 on to patterns of socio-economic inequality in the city.
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35 **5. Reterritorialisations: Exceptional governance, durable borders**

36 ***a) Violence and urban fragmentation***

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38 It has so far been argued that over recent decades Rio’s favela assemblage has been
39 substantially deterritorialised through internal diversification and the blurring of the
40 boundaries – both material–symbolic and socio-economic – that had previously
41 distinguished it from other types of neighbourhood. However, this clearly has not
42 resulted in a waning of the favela as an object of reference, identification and
43 various forms of action. This section argues that, indeed, just as it was experiencing
44 those processes of deterritorialisation, it was *reterritorialising* along other lines.
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53 The process by which urban militarisation and spiralling violence came to be
54 organised around Rio de Janeiro’s formal–informal divide has been extensively
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3 covered in the literature (eg. Lopes de Souza, 2000; Gay, 2010) and so requires only
4 a brief recap here. From the early 1980s onwards Rio de Janeiro became integrated
5 into the emerging global cocaine trade, first as a transit point and later as a major
6 market in its own right. Part of this process resembled the experience of other major
7 cities, in that the more lucrative *wholesale* stage was controlled by shadowy figures
8 financing and co-ordinating international supply chains, while a part of the *retail*
9 stage was carried out by small dealers operating in the night-time economy with
10 little attendant violence. However, another part of the retail market took on rather
11 distinct dynamics, becoming highly territorial, extremely violent and almost
12 exclusively focussed on the city's favelas.
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21 There were various reasons why the drug trafficking factions that emerged from this
22 context came to base their operations in favelas. Not least among these was the
23 favelas' geography and morphology. Many were favourably located near to key
24 transit points, like the city port, train stations, and major highways, as well as the
25 prime consumer markets of the wealthy South Zone (Gay, 2010: 206-07). Meanwhile
26 their narrow streets and complex layouts facilitated the discrete storage of drugs
27 and arms, and the ability for gangs to defend territory from rivals and evade capture
28 by police (*ibid.*). Social conditions also contributed, as poverty and high levels of
29 unemployment among young men in favelas provided a steady flow of recruits for
30 the gangs. Each of these factors suggests that the rise of the drug trade acted as an
31 'assemblage converter' (Deleuze and Guattari, 1987: 324-25) for the favelas, by
32 taking existing, contingent features of their structure and injecting them with new,
33 emergent content.
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44 Another important contributing factor, also fitting such an interpretation, was the
45 somewhat distinctive pattern of sociability in favelas, which combined high levels of
46 internal social cohesion with intense suspicion of the police – both legacies of the
47 historic failure of the state to provide for and protect favela populations. These
48 dynamics combined with the traffickers' capacity for violence, persuaded residents
49 to observe the so-called "*lei do morro*" ("law of the hill") by turning a blind eye to
50 illegal activities (see Penglase, 2009). In exchange for this, the traffickers, who
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3 typically hailed from the same favelas and were themselves embedded in local social
4 networks, maintained security in the neighbourhood by outlawing petty crime and
5 violence committed by non-traffickers. Although broadly beneficial to the
6 maintenance of local order within favelas, this came at a high cost as residents
7 became vulnerable to abuses by the traffickers themselves. At the same time, the
8 onus on controlling territory frequently turned many favelas into battle zones
9 between rival gangs. Military-style policing by the state intensified in response,
10 treating favelas as enemy territories where the human rights of residents could be
11 disregarded with effective impunity (Machado da Silva, 2010; Gay, 2010).
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19 This account suggests that favela militarisation was largely the result of dynamics
20 within the favelas themselves (notwithstanding the market demand for cocaine
21 coming from outside). However, these developments must be placed in the context
22 of socio-spatial transformations occurring on a larger scale. Over the same period,
23 elite neighbourhoods were also being fortified with walls, CCTV cameras and private
24 security, while urban areas that were controlled by no hegemonic armed group
25 came to be seen as insecure “neutral territories” to be avoided after dark (Lopes de
26 Souza, 2000). These interlinked, centrifugal processes were linked to a more general
27 transformation of social relations as an increasing sense of insecurity fuelled what
28 Machado da Silva (2010) describes as a ‘violent sociability’, characterised by an
29 individualisation of demands for security and a greater willingness to condone extra-
30 legal means of attaining it. It was within this context that, encouraged by
31 sensationalistic media portrayals, favelas became a kind of universal scapegoat for
32 rising violence in the city and the police were handed increasing powers for
33 repressing them (Machado da Silva, 2010).
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46 This scenario of favelas as exceptional territories within a fragmenting urban
47 landscape also gave rise to two further important developments from the 2000s
48 onwards, both of which have tended to reinforce favela territorialisation and
49 exceptionalism in new ways. The first of these was the emergence of so-called
50 “militias”, primarily in favelas in the city’s western periphery (see Zaluar and
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3 Conceição, 2007).⁴ Mainly consisting of off-duty police officers, these groups arose
4 to prevent the emergence of drug trafficking and violent conflict that had become
5 endemic elsewhere in the city. However, many have subsequently morphed into
6 large, organisationally sophisticated and heavily armed mafias, running lucrative
7 protection rackets and exercising monopoly control over local utilities and services.
8 While their activities tend to be accompanied by lower levels of physical violence
9 than is found in areas controlled by drug traffickers, they share with them the ability
10 to operate in favelas with impunity.
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17 The second major shift began in 2008 as Rio de Janeiro's military police began a
18 steadily expanding programme of favela 'pacification' (Cano, 2012). In stark contrast
19 to the hitherto dominant model of favela policing, based on mobile and frequently
20 bloody capture-and-kill operations, *Unidades de Polícia Pacificadora* (Police
21 Pacification Units, *UPPs*) were designed to establish a permanent presence in favelas
22 and build relationships and trust with local organisations and residents. While the
23 programme had some initial success in reducing violence, it did so in ways that
24 strongly reinforced favela exceptionalism. *UPPs* militarised territory in much the
25 same way as drug traffickers, reterritorialising favela borders through patrolling and
26 surveillance (Fleury, 2012). While open conflict between police and traffickers in
27 pacified favelas declined – despite traffickers continuing to operate in these areas –
28 high-profile cases of abuse against residents indicated that police could continue to
29 act with impunity. Indeed, individual *UPP* commanders were formally granted special
30 powers within their territories, for example in the adoption of tactics like curfews
31 and blanket stop-and-search (*Ibid.*). Much like the traffickers and militias, then,
32 pacification reproduced the favelas as militarised spaces of exception.
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46 a) Exceptional governance

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48 While policing provides the most visible example of exceptional governance
49 arrangements in favelas, it is hardly unique in this regard. As McCann (2014) has
50 persuasively argued, even as more positive forms of state intervention developed in
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54 ⁴ It should be noted that militias also operate in non-favela areas in Rio's West Zone,
55 and so in that sense their expansion embodies a (very negative) form of
56 deterritorialisation.
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3 favelas during the 1980s and 90s it was channelled through structures that served to
4 reinforce, rather than weaken, the division between them and the rest of the city.
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6 The evolution of another key political and social institution shaping favela life – the
7 residents' association – bears this out. Residents' associations were established in
8 the 1950s, under the tutelage of the Catholic Church, to formalise the representation
9 of favela residents and act as a conservative bulwark against political radicalism
10 (Burgos, 1998). These bodies had a statutory obligation to articulate the relationship
11 between the state and favela residents, were required to hold regular presidential
12 elections, and were afforded collective representation via a citywide federation.
13 They also came to exercise an important social role within communities, for example
14 by mediating conflicts and co-ordinating the subdivision of favela land.
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22 Politically neutered under the military regime, residents' associations became major
23 drivers of radical urban reform during the 1980s as a new generation of favela
24 activists challenged more pliable older leaders in local elections (McCann, 2014: 960-
25 1110, 1457-1534). However, the residents' associations' intermediary position in the
26 context of redemocratisation and rising violence often meant they distorted state
27 interventions to the detriment of long-term reforms. As mainstream democratic
28 institutions struggled to meet the basic demands of favela residents, residents'
29 associations often found they could wrest more immediate benefits by delivering
30 resident votes *en masse* to clientelistic politicians in exchange for investments in
31 local infrastructure. In many cases, moreover, residents' associations were subdued
32 or brought under the direct control by drug traffickers and militias pursuing their
33 own agendas (McCann, 2014: 2545-2754).
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44 Even when they remained independent, residents' associations sometimes served to
45 stymie radical reforms, or at least to ensure they were implemented in ways that
46 reproduced the favelas' separation. An exemplary case of this was Brizola's land
47 titling programme *Cada Família Um Lote* ('A Plot for Every Family') (see McCann,
48 2014: 1534-1621), which the residents' associations ended up opposing because
49 they perceived it would weaken their role as informal planning authorities and
50 threaten their status as intermediaries between favela residents and the state. In
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3 this regard, the comparison with semi-formal *loteamentos* is striking. While
4 conditions for *loteamento* regularisation were from the outset more straightforward,
5 part of the reason they were invariably successful is that their residents' associations
6 did not constitute a powerful intermediary layer of governance, allowing land titling
7 to be carried out directly with individual residents.
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12 Despite the distorting influence of criminal groups, clientelist politicians and
13 residents' associations in articulating the state in favelas, some more direct state
14 interventions *have* managed to bypass these intermediaries and implement far-
15 reaching reforms. In this respect, the *Favela Bairro* programme stands out for its
16 comprehensive and holistic, if highly technocratic, approach to carrying out
17 upgrading in a large proportion of the city's favelas. However, in many respects even
18 these interventions themselves came to reinforce, rather than challenge, divisions
19 between favelas and the wider city. For example, *Favela Bairro* had no tools for
20 dealing with land titling or trafficker dominance, and thus in these areas tended to
21 simply reproduce existing conditions, for example by bolstering informal real estate
22 markets and providing gangs with new public spaces to dominate (McCann, 2014:
23 3123-3146).
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34 More recently, the urban reform agenda associated with the 2016 Olympics served
35 to reterritorialise the favela assemblage in both familiar and novel ways. Despite
36 apparent the shift away from favela removals since redemocratisation, large
37 numbers of favela residents have been evicted from their homes in recent years on
38 diverse, and often highly questionable, legal grounds ([REDACTED]
39 [REDACTED]). These processes highlight the continued underlying legal insecurity of favelas
40 in spite of the various nominal constitutional and legal protections supposed to
41 avoid such outcomes. They also demonstrated the political weakness of favela
42 populations when faced with a policy programme that can unite the political class,
43 business interests, and much of public opinion (see Brum, 2013).
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52 Meanwhile, other seemingly more benign favela policies have also reasserted favela
53 exceptionalism in recent years ([REDACTED]). For example, large
54 investments in monumental transport and infrastructure projects, such as
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3 controversial cable-cars installed in some of Rio's most visible favelas, have been
4 carried out without meaningful consultation and seemingly designed more for the
5 benefit of tourists than residents themselves. As such, these interventions also
6 suggest that favelas continue to be treated by government as spaces in which
7 normal democratic and legal protocol need not apply. Indeed, this represents
8 perhaps the most consistent feature of state engagement in favelas. From the mass
9 removals of the 1960s to *UPPs* and cable-cars in the 2010s (though with the partial
10 exception of *Favela Bairro* in the 1990s), the state has always tended to act as
11 though it were responding to an emergency that could only be addressed through
12 drastic and geographically targeted interventions that bypassed broader democratic
13 procedures. This history "in the present tense", as Fischer (2014) aptly puts it, has
14 come at the expense of gradual, mainstreamed policies that would probably, over
15 the long term, have had more positive outcomes for favela residents and more
16 extensively deterritorialised the favela assemblage.
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28 **6. Conclusion: A dynamic, durable, heterogeneous assemblage**

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30 The analysis presented here of Rio de Janeiro's favela assemblage identifies diverse
31 processes of both deterritorialisation and reterritorialisation. These have allowed
32 the favelas to transform radically over time, develop physically, socially and
33 economically, and improve the lives of many favela residents in important ways.
34 Nonetheless, it also demonstrates that the "favela" has nonetheless retained its
35 integrity as a distinct socio-spatial category in which things are "done differently",
36 with far reaching consequences for both residents and the wider city. This analysis
37 raises several important issues regarding the contribution assemblage thinking can
38 make to our understanding of how cities develop over time. In this conclusion, I
39 would like to highlight three in particular: (1) the *de-essentialisation* of socio-spatial
40 categories; (2) rethinking the *durability* of socio-spatial configurations using the
41 concepts of 'reterritorialisation' and 'viscosity'; (3) acknowledging *distributed agency*
42 and the intermingling of economic and extra-economic logics in the formation of
43 urban assemblages.
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55 The first point concerns the non-essential and dynamic nature of even the most
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3 highly 'territorialised' of socio-spatial categories. As I have argued, the "favela"
4 emerged under specific historical conditions that initially bestowed it with a clear set
5 of distinguishing characteristics. However, very few if any of these survive today.
6 These areas no longer constitute a residual socio-spatial category that houses only
7 the poorest urban residents. Favela homes and public spaces are, in many cases,
8 highly consolidated, thanks to the investments made over time by residents and,
9 belatedly, by the state. Many favelas do retain visual markers of difference in their
10 irregular built form and hillside locations, although not even these features are
11 universal or unique to them. Favelas continue to be racialised as spaces of blackness
12 and do contain disproportionately high numbers of darker skinned residents,
13 however if anything racial segregation between favelas and non-favela areas has
14 fallen over time. Absence of legal title does remain a near-universal condition in
15 favelas and may be considered a rare constant feature of the favela assemblage.
16 However, even here, additional layers of rights and regulations have grown up that
17 provide significant legal and procedural bases for property sales and for resisting
18 eviction. In sum, the overwhelmingly *provisional* nature of these different features
19 mark the favela out as a 'singularity', rather than an essential category. That is to say,
20 it is a unique assemblage that emerged via a historical process of territorialisation,
21 and has developed over time through complex interactions between entities both
22 internal and external to it, producing a dynamic and ongoing negotiation of its
23 boundaries.
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40 This highlights a second important question: if assemblages are subject to relentless
41 deterritorialising pressures from both within and without, how do they "hold
42 together"? Here the related notions of 'reterritorialisation' and 'viscosity' are
43 particularly helpful. They remind us that although contexts and relations are always
44 heterogeneous and dynamic, they may nonetheless develop powerful cohesive
45 tendencies. This occurs as different components and processes operating under
46 'relations of exteriority' become progressively integrated, despite still retaining the
47 potential capacity for acting autonomously. This is how the notion of 'structure' is
48 partially preserved in assemblage thinking – as the consolidation of feedback loops
49 that reproduce similar trajectories for the actors bound up in them, while always
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3 leaving open the possibility for a degree of diversity in individual outcomes and for
4 the possibility of transformations at the systemic level (see Deleuze, 2002).
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8 In response to the disagreements discussed above about the scalar dynamics
9 surrounding processes of (re)territorialisation – whether assemblages emerge *from*
10 *below* (à la DeLanda) or as a solution to problems posed at a higher scale (as argued
11 by Buchanan, 2015) – I would argue that the one of the strengths of assemblage
12 thinking is precisely to allow for the empirical disentangling of interactions across
13 scales. In the case of Rio de Janeiro’s favelas, we can identify complex combinations
14 of both exogenous and endogenous factors driving reterritorialisation. These forces
15 may be highly asymmetric in their relative strength, but they nonetheless clearly
16 both exhibit causal influence. For example, exceptional governance may play a
17 crucial role in reterritorialising the favela. However, even this largely top-down
18 influence is bound up with *ways of doing things* that have developed among
19 residents and various influential actors acting at a more local level. These practices
20 range from diffuse, everyday forms of sociability to the diverse techniques that
21 different actors – from residents’ associations and clientelist politicians, to drug
22 traffickers and *UPPs* – have developed to pursue their objectives within favelas.
23 While such innovations always emerge from – and are constrained by – prevailing
24 conditions and relationships at any given moment, they have also served to alter
25 those conditions and relationships. This means that the factors that reterritorialise
26 the favela assemblage are always different to those that initially gave rise to it.
27 Nonetheless, at the aggregate level the assemblage exhibits the quality of ‘viscosity’
28 – a persistent stickiness that cannot be attributed to any single causal factor.
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44 This raises a third, and perhaps more controversial argument: that while socio-
45 spatial assemblages are inevitably riddled with unequal power relations of various
46 kinds, they are more than simply a product of these. Here it is instructive to return to
47 Brenner et al.’s (2011) argument about critical political economy and the ‘context of
48 contexts’. It is clearly true that capital flows through the favela in various ways –
49 whether through informal property markets or state-led regeneration projects, the
50 multi-national corporations that employ favela residents or the demand for cocaine
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3 met by favela-based drug traffickers. However, it is not clear that the act of
4 identifying these flows is, in and of itself, particularly helpful for understanding why
5 the favela assemblage has developed in the way it has. Some capital flows – like the
6 rising incomes of many favela residents – have tended to deterritorialise the favela
7 assemblage, while others – like the prejudicial effects of real estate speculation on
8 land titling initiatives – has reterritorialised them. The extent to which capital is a de-
9 or reterritorialising force at any given moment is thus a question that cannot be
10 logically deduced, but only empirically assessed.

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17 This observation may be entirely compatible with the ‘context of contexts’ argument,
18 if its proponents only seek to claim that capital circulation is *immanent* to processes
19 of urban assemblage formation, and not that they *determine* them. Even so, given
20 the clear presence of other logics that are also wrapped up in assemblage formation,
21 and which exhibit a high degree of autonomy from capital and from one another, it
22 would seem perverse to privilege capital *a priori* as constituting a singular,
23 overarching “context”. Of course, favela households and electoral campaigns, police
24 departments and drug traffickers must all, ultimately, pursue their objectives while
25 reproducing themselves within a capitalist economy. However, this minimum
26 requirement is hardly prescriptive of how exactly they might choose to do so.
27 Furthermore, the historically generated laws, institutions and social norms, and even
28 the physical morphology of favelas, can, conversely, be seen as providing the
29 “context” within which capital is realised. Actors that fail to effectively navigate this
30 this unique and challenging context see their resources destroyed.

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42 All of this suggests that, even if it is inseparable from power relations in wider
43 society, the favela assemblage cannot merely be viewed as an ‘empirical’ expression
44 of a higher logic. Rather, it is a productive force, internalising and rearticulating
45 diverse forces present in the wider city and society, but also superceding them. This
46 produces consequences – of exclusion, violence, stigma and so on – that are both
47 greater and more particular than those dictated by wider social, racial and other
48 inequalities. It also indicates that challenging these forms of inequality are likely to
49 be necessary but insufficient to pursuing social justice outcomes for favela residents.
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3 A crucial question arising from this discussion is how straightforwardly the case of
4 Rio de Janeiro's favelas might inform analyses of socio-spatial assemblages in other
5 contexts. There are striking features pertaining to this case – a dramatic physical
6 landscape, high levels of inequality and violence, 'exceptional' forms of governance –
7 that may suggest it is entirely unique. However, it could simply be that such a case
8 gives clearer expression to dynamics and forms of agency that are similarly present
9 but are merely better concealed – or, perhaps, less productive of 'viscosity' –
10 elsewhere. For example, why shouldn't the physical design of housing projects, the
11 density of ethnic social networks, or the strength of homeowner associations not
12 also exercise significant and autonomous forms of agency over trajectories of spatial
13 development in cities of the global North? Could the physical, institutional, social
14 and symbolic properties of "suburbs" or "ghettoes", and the interactions between
15 these properties over time, not also drive long-term their trajectories in ways that
16 are not sufficiently captured by other approaches to analysing socio-spatial
17 development? Assemblage thinking may not yet have provided answers to such
18 questions, but it has created the conceptual space in which they can be asked.
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33 **7. References**

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